



**MEETING OF THE CITY COMMISSION - AGENDA
WEDNESDAY, JUNE 21, 2023 AT 11:00 AM
CITY COMMISSION CHAMBER**

ORDER OF BUSINESS

CALL MEETING TO ORDER Mayor Susan Brinkman

MEMBERS PRESENT

Vice Mayor Becky Smith
Commissioner Danny Giefer
Commissioner Erren Harter
Commissioner Jamie Sauder

PROCLAMATIONS

Proclamation Recognizing June as Pride Month in Emporia.

Accepted by: Tagan Trahoon, and Members of the Emporia Pride Committee

PUBLIC FORUM

The public is invited to make comments at this time. Please limit comments to two (2) minutes each. Hate speech, profanity, and defamation are not allowed. Please state your name and address prior to making comments.

NEW BUSINESS

1) Appointment of Member to the Multi-Use Path Planning Board.

Presented by: Susan Brinkman, Mayor, and Danny Giefer, Commissioner

Recommended Action: Approve Appointment of Member to the Multi-Use Path Planning Board.

2) Ordinance No. 23-19 for the Issuance of Taxable Industrial Revenue Bonds for S&S Quality Meats, LLC Not To Exceed \$14,000,000.00.

Presented by: Christina Montgomery, City Attorney

Recommended Action: Approve Ordinance No. 23-19 for the Issuance of Taxable Industrial Revenue Bonds for S&S Quality Meats, LLC Not To Exceed \$14,000,000.00.

3) 2022 Annual Comprehensive Financial Report.

Presented by: Janet Harrouff, Director of Finance, and Michael Keenan, Hood & Assoc.

Recommended Action: Approve the 2022 Annual Comprehensive Financial Report.

4) Charter Ordinance No. 43 Relating to the Levying of a Transient Guest Tax and Membership of the Convention and Visitors Advisory Board.

Presented by: Christina Montgomery, City Attorney

Recommended Action: Approve Charter Ordinance No. 43 Relating to the Levying of a Transient Guest Tax and Membership of the Convention and Visitors Advisory Board.

COMMUNICATIONS

Presented by Trey Cocking, City Manager.

- 1) Financials & Permits
- 2) May Budget Report

CONSENT AGENDA

Presented by Trey Cocking, City Manager.

- 1) Commission Meeting Minutes for 06-07-23.
- 2) Change Order for Lift Station #2.

INFORMATIONAL ITEMS

Presented by Trey Cocking, City Manager.

- 1) Informational Items

GOVERNING BODY COMMENTS

Mayor Susan Brinkman

Vice Mayor Becky Smith

Commissioner Danny Giefer

Commissioner Erren Harter

Commissioner Jamie Sauder

EXECUTIVE SESSION

- 1) AN EXECUTIVE SESSION FOR THE PRELIMINARY DISCUSSION OF THE ACQUISITION OF REAL PROPERTY. K.S.A. 75-4319(B)(6) IS THE AUTHORITY FOR THIS RECESS INTO THE EXECUTIVE SESSION.

Recess into Executive Session for the preliminary discussion of the acquisition of real property for 15 minutes and, inviting Jim Ubert, City Engineer, and stating at which time the open meeting will resume.

- 2) AN EXECUTIVE SESSION FOR DISCUSSIONS REGARDING DATA RELATED TO FINANCIAL AFFAIRS OR TRADE SECRETS OF CORPORATIONS, PARTNERSHIPS, TRUSTS, AND INDIVIDUALS FOR ECONOMIC DEVELOPMENT PROJECTS. K.S.A. 75-4319(B)(4) IS THE AUTHORITY FOR THIS RECESS INTO EXECUTIVE SESSION.

Recess into Executive Session to discuss confidential matters of a third party regarding proprietary information for 35 minutes, inviting Jim Witt, Special Projects Coordinator, and Jim Ubert, City Engineer, and stating at which time the open meeting will resume.

RECESS

Recess to Conference Room 1AB for Study Session

STUDY SESSION AGENDA ITEMS

- 1) Board Appointment Process Discussion.
- 2) Review CIP Items.

ADJOURNMENT



PROCLAMATION

WHEREAS, Emporia cherishes the value and dignity of each person and appreciates the importance of equality and freedom; and

WHEREAS, all are welcome in Emporia to live, work, and play, and every family, in any shape, deserves a place to call home where they are safe, happy, and supported by friends and neighbors; and

WHEREAS, Emporia denounces prejudice and unfair discrimination based on age, gender identity, gender expression, race, color, religion, marital status, national origin, sexual orientation, or physical attributes as an affront to our fundamental principles; and

WHEREAS, Emporia appreciates the cultural, civic, and economic contributions of the LGBTQ+ community which strengthen our social welfare; and

WHEREAS, it is imperative that people in our community, regardless of sexual orientation, gender identity, and expression to feel valued, safe, empowered, and supported by their peers and community leaders; and

NOW, THEREFORE, I, Susan Brinkman, Mayor of the City of Emporia, do hereby proclaim June 2023 as

PRIDE MONTH

in Emporia, and urge residents to recognize the contributions made by members of the LGBTQ+ community and to actively promote the principles of equality, liberty, and justice.

On this 21st Day of June 2023

ATTEST:

Susan Brinkman, Mayor

Kerry Sull, City Clerk



Commission Action Report

Appointment of Member to the Multi-Use Path Planning Board

Title: Appointment of Member to the Multi-Use Path Planning Board

Agenda Date: June 21, 2023

Presented By: Susan Brinkman, Mayor, and Danny Giefer, Commissioner

Background:

The Multi-Use Path Planning Board requests that the City Commission fill board openings with qualified candidates.

Discussion:

Applications were received, and interviews were conducted by Commissioners Susan Brinkman and Danny Giefer.

Interviewing Commissioners recommend the appointment of Diana Montalvo. Her term is scheduled to expire on December 31, 2026.

Recommended action:

Approve the appointment of Diana Montalvo to the Multi-Use Path Planning Board.

Attachment:

Application of Diana Montalvo



Commission Action Report

Ordinance No. 23-19 for the
Issuance of Taxable Industrial Revenue Bonds Series 2023
for S&S Quality Meats, LLC not to exceed \$14,000,000.00

Title: Ordinance No. 23-19 for the Issuance of Taxable Industrial Revenue
Bonds Series 2023 to S&S Quality Meats, LLC not to exceed
\$14,000,000.00

Agenda Date: June 21, 2023

Presented By: Christina Montgomery, City Attorney

Discussion:

The City of Emporia has approved an Incentive Compliance Agreement with S&S Quality Meats, LLC. for the construction of the manufacturing facility on West Highway 50 in Emporia, Kansas. The company has met the conditions of the Incentive Compliance Agreement and it is recommended that the City Commission approve the ordinance authorizing the issuance of the taxable industrial revenue bonds. A copy of the ordinance is attached.

Recommended action:

Approve Ordinance No. 23-19 for the Issuance of Taxable Industrial Revenue Bonds Series 2023 to S&S Quality Meats, LLC not to exceed \$14,000,000.00.

Attachments:

Ordinance No. 23-19 for the Issuance of Taxable Industrial Revenue Bonds Series 2023 to S&S Quality Meats, LLC not to exceed \$14,000,000.00.

ORDINANCE NO. 23-19

OF THE

GOVERNING BODY OF THE
CITY OF EMPORIA, KANSAS

AUTHORIZING THE ISSUANCE OF

\$10,812,800
CITY OF EMPORIA, KANSAS
TAXABLE INDUSTRIAL REVENUE BONDS
SERIES A, 2023
(S&S QUALITY MEATS, LLC)

AND

\$2,757,393.01
CITY OF EMPORIA, KANSAS
SUBORDINATED TAXABLE INDUSTRIAL REVENUE BONDS
SERIES B, 2023
(S&S QUALITY MEATS, LLC)

(Published in the *Emporia Gazette* on June 27, 2023)

ORDINANCE NO. 23-19

AN ORDINANCE AUTHORIZING THE CITY OF EMPORIA, KANSAS TO ISSUE ITS (I) TAXABLE INDUSTRIAL REVENUE BONDS, SERIES A, 2023 (S&S QUALITY MEATS, LLC), IN THE AGGREGATE PRINCIPAL AMOUNT OF \$10,812,800 AND (II) SUBORDINATED TAXABLE INDUSTRIAL REVENUE BONDS, SERIES B, 2023 IN THE AGGREGATE PRINCIPAL AMOUNT OF \$2,757,393.01 FOR THE PURPOSES OF PURCHASING, ACQUIRING, CONSTRUCTING, FURNISHING, AND EQUIPPING A COMMERCIAL PROJECT, AND PAYING CERTAIN COSTS OF ISSUANCE THERE OF; AND AUTHORIZING EXECUTION OF BOND DOCUMENTS RELATING TO ISSUANCE, PAYMENT, AND PURCHASE OF THE SERIES 2023 BONDS.

WHEREAS, the governing body of the City of Emporia, Kansas (the “Issuer” or “City”) is authorized by K.S.A. 12-1740, *et seq.*, as amended (the “Act”), to purchase, acquire, construct, improve, furnish, equip, and install certain facilities (as defined in the Act) for agricultural, commercial, hospital, industrial, natural resources, recreational development, and manufacturing purposes, and to enter into lease and lease-purchase agreements with any person, firm or corporation for said facilities, and to issue revenue bonds for the purpose of paying the cost of any such facilities; and

WHEREAS, the Issuer has found and here confirms its findings that it is desirable in order to promote, stimulate and develop the general economic welfare, health and prosperity of the Issuer and the State of Kansas that the Issuer issue its Taxable Industrial Revenue Bonds, Series A. 2023 (S&S Quality Meats, LLC) in the aggregate principal amount of \$10,812,800 (the “Series A, 2023 Bonds”) and its Subordinated Taxable Industrial Revenue Bonds, Series B. 2023 (S&S Quality Meats, LLC) in the aggregate principal amount of \$2,757,393.01 (the “Series B, 2023 Bonds”) (the Series A, 2023 Bonds and the Series B, 2023 Bonds are hereinafter collectively known as the “Series 2023 Bonds”), for the purposes of (i) purchasing, acquiring, constructing, furnishing and equipping an approximately 42,277 square foot building and related facilities to house Tenant’s meat processing and smoking operations and related space, and replacing an existing processing facility located in the flood plain (the “2023 Project”), and (ii) paying certain costs of issuance of the Series 2023 Bonds; and

WHEREAS, pursuant to the Act, the City previously issued its Taxable Industrial Refunding Revenue Bonds, Series 2022 (S&S Quality Meats, LLC), dated January 18, 2022, in the original principal amount of \$1,495,000 (the “Series 2022 Bonds”) for the purpose of refunding and redeeming the City’s (i) Taxable Industrial Revenue Bonds, Series A, 2015 in the original principal amount of \$2,975,000 (Smoots Enterprises II, LLC) and (ii) Subordinated Taxable Industrial Revenue Bonds, Series B, 2015 in the original principal amount of \$525,000 (Smoots Enterprises II, LLC) originally issued for the purpose of purchasing, acquiring, constructing, furnishing, and equipping a 20,000 square foot building to contain a refrigerated warehouse and related space to house a prepared meats business and related uses in Emporia, Kansas (the “2015

Project”), which 2015 Project is currently leased to S&S Quality Meats, LLC, a Kansas limited liability company (the “Tenant”); and

WHEREAS, the 2015 Project and the 2023 Project (collectively, the “Project”) shall be leased by the Issuer to S&S Quality Meats, LLC, a Kansas limited liability company authorized to do business in the State of Kansas (the “Tenant”), pursuant to a First Supplemental Lease Agreement, dated as of June 15, 2023 (the “First Supplemental Lease”), which supplements and amends a Lease Agreement, dated as of January 15, 2022 (the “Original Lease”), each by and between the Issuer and the Tenant; and

WHEREAS, the Tenant has an existing interest in the Project which will be leased to the City pursuant to a First Supplemental Site Lease Agreement dated as of June 15, 2023, which supplements and amends a Site Lease Agreement, dated as of January 15, 2022 (collectively, the “Site Lease”); and

WHEREAS, the Series 2023 Bonds and the interest thereon are not an indebtedness of the Issuer within the meaning of any constitutional provision or statutory limitation, shall not constitute nor give rise to a pecuniary liability of the Issuer, nor shall any Series 2023 Bond or the interest thereon be a charge against the general credit or taxing powers of the Issuer, but shall be payable solely from certain fees, rentals, revenues and other amounts derived by the Issuer pursuant to the Original Lease and First Supplemental Lease (collectively, the “Lease”) and, under certain circumstances, from the proceeds of the Series 2023 Bonds and insurance and condemnation awards; and

WHEREAS, the Issuer further finds in connection with issuance of the Series 2023 Bonds that it is necessary to authorize the execution and delivery of various Bond Documents, as described in this Ordinance.

NOW, THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF EMPORIA, KANSAS AS FOLLOWS:

Section 1. Definition of Terms. All terms and phrases not otherwise defined herein shall have the respective meanings set forth in the Indenture and the Lease (each as defined and authorized by this Ordinance).

Section 2. Authority for 2023 Project. The governing body of the Issuer declares that the 2023 Project (as defined above) will promote the welfare of the Issuer. The Issuer is authorized to cause the 2023 Project to be purchased, acquired, constructed, furnished, and equipped, all in the manner and as more particularly described in the Indenture and in the Lease.

Section 3. Authorization and Security for the Series 2023 Bonds. The Series 2023 Bonds are authorized and directed to be for the purpose of financing the costs of purchasing, acquiring, constructing, furnishing, and equipping the 2023 Project, and paying certain costs of issuance of the Series 2023 Bonds.

The Series 2023 Bonds shall be issued in the form and subject to terms prescribed in the Indenture shall be subject to the provisions, covenants and agreements set forth in the Indenture. The Series 2022 Bonds and the Series A, 2023 Bonds shall be on a parity with, and equal in priority to, one another, and with any Additional Bonds which may be issued on a like parity within the meaning and pursuant to the terms and provision of the Indenture herein defined (the “Priority Lien Bonds”). The Series B, 2023 Bonds shall be subordinated to the Priority Lien Bonds and on a parity with, and equal in priority to, any Additional Bonds which may be issued on a subordinated parity within the meaning and pursuant to the terms and provision of the Indenture herein defined. The Series 2023 Bonds and any Additional Bonds (herein the “Bonds”) are special limited obligations of the Issuer payable solely from certain revenues derived by the Issuer pursuant to the Lease and the Project shall be pledged and assigned to the Trustee (as hereinafter defined) as security for the Series 2023 Bonds, all as defined herein and further described in the Indenture. The Series 2023 Bonds shall not be general obligations of or constitute a pledge of the faith and credit of the Issuer within the meaning of any constitutional or statutory provision and shall not be payable in any manner from tax revenues.

Section 4. Authorization of Bond Documents. The Issuer is authorized to enter into and deliver the following documents (the “Bond Documents”):

A. A First Supplemental Trust Indenture, dated as of June 15, 2023 (the “First Supplemental Indenture”), which supplements and amends a Trust Indenture dated as of January 15, 2022 (the “Original Indenture”), each by and between the Issuer and Security Bank of Kansas City, Kansas City, Kansas, as Trustee (the “Trustee”), for the purpose of issuing and securing the Series 2023 Bonds as described therein and under which the Issuer pledges and assigns to the Trustee, for the benefit of the holders of the Series 2023 Bonds, the Trust Estate created by the Original Indenture and the First Supplemental Indenture (collectively, the “Indenture”); and

B. A First Supplemental Lease Agreement, dated as of June 15, 2023 (the “First Supplemental Lease”), which supplements and amends a Lease Agreement, dated as of January 15, 2022 (the “Original Lease”), each by and between the Issuer, as landlord, and the Tenant, as lessee, pursuant to which the Issuer causes the Project to be acquired, constructed, equipped, furnished, and leased to the Tenant in consideration of payments of Basic Rent, Additional Rent and other charges provided for therein (the Original Lease and the First Supplemental Lease are hereinafter collectively referred to as the “Lease”); and

C. A First Supplemental Site Lease Agreement dated as of June 15, 2023, which supplements and amends a Site Lease Agreement, dated as of January 15, 2022, by and between the Tenant, as lessor, and the Issuer as lessee, in which the Tenant leases its interests in the Project Site and the Project to the Issuer; and

D. A Bond Placement Agreement, dated as of June 15, 2023, providing that the Series A, 2023 Bonds shall be issued and sold to RCB Bank, as Bond Purchaser (the “Series A, 2023 Bond Purchaser”), subject to satisfaction of all conditions precedent to issuance of the Series A, 2023 Bonds and upon the terms and subject to the provisions and conditions of the Bond Placement Agreement for the Series A, 2023 Bonds, by and among

the Issuer, the Series A, 2023 Bond Purchaser, the Tenant, Daniel J. Smoots, Janeice E. Smoots (also known as Janice E. Smoots), 2020 Daniel J. Smoots Irrevocable Trust Dated December 30, 2020, Daniel J. Smoots Revocable Trust dated June 1, 2000, as amended and Janeice E. Smoots Revocable Trust dated June 1, 2000, as amended (hereinafter collectively referred to as the “Individual Guarantors”) and Smoots Enterprises II, LLC (the “Additional Guarantor”) and Fanestil Meats Fresh Local Market, LLC (the “Affiliate Guarantor”); and

E. A Bond Placement Agreement, dated as of June 15, 2023, providing the Series B, 2023 Bonds shall be issued and sold to S&S Quality Meats, LLC, as Bond Purchaser (the “Series B Purchaser”), subject to satisfaction of all conditions precedent to issuance of the Series B, 2023 Bonds and upon the terms and subject to the provisions and conditions of the Bond Placement Agreement for the Series B, 2023 Bonds, by and among the Issuer and the Series B, 2023 Bond Purchaser; and

F. All other documents, certificates, and instruments necessary to issue and secure the Series 2023 Bonds as described herein and comply with and carry out the intent of this Ordinance and the other Bond Documents described above, as determined by the Issuer, upon advice of counsel.

Section 5. Authorization of Form of Documents. The Issuer approves and consents to the form of the following document(s):

A. Guaranty Agreement, dated as of June 15, 2023, by and between the Tenant, the Affiliate Guarantor, and the Trustee, pursuant to which the Tenant and the Affiliate Guarantor, guaranty to the Purchaser the full and prompt payment of the principal of, redemption premium, if any, and interest on the Series A, 2023 Bonds; and

B. Individual Guaranty Agreement, dated as of June 15, 2023, pursuant to which the Individual Guarantors, guarantee to the Purchaser the full and prompt payment of the principal of, redemption premium, if any, and interest on the Series A, 2023 Bonds; and

C. Additional Guaranty Agreement, dated as of June 15, 2023 (the “Additional Guaranty Agreement”), pursuant to which the Additional Guarantor guarantees to the Trustee, for the benefit of the Owners of the Series A, 2023 Bonds, the full and prompt payment of the principal of, redemption premium, if any, and interest on the Series A, 2023 Bonds, and

D. Direct Pay Agreement, dated as of June 15, 2023, by and among the Purchaser, the Trustee, and the Tenant.

Section 6. Execution of Series 2023 Bonds and Bond Documents. The Mayor is authorized and directed to execute each of the Series 2023 Bonds and deliver them to the Trustee for authentication on behalf of and as the act and deed of the Issuer as provided in the Indenture. The Mayor or Vice Mayor is further authorized and directed to execute and deliver the Series 2023

Bonds and Bond Documents on behalf of and as the act and deed of the Issuer, in substantially the form presented with this Ordinance, with such minor corrections or amendments as are approved by the Mayor or Vice Mayor, in consultation with Bond Counsel, with such approval shall be evidenced by their execution thereof, and all other documents, certificates and instruments as may be necessary or desirable to carry out and comply with the purposes and intent of this Ordinance. The City Clerk or Deputy City Clerk is authorized and directed to attest the execution of the Series 2023 Bonds and the Bond Documents, and all other documents, certificates and instruments as may be necessary or desirable to carry out and comply with the intent of this Ordinance.

Section 7. Pledge of the Project. The Issuer pledges the Project, and its net earnings from the Project to the payment of the Series 2023 Bonds in accordance with K.S.A. 12-1744. The lien created by such pledge shall be discharged when all of the Series 2023 Bonds and any Additional Bonds issued under the Indenture are deemed paid within the meaning of the Indenture.

Section 8. Further Authority. The Issuer shall, and the officers, agents and employees of the Issuer are further authorized and directed to, take such action and prepare or execute such other documents, certificates and instruments, as may be necessary or desirable to carry out and comply with the provisions of this Ordinance and to carry out, comply with and perform the duties of the Issuer with respect to the Series 2023 Bonds and the Bond Documents, all as necessary to carry out and give effect to the transactions contemplated by this Ordinance and the Bond Documents.

Section 9. Effective Date. This Ordinance shall take effect and be in full force from and after its adoption by the governing body of the Issuer and publication once in the official newspaper of the Issuer.

[Remainder of Page Intentionally Left Blank]

PASSED ADOPTED AND APPROVED by the governing body of the City of Emporia,
Kansas on June 21, 2023.

CITY OF EMPORIA, KANSAS

[seal]

By _____
Susan Brinkman, Mayor

ATTEST:

By _____
Kerry Sull, City Clerk

EXCERPT OF MINUTES

The governing body of the City of Emporia, Kansas met in regular session, at the usual meeting place in the City on June 21, 2023, at 11:00 a.m., with Mayor Susan Brinkman presiding, and the following members of the governing body present:

and the following members absent:

Among other business, there came on for consideration and discussion the following:

AN ORDINANCE AUTHORIZING THE CITY OF EMPORIA, KANSAS TO ISSUE ITS (I) TAXABLE INDUSTRIAL REVENUE BONDS, SERIES A, 2023 (S&S QUALITY MEATS, LLC), IN THE AGGREGATE PRINCIPAL AMOUNT OF \$10,812,800 AND (II) SUBORDINATED TAXABLE INDUSTRIAL REVENUE BONDS, SERIES B, 2023 IN THE AGGREGATE PRINCIPAL AMOUNT OF \$2,757,393.01 FOR THE PURPOSES OF PURCHASING, ACQUIRING, CONSTRUCTING, FURNISHING, AND EQUIPPING A COMMERCIAL PROJECT, AND PAYING CERTAIN COSTS OF ISSUANCE THERE OF; AND AUTHORIZING EXECUTION OF BOND DOCUMENTS RELATING TO ISSUANCE, PAYMENT, AND PURCHASE OF THE SERIES 2023 BONDS.

After discussion, upon motion by _____, seconded by _____, the Ordinance was passed by a majority of the members elect.

The Ordinance was designated Ordinance No. 23-19.

CITY CLERK'S
CERTIFICATION OF EXCERPT OF MINUTES

I certify that the foregoing is a true and correct Excerpt of Minutes of the June 21, 2023 meeting of the governing body of the City of Emporia, Kansas.

[seal]

Kerry Sull, City Clerk



Commission Action Report

Title: 2022 Annual Comprehensive Financial Report

Agenda Date: June 21, 2023

Presented By: Janet Harrouff, Director of Finance and Michael Keenan, Hood & Assoc

Background:

The City of Emporia contracted with Hood and Associates, CPA's, PC to conduct an audit in accordance with generally accepted auditing standards of financial statements. This is the 4th year of a 5-year agreement. An audit is performed on an annual basis.

Discussion:

An audit has been conducted on the 2022 records. No material issues were noted. Michael Keenan will be in attendance to review the annual report.

Financial considerations:

Annual audit is required for bond issuances, grant requirements and other financial requirements.

Recommended action:

Accept the 2022 Annual Comprehensive Financial Report

Attachments:

Annual Comprehensive Financial Report for 2022

CITY OF EMPORIA, KANSAS

Annual Comprehensive Financial Report

Year Ended December 31, 2022

CITY OF EMPORIA, KANSAS
Annual Comprehensive Financial Report
Year Ended December 31, 2022

Prepared by
Janet Harrouff
Director of Administrative Services

CITY OF EMPORIA, KANSAS
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CITY OF EMPORIA, KANSAS
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INTRODUCTORY SECTION



June 15, 2023

Honorable Mayor and
City Commissioners
City of Emporia
Emporia, Kansas

Honorable Mayor and City Commissioners:

The Annual Comprehensive Financial Report of the City of Emporia, Kansas (the City) for the year ended December 31, 2022 is submitted herewith.

This report was prepared by the City's Finance Department. The report is published to provide to the Commission, representatives of financial institutions, and to our citizens and other interested persons detailed information concerning the financial condition of the City government. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the information, as presented, is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the financial position and results of operation of the City as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included. Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

GENERAL INFORMATION – CITY OF EMPORIA

The City of Emporia lies 110 miles southwest of Kansas City and 85 miles northeast of Wichita on the eastern edge of the Flint Hills area of Kansas. Emporia has a population of 23,938 based on the 2022 census. There are 12.32 square miles of land in the City's corporate boundary.

The City of Emporia was incorporated in 1857. The City has Commission – City Manager form of government. The Commission is comprised of five members elected at large for terms of two and four years, with three Commissioners being elected each odd-numbered year. The Mayor is elected by the Commission.

The City Manager is appointed by the Commission and acts as its primary agent in accordance with state statute. Other City officers and employees are appointed by the City Manager. The Commission is responsible for policy determination and the City Manager is responsible for the administration of the City.

This report includes all funds of the City. The City is financially accountable for the Emporia Public Library (the Library), and the Library is included in the City's financial statements. The City Commission appoints all members of the seven member Library Board. Because the Library is not a separate taxing entity by applicable state statutes, the City levies taxes for the Library's operations, which represent approximately 91 percent of total revenues. The operations of the Library are reported as a discretely presented component unit in the City's financial statements.

The City provides a full range of municipal services. The Public Safety program includes police and fire protection; an aquatic center, golf course, tennis courts, pickleball courts, neighborhood parks, zoo and a community center provide a well-rounded, active recreation program; the Engineering Department provides essential street and highway construction and maintenance, surveying services and other technical assistance to the City; the Public Utilities provide water, sewer and refuse collection services. Additional services provided include building inspection, planning and zoning, as well as general administrative services.

In developing and altering the City's accounting system, consideration is given to the adequacy of the internal controls. The internal controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. We believe that the City's internal controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

State law requires an annual audit of the books of account, financial record and transactions of all administrative departments of the City by independent Certified Public Accountants or Licensed Municipal Public Accounts selected by the City Commission. This requirement has been complied with and the auditor's opinion has been included in this report.

LOCAL ECONOMY

Emporia is very fortunate to have a diversified economy. This diversity provides a cushion when one particular sector of the economy suffers during an economic downturn. One major source of employment is the field of food processing, which serves as an important link to the state's agricultural base. It is also somewhat insulated from the periodic downturns associated with other sectors of the economy. Strong employment in the food processing sector is maintained at Tyson's Fresh Meats, employing approximately 795 employees. Additionally, Simmons Pet Food employs more than 1400 people and has announced a \$115 million, 75,000 square foot expansion starting in 2023, which will add 177 employees. Cargill, Inc. recently completed the construction of a \$3.6 million warehouse addition. Hostess Brands, LLC opened the Emporia facility in 2012 and currently employs more than 630 employees. Hill's Pet Nutrition employs approximately 160 employees. Fanestil Meats is currently undergoing a \$17 million manufacturing expansion and employs 100 employees.

Apart from the food processing sector, other major employment opportunities come from manufacturing and warehousing/distribution. Michelin completed a multi-million dollar expansion and employs 262 people. Hopkins Manufacturing has over 180 employees, while Norfolk Iron and Metal employs over 120 employees. Vektek also contributes to the local economy by employing over 100 employees. The Emporia Chamber of Commerce and the Regional Development Association of East Central Kansas (RDA) continuously work to attract potential employees to the community.

Emporia State University relies on state funding, and the fiscal condition of the state has affected the operations of the Kansas Board of Regents in recent years. In response, Emporia State University actively seeks new students to increase enrollment. Flint Hills Technical College has experienced high enrollment in recent years and continues to play a crucial role in serving the business community. Additionally, the trucking industry holds significant importance in the local economy due to Emporia's access to the confluence of three highway systems and its geographical location in Kansas and the United States.

LONG-TERM FINANCIAL PLANNING AND MAJOR INITIATIVES

Unrestricted fund balance in the general fund at year end was 32.29 percent of total general fund revenues. This amount was above the 15 percent policy guidelines set by the Commission for budgetary and planning purposes. The water fund unrestricted fund balance was 31.70 percent, the sewer fund unrestricted fund balance was 31.71 percent and the Solid Waste fund unrestricted fund balance was 65.21 percent. These amounts are above the 20 percent reserve policy set by the Commission.

The City collects approximately 3 million dollars a year from a 1 cent county wide sales tax. The Commission has stated these dollars are to be spent on City infrastructure. During 2022, \$140,000 was spent on traffic signal updates, \$2.463 million on street maintenance, \$400,000 on building updates and repairs. This sales tax is set to expire in 2039.

A five-year capital improvement plan is maintained which serves as its planning document to ensure that facilities, equipment and infrastructure are well maintained and operating in good condition. Property owners can participate in the Neighborhood Revitalization Program for property in the center part of Emporia. The downtown district received Historical district certification in 2013 to provide additional grant opportunities to maintain the buildings.

RELEVANT FINANCIAL POLICIES

The adopted budgets are an integral part of the accounting system providing management control over expenditures in the general fund, certain special revenue funds, debt service fund and enterprise funds. Kansas statutes require that cash be on hand before expenditure can be authorized, that all expenditures in certain funds be budgeted, and that the budget not exceed anticipated revenues including carry-forward balances. Funds with adopted budgets may be amended, using the same procedures as for adoption, if the increased expenditures are financed with non-tax revenues.

A legal operating budget is not required for certain capital projects, certain debt service funds and the following special revenue funds: 2017 Housing, 2020 Housing, Housing Study RDA, Law Enforcement Block Grants, DARE Crime Prevention, 2014 Housing, 911 Land Wire Fees, Lake Kahola, Stormwater Reserve Fund, Emporia Homeowner Repair, Home Equity Rehab, Land Bank. A legal operating budget was not required for the Equipment Reserve debt service fund. Spending in funds which are not subject to the legal annual operating budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body. The City legally adopted an annual budget for the Multi-Year Improvement Fund capital projects fund.

Formal budgetary integration is not used for the capital projects funds because budgetary control is achieved through the resolution of authorization and funding. Encumbrance accounting is used for outstanding purchase orders, contracts and other commitments. Encumbrances outstanding at year end are reported as assigned fund balance since they are not expenditures or liabilities.

Cash temporarily idle during the year was invested in time deposits in banks ranging from 30 to 180 days in maturity and in U.S. Government obligations with variable maturities and in the Kansas Municipal Investment Pool. At December 31, 2022, the City's cash resources were divided between demand deposits and investments as follows: in demand deposits and cash on hand, 16 percent; and in interest bearing investments, 84 percent.

The City's investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. Accordingly, deposits were either insured by federal depository insurance or collateralized.

The City performs limited risk management operations intended to maintain coverage at appropriate levels; manage claims; and monitor carrier performance. The City was self-insured for its workers' compensation insurance for the year ended December 31, 2022.

CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its annual comprehensive financial report for the year ended December 31, 2021. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such annual comprehensive financial report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Emporia, Kansas, has received a Certificate of Achievement for the last thirty-seven consecutive years (fiscal years 1985-2021). We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to GFOA.

ACKNOWLEDGMENTS

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff of the Finance Department. I should like to express my appreciation to all members of the department who assisted and contributed to its preparation. We would also like to thank the Mayor and City Commissioners for their interest and support in planning and conducting the financial operations of the City in a reasonable and progressive manner.

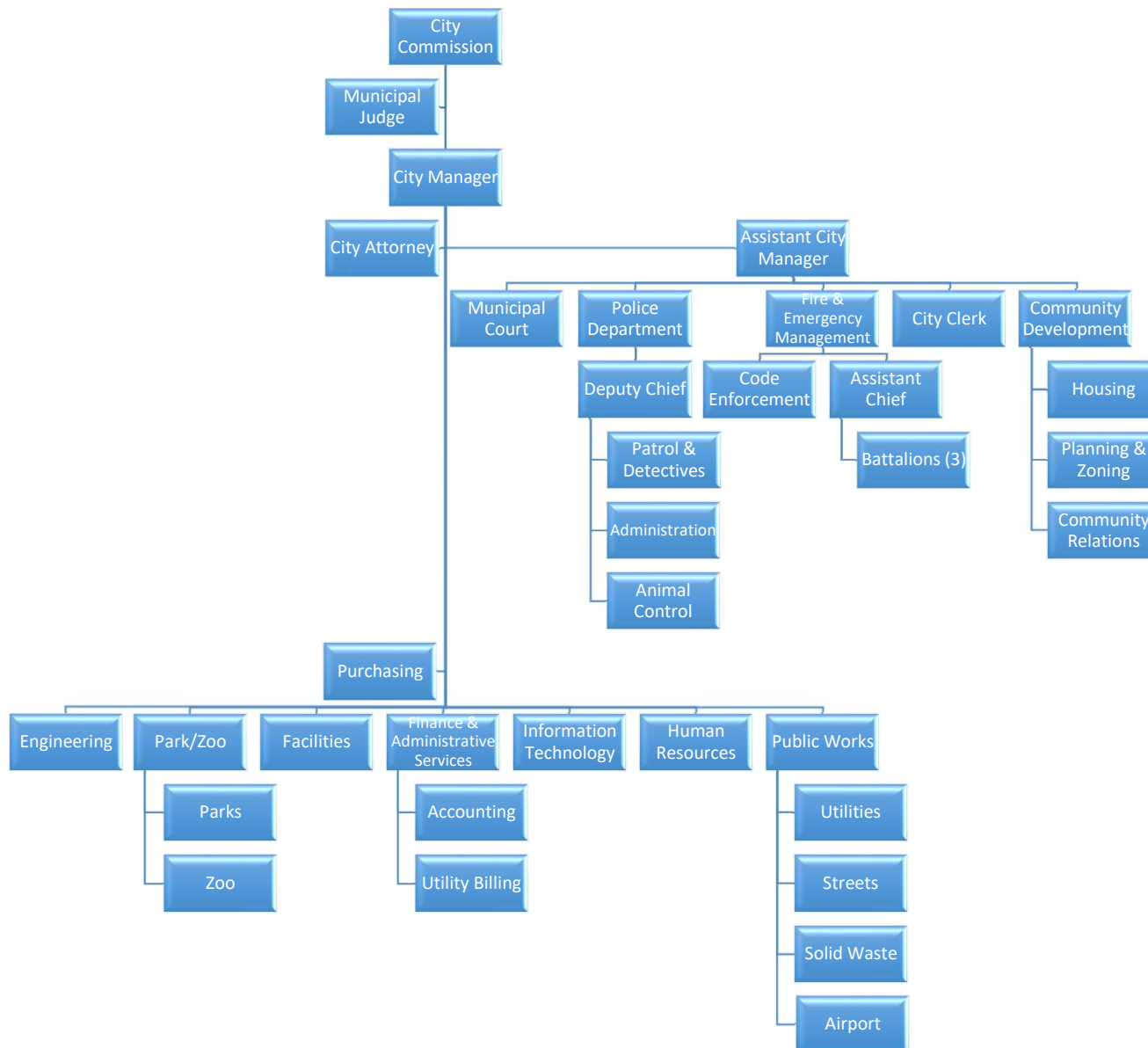
Respectfully submitted,



Janet Harrouff
City Treasurer



Trey Cocking
City Manager



City of Emporia, Kansas
PRINCIPAL OFFICIALS
2022

MAYOR	BECKY SMITH
VICE-MAYOR	DANNY GIEFER
COMMISSIONER	ERREN HARTER
COMMISSIONER	JAMIE SAUDER
COMMISSIONER	SUSAN BRINKMAN

ADMINISTRATIVE OFFICIALS

CITY MANAGER	TREY COCKING
CITY CLERK	KERRY SULL
CITY TREASURER	JANET HARROUFF
CITY ATTORNEY	CHRISTINA MONTGOMERY

DEPARTMENT HEADS

PUBLIC WORKS DIRECTOR	DEAN GRANT
CITY ENGINEER	JIM UBERT
FIRE CHIEF	BRANDON BECK
CHIEF OF POLICE	ED OWENS



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Emporia
Kansas**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2021

Christopher P. Morill

Executive Director/CEO

FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Commissioners
City of Emporia, Kansas

Report on the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Emporia, Kansas (the City), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents. We did not audit the financial statements of the discretely presented component unit, which represent 1.56 percent, 1.44 percent, and 2.21 percent, respectively of the assets, net position, and revenues of the City. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit is based solely on the report of the other auditors.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the *Kansas Municipal Audit and Accounting Guide*, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of discretely presented component unit were not audited in accordance with *Government Auditing Standards*.

Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Change in Accounting Principle

As described in Note 1 to the financial statements, in 2022, the City adopted new accounting guidance, Government Accounting Standards Board (GASB) No. 87 Leases. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Kansas Municipal Audit and Accounting Guide, and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 15, 2023 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Hood and Associates CPAs PC

Overland Park, Kansas
June 15, 2023

City of Emporia, Kansas
Management's Discussion and Analysis
For the Year Ended December 31, 2022

As management of the City of Emporia, Kansas (the City), we offer readers this narrative overview and analysis of the financial activities of the City for the year ended December 31, 2022. We encourage readers to consider the information presented here, in conjunction with the transmittal letter at the beginning of this report, and the City's financial statements, which follow this section.

Financial Highlights

- The assets and deferred outflows of the City exceeded its liabilities and deferred inflows as of December 31, 2022, by \$69,059,972 (net position). Of this amount \$17,020,635 is unrestricted and may be used to meet future obligations of the City.
- The City's total net position increased by \$4,579,601 during the fiscal year as a result of current year activities. The City's governmental activities increased by \$5,446,874 and the City's business-type activities decreased by \$867,273 for the year.

Overview of the Financial Statements

This discussion and analysis is provided as an introduction to the basic financial statements. The basic financial statements consist of three components: government-wide financial statements, fund financial statements, and notes to the basic financial statements. This report also contains required and other supplementary information in addition to the basic financial statements.

Government-wide financial statements. The *government-wide financial statements* are a broad overview of the City's finances presented in a manner similar to a private business. These statements provide both long-term and short-term information about the City's overall financial status.

The *statement of net position* presents all the City's assets, liabilities, and deferred inflows/outflows of resources with the difference reported as *net position*. Net position is an important measure of the City's overall financial health. The increases and decreases in net position can be monitored to determine whether the City's financial position is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flow. Thus, revenues and expenses are reported in this statement for certain items that will only result in cash flows in future fiscal periods.

The government-wide financial statements report governmental activities of the City, which are principally supported by taxes and intergovernmental revenues, and business-type activities of the City, which are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities for the City include general government, public safety, highway and streets, culture and recreation, health and environment, building maintenance, planning and development, and airport operations. The business-type activities for the City include solid waste disposal, sewer utility, and water utility. The City includes the Emporia Public Library as a component unit.

Fund financial statements. *Fund financial statements* focus on individual parts of the City's government. These statements report the City's operations in more detail than the government-wide financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure compliance with finance-related legal requirements. These funds are divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

City of Emporia, Kansas
Management's Discussion and Analysis
For the Year Ended December 31, 2022

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. This information may be useful in evaluating the City's near-term financing requirements.

The focus of governmental funds is narrower than that of the government-wide financial statements, thus it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. This may enable the reader to better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Proprietary funds. The City has two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. *Internal service funds* are an accounting mechanism used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its worker's compensation and health insurance risk management activities. Because these services predominately benefit governmental rather than business-type functions, they have been included within the *governmental activities* in the government-wide financial statements.

Notes to the basic financial statements. The notes provide additional information that is essential to obtain a full understanding of the data provided in the government-wide and fund financial statements.

Other information. In addition to the basic financial statements and accompanying notes, this report also contains certain *required supplementary information* that further explains and supports the information in the financial statements. This report also contains *other supplementary information* that provides certain combining and individual fund statements and schedules.

City of Emporia, Kansas
Management's Discussion and Analysis
For the Year Ended December 31, 2022

Government-Wide Financial Analysis

Our analysis below focuses on net position (Figure 1) and changes in net position (Figure 2) of the governmental and business-type activities.

Figure 1 – Statement of Net Position

	Governmental Activities		Business-type Activities		Total	
	2022	2021	2022	2021	2022	2021
Current and other assets	\$ 43,585,285	\$ 35,316,553	\$ 11,737,028	\$ 12,300,485	\$ 55,322,313	\$ 47,617,038
Capital assets	25,394,086	22,777,112	73,201,772	70,620,139	98,595,858	93,397,251
Total assets	68,979,371	58,093,665	84,938,800	82,920,624	153,918,171	141,014,289
Deferred outflow s - pension and opeb	5,707,136	3,849,060	1,170,803	653,039	6,877,939	4,502,099
Total deferred outflow s of resources	5,707,136	3,849,060	1,170,803	653,039	6,877,939	4,502,099
Long-term debt	28,696,248	20,650,489	47,087,366	43,423,681	75,783,614	64,074,170
Other liabilities	4,550,919	3,482,777	1,985,056	1,676,665	6,535,975	5,159,442
Total liabilities	33,247,167	24,133,266	49,072,422	45,100,346	82,319,589	69,233,612
Deferred inflow s - taxes and leases	8,773,907	7,661,805	-	-	8,773,907	7,661,805
Deferred inflow s - pension and opeb	603,845	3,532,940	38,797	607,660	642,642	4,140,600
Total deferred inflow s of resources	9,377,752	11,194,745	38,797	607,660	9,416,549	11,802,405
Net position:						
Net investment in capital assets	16,180,061	15,733,311	29,568,261	29,295,954	45,748,322	45,029,265
Restricted	6,291,015	3,278,942	-	-	6,291,015	3,278,942
Unrestricted	9,590,512	7,602,461	7,430,123	8,569,703	17,020,635	16,172,164
Total net position	\$ 32,061,588	\$ 26,614,714	\$ 36,998,384	\$ 37,865,657	\$ 69,059,972	\$ 64,480,371

As indicated earlier, net position may serve as a useful indicator of the City's financial position. As of December 31, 2022, assets and deferred outflows of resources exceeded liabilities by \$69,059,972. The largest portion of the City's net position, \$45,748,322 (66.24 percent), reflects its investment in capital assets (e.g., land, construction in progress, buildings, improvements, machinery and equipment, and infrastructure) less any related outstanding debt that was used to acquire those assets. The City uses capital assets to provide services to citizens; therefore, these assets are not available for future spending. An additional portion of the City's net position, \$6,921,015 (9.11 percent), represents resources that are subject to external restrictions on their uses. The remaining balance of the City's net position, \$17,020,635, represents the unrestricted net position that may be used to meet the City's ongoing obligations to citizens and creditors.

City of Emporia, Kansas
Management's Discussion and Analysis
For the Year Ended December 31, 2022

Figure 2 – Statement of Changes in Net Position

	Governmental		Business-type		Total	
	Activities		Activities			
	2022	2021	2022	2021	2022	2021
Revenues:						
Program revenues:						
Charges for services	\$ 5,978,724	\$ 5,925,828	\$ 19,012,027	\$ 18,892,775	\$ 24,990,751	\$ 30,916,579
Operating grants and contributions	3,219,327	2,391,910	-	-	3,219,327	2,391,910
Capital grants and contributions	1,430,720	1,039,114	2,307,810	-	3,738,530	1,039,114
General revenues:						
Property taxes:						
General purposes	6,651,855	6,245,561	-	-	6,651,855	6,245,561
Debt service	1,912,099	1,912,985	-	-	1,912,099	1,912,985
Sales taxes	9,382,028	8,496,466	-	-	9,382,028	8,496,466
Franchise taxes	3,041,958	2,554,654	-	-	3,041,958	2,554,654
Gasoline taxes	655,837	712,575	-	-	655,837	712,575
Use of money and property	420,725	165,068	35,555	6,162	456,280	171,230
Other	221,285	262,609	-	-	221,285	262,609
	<u>32,914,558</u>	<u>29,706,770</u>	<u>21,355,392</u>	<u>18,898,937</u>	<u>54,269,950</u>	<u>48,605,707</u>
Expenses:						
General government	3,072,762	1,800,868	-	-	3,072,762	1,800,868
Public safety	12,620,089	11,137,443	-	-	12,620,089	11,137,443
Highway and streets	4,663,761	6,396,110	-	-	4,663,761	6,396,110
Culture and recreation	4,696,478	4,194,202	-	-	4,696,478	4,194,202
Health and environment	86,750	70,500	-	-	86,750	70,500
Building maintenance	1,631,274	1,545,877	-	-	1,631,274	1,545,877
Planning and development	665,486	1,997,228	-	-	665,486	1,997,228
Airport operations	835,200	720,338	-	-	835,200	720,338
Interest on long-term debt	238,612	211,436	-	-	238,612	211,436
Solid waste disposal	-	-	5,784,905	5,139,441	5,784,905	5,139,441
Sewer utility	-	-	6,893,574	5,557,427	6,893,574	5,557,427
Water utility	-	-	8,501,458	6,829,682	8,501,458	6,829,682
Total expenses	<u>28,510,412</u>	<u>28,074,002</u>	<u>21,179,937</u>	<u>17,526,550</u>	<u>49,690,349</u>	<u>45,600,552</u>
Change in net position before transfers	4,404,146	1,632,768	175,455	1,372,387	4,579,601	3,005,155
Transfers	1,042,728	(816,370)	(1,042,728)	816,370	-	-
Change in net position	5,446,874	816,398	(867,273)	2,188,757	4,579,601	3,005,155
Net position, beginning	26,614,714	25,798,316	37,865,657	35,676,900	64,480,371	61,475,216
Net position, ending	<u>\$ 32,061,588</u>	<u>\$ 26,614,714</u>	<u>\$ 36,998,384</u>	<u>\$ 37,865,657</u>	<u>\$ 69,059,972</u>	<u>\$ 64,480,371</u>

Governmental Activities

Governmental activities increased the net position of the City by \$5,446,874. Revenue increased \$3,207,788 from 2021 primarily from increases in tax revenues. Tax revenues for the City were \$21,643,777, which represents 65.76% of the funding of these activities. Program revenues for the functions totaled \$10,628,771 or 32.29% of the funding. Expenses increased \$436,410 from 2021 primarily due to the increases in general government and public safety. The following table shows the cost of the City's programs as well as each programs' net cost (total costs less revenues generated by the activities). The net cost shows the financial burden that was placed on the taxpayers by each of these functions.

City of Emporia, Kansas
Management's Discussion and Analysis
For the Year Ended December 31, 2022

NET COST OF THE CITY'S GOVERNMENTAL ACTIVITIES

	Total Cost of Services	Net Cost of Services
General government	\$ 3,072,762	\$ 1,148,953
Public safety	12,620,089	(10,774,782)
Highway and streets	4,663,761	(3,837,892)
Culture and recreation	4,696,478	(3,202,080)
Health and environment	86,750	(86,750)
Building maintenance	1,631,274	(1,631,274)
Planning and development	665,486	555,435
Airport operations	835,200	185,361
Interest on long-term debt	238,612	(238,612)
	<u>\$ 28,510,412</u>	<u>\$ (17,881,641)</u>

As previously noted, expenses from governmental activities total \$28,510,412. However, the net costs of these services were \$17,881,641. The difference represents direct revenues received from charges for services of \$5,978,724, operating grants and contributions of \$3,219,327, and capital grants and contributions of \$1,430,720. Taxes and other revenues of \$23,328,515 were used to cover these net costs.

Business-Type Activities

Business-type activities decreased the City's net position by \$867,273. Total charges for services revenues increased \$119,252 over 2021 primarily from increased usage. Expenses increased \$3,653,387 over the prior year mostly due to increases in personnel costs, chemical costs, and major repairs and maintenance.

Financial Analysis of the City's Funds

The City uses fund accounting to ensure and demonstrate compliance with state and federal finance-related legal requirements. These funds are accounted for on the modified accrual basis of accounting.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$25,215,802, an increase of \$5,488,761 in comparison with the prior year. The ending fund balance amounts were as follows: \$42,692 nonspendable; \$6,291,015 restricted for various City functions and services; \$10,035,001 assigned primarily for capital outlay; and \$8,847,094 available for spending at the City's discretion.

Fund balance of the City's General Fund increased \$2,143,906 from December 31, 2021, primarily due to increases in tax revenue. At the end of the current fiscal year, unassigned fund balance of the general fund was \$8,899,194.

American Rescue Plan Act (ARPA) Fund was established to account for the City's \$3.75 million dollar allotment from the U.S. Department of the Treasury that are to be used to support its response and recovery from the COVID-19 public health emergency. The City received its 2nd distribution of \$1,876,940 during the year ended December 31, 2022.

The Multi-Year Improvement Fund was established to receive funding for the purpose of making improvements to the City over an extended period of time. The fund balance at December 31, 2022 was \$3,384,868, a decrease of \$197,519 from 2021 as capital expenditures and transfers out exceeded transfers in during 2022. All of the fund balance is assigned for future capital outlay.

The Internal Improvements Fund has a total fund balance of \$4,414,044 an increase of \$287,433 from 2021. The increase is primarily due increases in transfers in related to the funding of future City capital assets and improvements projects.

The Debt Service Fund has a total fund balance of \$1,986,995, all of which is restricted for the payment of debt service.

City of Emporia, Kansas
Management's Discussion and Analysis
For the Year Ended December 31, 2022

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

The City's Enterprise Funds net position decreased by \$867,273 as the Solid Waste and Sewer funds reported decreases in net position of \$952,644 and \$277,752 while the Water fund reported an increase in net position of \$363,143. The factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

General Fund Budgetary Highlights

The City's General Fund actual revenues exceeded its final budgeted revenues by \$2,046,710 primarily related to taxes, intergovernmental, and administrative fees. The General Fund's actual expenditures and transfers out totaled \$22,333,924 compared to the final budgeted total of \$26,027,236. This was due in part to management's monitoring of expenditures.

Capital Asset and Debt Administration

Capital assets of the governmental activities were \$25,394,086 (net of accumulated depreciation) as of December 31, 2022. This represents a \$2,547,242 increase from the prior year. Capital assets for business-type activities were \$98,595,858 as of December 31, 2022. This represents an increase of \$2,581,633 from the prior year.

During the fiscal year, the City of Emporia was involved in several large capital projects that affected the financial statements. Significant governmental additions include runway edge lighting of \$698,923, completion of the Zoo entrance and pond project of \$770,642, pickleball courts of \$389,026 and several road improvement projects totaling approximately \$2,000,000. Significant business-type additions include dam and intake repairs and various water projects of approximately \$3,900,000 and various sewer lift station projects of approximately \$2,400,000.

Additional information on the City's capital assets can be found in Note 7 in the Notes to the Basic Financial Statements.

City of Emporia Capital Assets
(net of depreciation)

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Land	\$ 3,555,206	\$ 2,784,564	\$ 222,572	\$ 222,572	\$ 3,777,778	\$ 3,007,136
Construction in progress	3,302,267	898,551	2,974,299	1,845,600	6,276,566	2,744,151
Land improvements	12,329,829	13,491,587	48,376,305	45,167,399	60,706,134	58,658,986
Buildings and improvements	2,603,246	2,691,205	16,508,023	17,452,922	19,111,269	20,144,127
Vehicles	1,126,638	1,220,173	756,375	1,031,453	1,883,013	2,251,626
Equipment, furniture, and fixtures	2,476,900	1,760,764	4,364,198	4,900,193	6,841,098	6,660,957
Total	<u>\$ 25,394,086</u>	<u>\$ 22,846,844</u>	<u>\$ 73,201,772</u>	<u>\$ 70,620,139</u>	<u>\$ 98,595,858</u>	<u>\$ 93,466,983</u>

**City of Emporia, Kansas
Management's Discussion and Analysis
For the Year Ended December 31, 2022**

Total general obligation debt of the governmental activities as of December 31, 2022, was \$8,325,000, which is an increase of \$2,100,000. Total general obligation and loans payable debt of the business-type activities as of December 31, 2022, was \$42,511,537, an increase of \$2,269,880 from the prior year.

City of Emporia Outstanding Debt

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
General obligation bonds	\$ 8,325,000	\$ 6,225,000	\$ 13,310,000	\$ 11,825,000	\$ 21,635,000	\$ 18,050,000
Loans payable	-	-	29,201,537	28,416,657	29,201,537	28,416,657
Total	<u>\$ 8,325,000</u>	<u>\$ 6,225,000</u>	<u>\$ 42,511,537</u>	<u>\$ 40,241,657</u>	<u>\$ 50,836,537</u>	<u>\$ 46,466,657</u>

At December 31, 2022, the City had total general obligation bond debt outstanding of \$21,635,000, backed by the full faith and credit of the City. Total general obligation long-term debt increased \$3,585,000 for the fiscal year ended December 31, 2022. The City is rated by one of the three rating agencies (Standards & Poor's) and has a rating of AA- Additional information on the City's long-term debt can be found in Note 8 in the Notes to the Basic Financial Statements.

Economic Factors and Next Year's Budget

According to the Kansas Department of Labor, the unemployment rate for the City of Emporia/Lyon County in December of 2022 was 2.5%. The unemployment rate is expected to remain stable or slightly decrease due to industry need within the community. At the end of April 2023, the unemployment rate increased slightly according to the Kansas Department of Labor, the unemployment rate for the City of Emporia/Lyon County in December of 2022 was 2.5%. The unemployment rate is expected to remain stable or slightly decrease due to industry need within the community. At the end of April 2023, the unemployment rate increased slightly to 2.6%. The general revenue trends of the City of Emporia are expected to show a slight increase. The City will continue to experience a slight increase in revenue from the Multi-Year Sales Tax Fund, which is derived from a county-wide sales tax based on the distribution formula used by the State of Kansas. This sales tax was just renewed in 2021 for an additional 15 years. The revenue and expenses are reviewed weekly by City management and monthly by the Mayor and Commission. The City's management also reviews the status of the unencumbered cash report on a weekly basis. The local economic outlook for major employers has been positive and is expected to remain unchanged well into 2024.

Several local manufacturers/employers have added employees and expanded their Emporia facilities. Simmons Pet Food employs approximately 1,400 employees as of the end of 2022 and announced a \$115 million 75,000 square foot expansion to begin in 2023. This expansion will add an additional 177 employees. Michelin completed a multi-million dollar expansion of their manufacturing facility that added more employees for a total of 262 employees in Emporia. Fanestil Meats completed work on a \$17 million, 42,000 square foot expansion to their manufacturing facility in addition to hiring several employees. In addition to these industrial expansions, we have seen new retail stores like Marshalls, Ross Dress for Less, and Shoe Dept. Encore open in the Pavilions. Other employers such as Hostess Brands has 630 employees, Hill's Pet Nutrition has 157 employees, Vektek, Inc. also continue to add employees due to an increase in demand for their products. Emporia State University continues to aggressively work toward increasing student population (both in total numbers and Emporia numbers). The Flint Hills Technical College has seen strong enrollment in recent years and serves as an excellent resource to the local employers for their employee needs. The City of Emporia and the Regional Development Association of East-Central Kansas will continue to aggressively promote economic development to fill vacant storefronts, industrial parks, improve the quality of life and to further diversify the Emporia economy.

**City of Emporia, Kansas
Management's Discussion and Analysis
For the Year Ended December 31, 2022**

The occupancy rate in the downtown area is approximately 92%, and it has increased since 2022. Several projects in the downtown area have had a positive impact on the region. Private developers have completed the Citizens National Bank Building and the Preston Plaza and Lofts, adding 22 residential units and multiple commercial offices/service spaces. The Upper Story Rural Housing Incentive District was used to revitalize the Baldwin Lofts and create 10 new residential units in an underutilized building downtown by adding upper-story housing and rehabilitating three commercial storefronts. Downtown has been the venue for several major events, with the largest being the Unbound Gravel Bicycle Race, which attracted 4,800 entries in this year's contest. Multiple large redevelopment projects, including the expansion of a restaurant/brewery, are planned for the remainder of 2023 through 2024, which should further enhance commercial and residential options in the community core.

In 2022, the City made significant improvements to City-owned infrastructure and facilities, with plans for further improvements through 2025. The City has also continued to enhance the road network, water distribution system, sanitary sewer system, stormwater drainage, airport, and park system. The Multi-Year Sales Tax Fund will be utilized to improve City infrastructure in 2021 and beyond. Moreover, the City has initiated the process for constructing a replacement fire station for Station 1, representing another multimillion-dollar investment in downtown Emporia.

Each of the City's operating funds has maintained unencumbered cash reserves at or above the reserve level established by City Policy. The City Commission and City management will continue to monitor revenues, expenses, and unencumbered cash reserves to ensure they do not fall below the target level. City management will take aggressive action if necessary, such as not filling vacant positions, eliminating capital purchases, and closely monitoring projects to ensure they stay within budget. In 2022, the Emporia City Commission approved a Five-Year Budget and adopted a Capital Improvement Plan, which will help the City better anticipate and manage its long-term finances. A Capital Improvement Committee meets monthly to review all capital projects, ensuring they are progressing or determining if they need to be put on hold.

Contacting the City's Financial Management

This financial report is designed to provide a general overview of the City's finances. If you have questions about this report or need additional financial information, contact the City's Finance Department at 104 E 5th Avenue, Emporia, Kansas 66801.

City of Emporia, Kansas
Statement of Net Position
December 31, 2022

	Primary Government			Component Unit
	Governmental	Business-type		Emporia
	Activities	Activities	Total	Public Library
Assets				
Cash and investments	\$ 31,528,117	\$ 9,232,134	\$ 40,760,251	\$ 743,476
Receivables:				
Taxes	9,987,803	-	9,987,803	-
Accounts	412,799	1,241,614	1,654,413	-
Special assessments	626,958	-	626,958	-
Notes receivable	187,000	-	187,000	-
Due from other governments	591,800	925,907	1,517,707	1,083,054
Leases receivable	208,116	-	208,116	-
Beneficial interest in Community Foundation	-	-	-	359,048
Inventory and prepaid expenses	42,692	337,373	380,065	6,925
Capital assets:				
Not being depreciated	6,857,473	3,196,871	10,054,344	-
Being depreciated, net of depreciation	18,536,613	70,004,901	88,541,514	251,448
Total assets	68,979,371	84,938,800	153,918,171	2,443,951
Deferred Outflows of Resources				
Pension related deferred outflows	5,394,336	1,080,416	6,474,752	165,047
OPEB related deferred outflows	312,800	90,387	403,187	-
Total deferred outflows of resources	5,707,136	1,170,803	6,877,939	165,047
Liabilities				
Accounts payable	548,140	1,511,858	2,059,998	34,095
Accrued expenses	692,371	81,858	774,229	-
Unearned revenue	2,981,650	-	2,981,650	-
Accrued interest payable	100,814	391,340	492,154	-
Claims payable	227,944	-	227,944	-
Long term debt:				
Due within one year	2,726,442	4,079,413	6,805,855	23,209
Due in more than one year	7,351,267	39,712,388	47,063,655	-
Net pension liability	17,428,873	2,951,802	20,380,675	449,099
Net OPEB liability	1,189,666	343,763	1,533,429	-
Total liabilities	33,247,167	49,072,422	82,319,589	506,403
Deferred Inflows of Resources				
Property taxes	8,571,921	-	8,571,921	1,083,054
Leases	201,986	-	201,986	-
Pension related deferred inflows	493,868	7,018	500,886	8,300
OPEB related deferred inflows	109,977	31,779	141,756	-
Total deferred inflows of resources	9,377,752	38,797	9,416,549	1,091,354
Net Position				
Net investment in capital assets	16,180,061	29,568,261	45,748,322	251,448
Restricted :				
Govenmental government	19,704	-	19,704	-
Public safety	456,630	-	456,630	-
Highways and streets	304,911	-	304,911	-
Culture and recreation	894,667	-	894,667	-
Planning and development	1,522,313	-	1,522,313	-
Debt service	3,092,790	-	3,092,790	-
Library (Nonexpendable)	-	-	-	240,283
Library (Expendable)	-	-	-	193,391
Unrestricted	9,590,512	7,430,123	17,020,635	326,119
Total net position	\$ 32,061,588	\$ 36,998,384	\$ 69,059,972	\$ 1,011,241

See accompanying notes to the basic financial statements

City of Emporia, Kansas
Statement of Activities
For the Year Ended December 31, 2022

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Unit
					Governmental Activities	Business-Type Activities	Total	Emporia Public Library
Primary government:								
Governmental activities								
General government	\$ 3,072,762	\$ 3,349,618	\$ 872,097	\$ -	\$ 1,148,953	\$ -	\$ 1,148,953	\$ -
Public safety	12,620,089	1,403,980	441,327	-	(10,774,782)	-	(10,774,782)	-
Highway and streets	4,663,761	-	136,799	689,070	(3,837,892)	-	(3,837,892)	-
Culture and recreation	4,696,478	730,921	21,827	741,650	(3,202,080)	-	(3,202,080)	-
Health and environment	86,750	-	-	-	(86,750)	-	(86,750)	-
Building maintenance	1,631,274	-	-	-	(1,631,274)	-	(1,631,274)	-
Planning and development	665,486	-	1,220,921	-	555,435	-	555,435	-
Airport operations	835,200	494,205	526,356	-	185,361	-	185,361	-
Interest on long-term debt	238,612	-	-	-	(238,612)	-	(238,612)	-
Total governmental activities	28,510,412	5,978,724	3,219,327	1,430,720	(17,881,641)	-	(17,881,641)	-
Business-type activities								
Solid waste disposal	5,784,905	5,620,410	26,458	-	-	(138,037)	(138,037)	-
Sewer utility	6,893,574	6,295,973	-	799,710	-	202,109	202,109	-
Water utility	8,501,458	7,095,644	-	1,481,642	-	75,828	75,828	-
Total business-type activities	21,179,937	19,012,027	26,458	2,281,352	-	139,900	139,900	-
Total primary government	\$ 49,690,349	\$ 24,990,751	\$ 3,245,785	\$ 3,712,072	(17,881,641)	139,900	(17,741,741)	-
Component Unit								
Emporia Public Library	\$ 1,215,438	\$ 9,552	\$ 206,874	\$ -	(999,012)	-	-	(999,012)
General revenues:								
Taxes:								
Property taxes:								
General purposes					6,651,855	-	6,651,855	1,006,196
Debt service					1,912,099	-	1,912,099	-
Sales taxes					9,382,028	-	9,382,028	-
Franchise taxes					3,041,958	-	3,041,958	-
Gasoline taxes					655,837	-	655,837	-
Use of money and property					420,725	35,555	456,280	317
Other					221,285	-	221,285	2,000
Transfers					1,042,728	(1,042,728)	-	-
Total general revenues					23,328,515	(1,007,173)	22,321,342	1,008,513
Change in net position					5,446,874	(867,273)	4,579,601	9,501
Net position, beginning of year					26,614,714	37,865,657	64,480,371	1,001,740
Net position, end of year					\$ 32,061,588	\$ 36,998,384	\$ 69,059,972	\$ 1,011,241

See accompanying notes to the basic financial statements

CITY OF EMPORIA, KANSAS
Balance Sheet - Governmental Funds
December 31, 2022

							Non-Major Governmental	Total Governmental
	General	ARPA	Multi-Year Improvement	Internal Improvements	Debt Service		Funds	Funds
Assets								
Cash and investments	\$ 7,430,687	\$ 3,001,354	\$ 3,431,849	\$ 4,232,667	\$ 1,986,995	\$	6,714,237	\$ 26,797,789
Receivables:								
Taxes	7,052,086	-	-	-	1,957,078		978,639	9,987,803
Accounts	379,001	-	500	-	-		8,951	388,452
Special assessments	-	-	-	390,437	236,521		-	626,958
Notes receivable	-	-	-	-	187,000		-	187,000
Due from other governments	591,800	-	-	-	-		-	591,800
Leases receivable	208,116	-	-	-	-		-	208,116
Inventory	42,692	-	-	-	-		-	42,692
Due from other funds	52,100	-	-	-	-		-	52,100
Total Assets	\$ 15,756,482	\$ 3,001,354	\$ 3,432,349	\$ 4,623,104	\$ 4,367,594	\$	7,701,827	\$ 38,882,710
Liabilities								
Accounts payable	\$ 251,393	\$ -	\$ 47,481	\$ 13,841	\$ -	\$	235,425	\$ 548,140
Accrued liabilities	683,563	-	-	-	-		8,808	692,371
Due to other funds	-	-	-	-	-		52,100	52,100
Unearned revenues	-	2,981,650	-	-	-		-	2,981,650
Total Liabilities	934,956	2,981,650	47,481	13,841	-		296,333	4,274,261
Deferred inflows of resources								
Unavailable revenue								
Special assessments	-	-	-	195,219	236,521		-	431,740
Leases	201,986	-	-	-	-		-	201,986
Notes receivable	-	-	-	-	187,000		-	187,000
Taxes	5,636,204	-	-	-	1,957,078		978,639	8,571,921
Total deferred inflows of resources	5,838,190	-	-	195,219	2,380,599		978,639	9,392,647
Fund balances:								
Nonspendable:								
Inventory and prepaid items	42,692	-	-	-	-		-	42,692
Restricted for:								
General governmental	-	19,704	-	-	-		-	19,704
Public safety	-	-	-	-	-		456,630	456,630
Highway and streets	-	-	-	-	-		304,911	304,911
Culture and recreation	-	-	-	-	-		894,667	894,667
Planning and development	-	-	-	-	-		1,522,313	1,522,313
Debt service	-	-	-	-	1,986,995		1,105,795	3,092,790
Assigned for:								
Airport operations	41,450	-	-	-	-		-	41,450
Capital outlay	-	-	3,384,868	4,414,044	-		2,194,639	9,993,551
Unassigned	8,899,194	-	-	-	-		(52,100)	8,847,094
Total fund balance	8,983,336	19,704	3,384,868	4,414,044	1,986,995		6,426,855	25,215,802
Total liabilities, deferred inflows of resources and fund balances	\$ 15,756,482	\$ 3,001,354	\$ 3,432,349	\$ 4,623,104	\$ 4,367,594	\$	7,701,827	\$ 38,882,710

See accompanying notes to the basic financial statements

**City of Emporia, Kansas
Reconciliation of the Balance Sheet -
Governmental Funds to the Statement of Net Position
December 31, 2022**

Fund balances of governmental funds	\$ 25,215,802
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental fund statements.	25,394,086
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Deferred outflows and inflows related to pension and OPEB activity are not required to be reported in the governmental funds but are required to be reported in the Statement of Net Position	5,103,291
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items:

Long-term liabilities	(10,077,709)
Net Pension liability	(17,428,873)
Net OPEB liability	(1,189,666)

Certain revenues are not available to pay for current period expenditures and therefore are reported as unavailable revenue in the governmental funds.	618,740
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Liabilities for interest on long-term debt are recognized only when due in the governmental fund statements but are accrued in the government-wide statements.	(100,814)
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Internal service funds are used to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net position.	4,526,731
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Net position of governmental activities	\$ 32,061,588
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See accompanying notes to the basic financial statements

City of Emporia, Kansas
Statement of Revenues, Expenditures and
For the Year Ended December 31, 2022

	General	ARPA	Multi-Year Improvement	Internal Improvements	Debt Service	Non-Major Governmental Funds	Total Governmental Funds
Revenues:							
Taxes	\$ 14,811,578	\$ -	\$ -	\$ -	\$ 2,001,099	\$ 1,077,804	\$ 17,890,481
Charges for services	2,267,278	-	-	-	-	-	2,267,278
Special assessments	-	-	-	-	82,354	-	82,354
Intergovernmental	3,654,930	531,230	-	183,573	98,660	3,233,433	7,701,826
Licenses and permits	373,293	-	-	-	-	-	373,293
Fines and fees	430,607	-	-	-	-	-	430,607
Use of money and property	216,719	19,187	24,446	26,408	11,839	28,991	327,590
Contributions	-	-	-	17,476	-	557,048	574,524
Administrative fees	2,645,579	-	-	-	-	-	2,645,579
Miscellaneous	140,534	-	-	261,893	-	96,078	498,505
Total Revenues	24,540,518	550,417	24,446	489,350	2,193,952	4,993,354	32,792,037
Expenditures:							
Current:							
General governmental	1,842,603	531,230	-	-	-	153,726	2,527,559
Public safety	11,127,684	-	-	-	-	44,128	11,171,812
Highway and streets	389,829	-	-	-	-	984,349	1,374,178
Culture and recreation	2,425,427	-	-	-	-	1,743,669	4,169,096
Health and environment	-	-	-	-	-	86,750	86,750
Building maintenance	1,377,310	-	-	-	-	-	1,377,310
Planning and development	-	-	-	-	-	665,486	665,486
Airport operations	754,048	-	-	-	-	-	754,048
Appropriations	90,196	-	-	750,000	-	-	840,196
Capital outlay	58,562	-	2,397,826	1,539,505	-	3,267,066	7,262,959
Debt service:							
Principal	23,574	-	-	157,382	1,440,000	-	1,620,956
Interest and fiscal charges	5,544	-	-	11,117	227,244	-	243,905
Total Expenditures	18,094,777	531,230	2,397,826	2,458,004	1,667,244	6,945,174	32,094,255
Excess of Revenues Over (Under) Expenditures	6,445,741	19,187	(2,373,380)	(1,968,654)	526,708	(1,951,820)	697,782
Other financing sources (uses):							
Transfers in	51,743	-	3,114,307	2,295,479	97,527	5,455,849	11,014,905
Transfers out	(4,412,140)	-	(938,446)	(39,392)	(3,666,943)	(915,256)	(9,972,177)
Proceeds from long-term debt	58,562	-	-	-	3,540,000	-	3,598,562
Premium on issuance	-	-	-	-	149,689	-	149,689
Total Other Financing Sources (Uses)	(4,301,835)	-	2,175,861	2,256,087	120,273	4,540,593	4,790,979
Net change in fund balances	2,143,906	19,187	(197,519)	287,433	646,981	2,588,773	5,488,761
Fund balances, beginning of year	6,839,430	517	3,582,387	4,126,611	1,340,014	3,838,082	19,727,041
Fund balances, end of year	\$ 8,983,336	\$ 19,704	\$ 3,384,868	\$ 4,414,044	\$ 1,986,995	\$ 6,426,855	\$ 25,215,802

See accompanying notes to the basic financial statements

**Exhibit D
(continued)**

**City of Emporia, Kansas
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances -
Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2022**

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 5,488,761
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital outlay costs in excess of capitalization threshold	5,437,865
Depreciation	(2,890,623)
Revenues in the statement of activities that do not provide current financial resources are reported as deferred inflows in the governmental funds.	
Special assessments and notes receivable	29,386
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position.	
Principal payment on long-term debt	1,620,956
Bond premium amortization	26,803
Proceeds from long term debt	(3,598,562)
Premium on issuance	(149,689)
Changes in accrued interest payable	(21,510)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Change in compensated absences and other post employment benefits payable	(270,195)
Changes in net pension obligations, deferred outflows and inflows	(818,169)
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The revenues and expenses of certain internal service funds are included in governmental activities in the statement of activities.	
	<u>591,851</u>
Change in net position of governmental activities	<u>\$ 5,446,874</u>

See accompanying notes to the basic financial statements

CITY OF EMPORIA, KANSAS
Statement of Net Position
Proprietary Funds
December 31, 2022

	Enterprise Funds				Internal Service Funds
	Solid Waste	Sewer Utility	Water Utility	Total	
Assets					
Current assets:					
Cash and investments	\$ 3,827,909	\$ 2,105,020	\$ 3,299,205	\$ 9,232,134	\$ 4,730,328
Accounts receivables, net	450,127	411,967	379,520	1,241,614	24,347
Due from other governments	-	576,380	349,527	925,907	-
Inventory	-	-	337,373	337,373	-
Total current assets	4,278,036	3,093,367	4,365,625	11,737,028	4,754,675
Noncurrent assets:					
Capital assets:					
Not being depreciated	102,625	2,241,323	852,923	3,196,871	-
Being depreciated, net of depreciation	1,629,087	42,704,689	25,671,125	70,004,901	-
Total noncurrent assets	1,731,712	44,946,012	26,524,048	73,201,772	-
Total assets	6,009,748	48,039,379	30,889,673	84,938,800	4,754,675
Deferred Outflows of Resources					
Pension related deferred outflows	516,505	284,386	279,525	1,080,416	-
OPEB related deferred outflows	43,060	23,856	23,471	90,387	-
Total Deferred Outflows of Resources	559,565	308,242	302,996	1,170,803	-
Liabilities					
Current liabilities:					
Accounts payable	175,782	963,760	372,316	1,511,858	-
Accrued liabilities	41,302	14,843	25,713	81,858	-
Accrued interest payable	-	209,949	181,391	391,340	-
Claims payable	-	-	-	-	227,944
Current maturities on long-term debt	56,970	2,329,348	1,693,095	4,079,413	-
Total current liabilities:	274,054	3,517,900	2,272,515	6,064,469	227,944
Long-term liabilities:					
Net Pension liability	1,411,142	776,970	763,690	2,951,802	-
Net OPEB liability	163,770	90,730	89,263	343,763	-
Due in more than one year	18,990	26,692,319	13,001,079	39,712,388	-
Total long-term liabilities:	1,593,902	27,560,019	13,854,032	43,007,953	-
Total liabilities	1,867,956	31,077,919	16,126,547	49,072,422	227,944
Deferred Inflows of Resources					
Pension related deferred inflows	3,355	1,847	1,816	7,018	-
OPEB related deferred inflows	15,140	8,387	8,252	31,779	-
Total Deferred Inflows of Resources	18,495	10,234	10,068	38,797	-
Net position					
Net investment in capital assets	1,731,712	15,956,854	11,879,695	29,568,261	-
Unrestricted	2,951,150	1,302,614	3,176,359	7,430,123	4,526,731
Total net position	\$ 4,682,862	\$ 17,259,468	\$ 15,056,054	\$ 36,998,384	\$ 4,526,731

See accompanying notes to the basic financial statements

CITY OF EMPORIA, KANSAS
Statement of Revenues, Expenses and Changes in Fund Net Position
Proprietary Funds
For the Year Ended December 31, 2022

	Enterprise Funds				Internal Service Fund
	Solid Waste	Sewer Utility	Water Utility	Total	
Operating revenues:					
Charges for services	\$ 5,583,716	\$ 6,286,582	\$ 7,080,791	\$ 18,951,089	\$ 2,672,810
Other	36,694	9,391	14,853	60,938	152,814
Total operating revenues	5,620,410	6,295,973	7,095,644	19,012,027	2,825,624
Operating expenses:					
Personal services	2,091,738	1,175,739	1,105,419	4,372,896	-
Contractual services	1,558,510	356,086	911,450	2,826,046	-
Commodities	382,662	1,040,210	2,171,047	3,593,919	-
Maintenance and repairs	392,126	856,663	1,186,361	2,435,150	-
Depreciation	422,441	2,083,385	1,447,885	3,953,711	-
Administrative charges	895,433	610,000	1,131,081	2,636,514	-
Other	243,908	225,089	260,648	729,645	-
Claims and expenses	-	-	-	-	2,326,908
Total operating expenses	5,986,818	6,347,172	8,213,891	20,547,881	2,326,908
Operating income (loss)	(366,408)	(51,199)	(1,118,247)	(1,535,854)	498,716
Nonoperating revenues (expenses):					
Gain on sale of capital assets	201,913	4,475	-	206,388	-
Intergovernmental	26,458	-	-	26,458	-
Interest income	-	13,936	21,619	35,555	93,135
Interest and fiscal charges	-	(550,877)	(287,567)	(838,444)	-
Total nonoperating revenues (expenses)	228,371	(532,466)	(265,948)	(570,043)	93,135
Income before transfers and capital grants and contributions	(138,037)	(583,665)	(1,384,195)	(2,105,897)	591,851
Transfers in	-	-	350,000	350,000	-
Transfers out	(814,627)	(493,797)	(84,304)	(1,392,728)	-
Capital grants and contributions	-	799,710	1,481,642	2,281,352	-
Change in net position	(952,664)	(277,752)	363,143	(867,273)	591,851
Total net position, beginning of year	5,635,526	17,537,220	14,692,911	37,865,657	3,934,880
Total net position, end of year	\$ 4,682,862	\$ 17,259,468	\$ 15,056,054	\$ 36,998,384	\$ 4,526,731

See accompanying notes to the basic financial statements

City of Emporia, Kansas
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2022

	Solid Waste	Sewer Utility	Water Utility	Totals	Internal Service Funds
Cash flows from operating activities:					
Receipts from customers and others	\$ 5,668,461	\$ 6,074,034	\$ 7,247,682	\$ 18,990,177	\$ 2,812,865
Payments to suppliers	(3,477,789)	(2,713,767)	(5,711,136)	(11,902,692)	(2,341,805)
Payments to employees	(2,007,658)	(1,073,268)	(1,024,544)	(4,105,470)	-
Net cash provided by (used in) operating activities	183,014	2,286,999	512,002	2,982,015	471,060
Cash flows from noncapital financing activities:					
Transfers in (out)	(814,627)	(493,797)	265,696	(1,042,728)	-
Net cash provided by (used in) noncapital financing activities	(814,627)	(493,797)	265,696	(1,042,728)	-
Cash flows from investing activities:					
Interest received	-	13,936	21,619	35,555	93,135
Net cash provided by (used in) investing activities	-	13,936	21,619	35,555	93,135
Cash flows from capital and related financing activities:					
Purchase and construction of capital assets	(6,433)	(2,457,236)	(4,071,675)	(6,535,344)	-
Proceeds from sale of capital assets	201,913	4,475	-	206,388	-
Proceeds from long-term debt	-	1,917,602	3,890,691	5,808,293	-
Principal paid on bonds and notes	-	(2,089,502)	(1,275,190)	(3,364,692)	-
Interest paid	-	(590,575)	(371,155)	(961,730)	-
Net cash provided by (used in) capital and related financing activities	195,480	(2,415,526)	(345,687)	(2,565,733)	-
Net change in cash and equivalents	(436,133)	(608,388)	453,630	(590,891)	564,195
Cash and equivalents, beginning of year	4,264,042	2,713,408	2,845,575	9,823,025	4,166,133
Cash and equivalents, end of year	\$ 3,827,909	\$ 2,105,020	\$ 3,299,205	\$ 9,232,134	\$ 4,730,328
Reconciliation of operating income to net cash provided by (used in) operating activities:					
Operating income (loss)	\$ (366,408)	\$ (51,199)	\$ (1,118,247)	\$ (1,535,854)	\$ 498,716
Adjustments to reconcile operating income (loss) to net cash used by operations:					
Depreciation	422,441	2,083,385	1,447,885	3,953,711	-
Nonoperating revenues	26,458	-	-	26,458	-
Changes in compensated absences	21,052	(16,432)	20,920	25,540	-
Changes in net pension liability	605,178	398,942	341,079	1,345,199	-
Changes in net OPEB liability	(16,373)	5,389	(5,396)	(16,380)	-
Changes in deferred outflows of resources	(232,120)	(154,406)	(131,238)	(517,764)	-
Changes in deferred inflows of resources	(286,316)	(132,776)	(149,771)	(568,863)	-
Changes in:					
Receivables	21,593	(20,874)	(6,939)	(6,220)	(12,759)
Due from other governments	-	(201,065)	158,977	(42,088)	-
Inventory	-	-	20,874	20,874	-
Accounts and claims payable	(5,150)	374,281	(71,423)	297,708	(14,897)
Accrued liabilities	(7,341)	1,754	5,281	(306)	-
Net cash provided by (used in) operating activities	\$ 183,014	\$ 2,286,999	\$ 512,002	\$ 2,982,015	\$ 471,060

See accompanying notes to the basic financial statements

NOTES TO THE BASIC FINANCIAL STATEMENTS

The notes to the basic financial statements include a summary of accounting policies followed and other information provided by the City of Emporia, Kansas, judged to be most appropriate for full disclosure in the preparation of the basic financial statements.

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

(1) Summary of Significant Accounting Policies

The City of Emporia, Kansas (the City) is a municipal corporation governed by five elected commissioners (the Commission). The City provides services to nearly 25,000 residents in many areas, including law enforcement and fire protection, water, sewer and sanitation services, community enrichment and development, and various social services.

The accounting and reporting policies of the City conform to generally accepted accounting principles (GAAP) in the United States of America applicable to local governments. The following represent the more significant accounting and reporting policies and practices of the City.

Financial Reporting Entity

In evaluating how to define the government for financial reporting purposes, management has considered all potential component units. Component units are separate legal entities which are included in the primary government's financial report. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The basic, but not only, criterion for including a potential component unit within the reporting entity is the City's financial accountability for the potential component unit. An entity is considered a component unit if City officials appoint a voting majority of the component unit's governing body and the City is able to impose its will upon the component unit. Additionally, if the entity provides specific financial benefits to or imposes specific financial burdens on the City, it may be considered a component unit.

Discretely Presented Component Unit

Emporia Public Library – The Emporia Public Library (the Library) serves the citizens within the City's jurisdiction. The City appoints the entire governing body of the Library. Because the Library is not a separate taxing entity, the City levies tax for the Library's operations. The City appropriated \$999,197 to the Library in 2022. Complete financial statements may be obtained at the Emporia Public Library, 110 E. 6th Avenue, Emporia, Kansas.

Jointly Governed Organizations

Regional Development Association of East Central Kansas, Inc. – The Regional Development Association of East Central Kansas, Inc., (the RDA) is a not-for-profit corporation whose purpose is to benefit the public interest through the activity of business and economic development in the City and Lyon County, Kansas. The RDA's governing board consists of seven voting members, two of whom are appointed by the City. The City has entered into a contract under which the City appropriates funds to the RDA which are used for business and economic development. The City has no ongoing financial interest or responsibilities with respect to the RDA.

Emporia Recreation Commission – The Emporia Recreation Commission was established as a joint venture between the City of Emporia, Kansas and Unified School District Number 253, Emporia, Kansas. The governing board consists of one member from the Emporia City Commission, one member from the Unified School District Number 253 Board of Education, and one at-large Board member appointed by the other four appointed members of the Recreation Commission Board.

Basis of Presentation

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds).

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

Government-wide financial statements

The statement of net position and the statement of activities display information about the City, the primary government, as a whole. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. Expenses are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipients of the goods or services offered by the programs, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program is self-financing or draws from the general revenues of the City.

Fund financial statements

Fund financial statements report detailed information about the City. The focus of governmental and proprietary fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

Governmental Funds

Governmental Funds are those through which most governmental functions of the City are financed. The acquisition, use, and balances of the City's expendable financial resources and the related liabilities (other than those in Proprietary Funds) are accounted for through Governmental Funds. The measurement focus is upon determination of financial position and changes in financial position, rather than upon net income determination.

The following are the City's major governmental funds:

The General Fund accounts for all financial transactions not accounted for in other funds. The general operating expenditures, fixed charges, and capital improvement costs that are not paid through other funds are financed through revenues received by the General Fund.

American Rescue Plan Act (ARPA) Fund account for the City's \$3.75 million dollar allotment from the U.S. Department of the Treasury that are to be used to support its response and recovery from the COVID-19 public health emergency.

The Multi-year Improvement Fund is used to account for the 1% county sales tax which is used to make improvements to the City of Emporia.

The Internal Improvements Fund is a capital projects fund used to account for capital improvement projects and the acquisition of capital assets.

The Debt Service Fund is used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources.

Proprietary Funds

Proprietary Funds are used to account for the City's ongoing activities which are similar to those found in the private sector. The measurement focus is upon determination of net income, financial position, and changes in financial position.

The following are the City's major proprietary funds:

Solid Waste Disposal Fund accounts for funds derived from customer service charges for solid waste disposal. All activities necessary to provide such services are accounted for in this fund.

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

Sewer Utility Fund is used to account for all sewer operations including administration, maintenance, and financing and related debt service and billing collection. All operations are financed by means of customer user fees which are established by the governing body of the City.

Water Utility Fund is used to account for the provision of water service to the residents of the City and some customers outside the City. All activities necessary to provide water service are accounted for in this fund, including administration, operations, maintenance, financing and related debt service and billing collection.

Internal Service Funds

The internal service funds account for contributions made by the City to be used for paying claims for job-related injuries as well as contributions made by the City, current and former City employees to be used for payment of medical claims of covered employee health care participants and additional health insurance premiums. The City is self-insured for its workers' compensation insurance.

Measurement Focus and Basis of Accounting

Government-wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned or when all eligibility requirements have been satisfied and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, sales tax, and donations. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. This is a similar approach to that used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Therefore, the governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Governmental Fund Financial Statements

All governmental funds are accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Under this basis, revenues are recognized in the accounting period in which they become measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

Revenue Recognition

In applying the susceptible to accrual concept under the modified accrual basis, certain revenue sources are deemed both measurable and available (collectible within the current year or within two months of year end and available to pay obligations of the current period). This includes investment earnings and state-levied locally shared taxes (including motor vehicle fees). Reimbursements due for federally funded projects are accrued as revenue at the time the expenditures are made, or when received in advance, deferred until expenditures are made.

Property taxes, special assessments, and notes receivable, though measurable, are not available soon enough in the subsequent year to finance current period obligations. Therefore, property taxes, special assessment, and notes receivables are recorded and deferred in the fund statements until they become available.

Other revenues, including licenses and permits, certain charges for services, and miscellaneous revenues, are recorded as revenue when received in cash because they are generally not measurable until actually received.

Property taxes are recognized as revenue in the government-wide financial statements in the year the taxes are intended to be financed by those taxes.

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

Expenditure Recognition

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on general long-term debt, which have not matured are recognized when due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

Proprietary Fund Financial Statements

The economic resources measurement focus and the accrual basis of accounting are utilized by the proprietary funds. Under this basis of accounting, revenues are recognized when earned and expenses are recorded when liabilities are incurred. All assets and liabilities (whether current or noncurrent) associated with a proprietary fund's activities are included on its statement of net position and statement of activities. Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and/or services. All other revenues and expenses are considered nonoperating.

Fiduciary Fund Financial Statements

Fiduciary funds are used to report assets held in a trustee or custodial capacity for others and therefore are not available to support City programs. Custodial funds apply the accrual basis of accounting; however they do not have a measurement focus.

The City's fiduciary fund is presented in the fiduciary fund financial statement by type. Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

New Accounting Standard

The City implemented Government Accounting Standards Board (GASB) Statement No. 87, Leases, effective for the year ended December 31, 2022. The statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The Statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use and underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about the City's leasing activities.

Deposits and Investments

The City maintains a cash and investment pool that is available for use by all funds managed by the City (except for investments of the employees' health insurance trust and workers' compensation fund). The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are stated at fair value. Cash balances from all funds are invested to the extent available in certificates of deposit and other authorized investments. Investments with maturity dates greater than three months are stated separately. Earnings from these investments, unless specifically designated, are allocated monthly to the investing fund based on the percentage of funds invested to total investments.

From time to time, the City invests available cash in the Kansas Municipal Investment Pool (KMIP). KMIP is a pooled investment vehicle offered by the State of Kansas as a voluntary investment alternative for municipalities in the State of Kansas. KMIP is governed by the State of Kansas Pooled Money Investment Board. Investments in the KMIP are reported at net asset value, which approximates fair value.

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

Accounts Receivable and Payable

Transactions between funds that are representative of lending / borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivables / payables" (i.e., the current portion of interfund loans) or "advances to / from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to / from other funds". Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and other receivables are shown net of an allowance for uncollectible, if applicable.

Property taxes receivable – The determination of assessed valuations and the collections of property taxes for all political subdivisions in the State of Kansas is the responsibility of the various counties. The office of the County Appraiser annually determines assessed valuations on January 1 and the County Clerk records the annual assessment on the tax rolls. The County Treasurer is the tax collection agent for all taxing entities within the County. In accordance with state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Property taxes are levied and liens against property are placed on November 1 of the year prior to the fiscal year for which they are budgeted. Payments are due December 20, becoming delinquent, with penalty, December 21. Payments of 50% are accepted through December 20, with the remaining 50% then being due on or before May 10 of the following year. The City Treasurer draws down all available funds from the County Treasurer's office in two-month intervals. Taxes remaining due and unpaid at February 15 and July 1 are subject to collection procedures prescribed in state statutes.

Collection of current year property tax by the County Treasurer is not completed, apportioned nor distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. Consequently, current year property taxes receivable are not available as a resource that can be used to finance the current year operations of the City. Accruals of uncollected current year property taxes are offset by deferred inflows of resources and are identical to the adopted budget for 2022 in the governmental fund financial statements.

Inventories and Prepaid Items

Inventories in all funds are priced at cost of the latest purchase, which approximates average cost, and are based on year-end physical counts. Inventories consist of expendable supplies held for consumption. The cost of inventories is recorded as an expenditure when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life more than two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, as well as capital assets received in a service concession arrangement are reported at fair value as of the date of donation. Capital assets used in governmental funds types of the City are recorded at cost or estimated historical cost if purchased or constructed.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized.

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type is included in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	20-75
Land improvements	20-75
Building improvements	20-75
Machinery and equipment	5-10
Office equipment	5-10
Infrastructure	20-75

Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation, compensatory and sick pay benefits. No liability is reported for unpaid accumulated sick leave, as sick leave is not payable upon termination. Vacation pay is accrued when incurred in the government-wide and proprietary funds and reported as a fund liability. Vacation pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Compensated absences are reported in governmental funds only if they have matured (i.e. unused reimbursable leave still outstanding following an employee's termination).

Vested or accumulation vacation and sick time is accounted for as follows:

Governmental Funds - The accumulated liabilities for employee vacation and sick time is recorded in the governmental activities column of the government-wide financial statements.

Proprietary Funds - The costs of vacation and sick pay are accrued in the respective funds as earned by City employees and recorded in the proprietary fund financial statements and the business-type activities column of the government-wide financial statements.

Landfill Post-Closure Care Liability

State and federal laws and regulations required the City to place a final cover on its landfill site, which was closed during 1994, and to perform certain maintenance and monitoring activities at the site for thirty years after closure. The amount reported as landfill post-closure care liability at December 31, 2022 represents the management's estimate of the amount it would cost to perform all post-closure care until 2024. The actual costs may be higher due to inflation, changes in technology or changes in regulations. The City intends to fund these costs internally.

Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Deferred Outflows/inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has three items that qualifies for reporting in this category. The first item relates to the change in actual and projected experience in calculating the City's proportionate share of the pension liability and actuarial assumption changes, and the difference between actual and projected earnings in calculating the net pension liability. The second item results from assumption changes in calculating the City's OPEB liability. The third item relates to leases receivable which will be recognized as inflow of resources in future periods over the term of the leases.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has four types of items, which arises under the accrual and modified accrual basis of accounting, which qualify for reporting in this category. The first one relates to the change in actual and projected experience in calculating the pension liability and actuarial assumption changes, and the difference between actual and projected earnings in calculating the City's proportionate share of net pension liability. The second item relates to the change in actual and projected experience in calculating the OPEB liability. The third item, unavailable revenue, is reported in both the government-wide statement of net position and governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The fourth item, leases is reported in both the government-wide statement of net position and in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources over the remaining term of the lease.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Kansas Public Employees' Retirement System (KPERs) and additions to and deductions from KPERs' fiduciary net position have been determined on the same basis as they are reported by KPERs. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post Employment Benefit Plans (OPEB)

The City sponsors a single-employer, defined benefit healthcare plan and participates in the Kansas Public Employees Death and Disability Plan, a multiple-employer defined benefit plan. The total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense have been determined on the same basis as they are reported by the OPEB Plans. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

Interfund Activity

Loans – amounts provided with a requirement for repayment. Interfund loans are reported as interfund receivables (i.e., due from other funds) in lender funds and interfund payables (i.e. due to other funds) in borrower funds.

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Services provided and used – sales and purchases of goods and services between funds for a price approximating their fair value. Interfund services provided and used are reported as revenues in funds providing the good or service and expenditures or expenses in the fund purchasing the good or service. Unpaid amounts are reported as interfund receivables and payables in the fund balance sheets or statement of net position.

The General fund provides administrative and other support services for the Solid Waste, Sewer Utility and Water Utility funds. Amounts charged for such services for the year ended December 31, 2022 were \$895,493, \$610,000, and \$1,131,081, respectively.

Reimbursements – repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

Transfers – flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. For the purpose of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

Special Assessments

Kansas statutes require projects financed in part by special assessments to be financed through the issuance of general obligation bonds which are secured by the full faith and credit of the City. Special assessments paid prior to the issuance of bonds are recorded as revenue for the appropriate project. Special assessments received after issuance of bonds are recorded as revenue in the Debt Service Fund. Further, state statutes require levying additional general ad valorem property taxes in the Debt Service Fund to finance delinquent special assessments receivable. Accordingly, special assessments receivable are accounted for within the Debt Service Fund. Special assessments are levied over various periods, and the annual installments are due and payable with annual ad valorem property taxes. The City may foreclose liens against property benefited by special assessments when delinquent assessments are two years in arrears. Special assessment taxes levied are a lien on the property and are recorded as special assessment receivable with a corresponding amount recorded as deferred inflow of resources in the fund financial statements.

Statement of Cash Flows

For purposes of the statement of cash flows, short-term investments, and certificates of deposit with a maturity date within three months of the date acquired by the City, if any, are considered cash equivalents.

Fund Balances

In the fund financial statements, governmental funds report the following fund balance classifications:

Non-Spendable – This consists of amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact.

Restricted – This consists of amounts where constraints are placed on the use of those resources which are either externally imposed by creditors, grantors, contributors, laws, or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The governing Commission is the highest level of decision-making authority for the City that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

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Assigned – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria as committed. The Commission may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

Unassigned – This consists of the residual fund balance that does not meet the requirements for the non-spendable, restricted, committed, or assigned classifications. A positive unassigned fund balance is only possible in the general fund.

The City has a fund balance policy that provides guidance for programs with multiple revenue sources. The policy is to use restricted resources first when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. For purposes of fund balance classification expenditures are to be spent from restricted fund balance first, followed in order by committed fund balance, assigned fund balance and lastly unassigned fund balance.

Net Position Classifications

In the government-wide statements, equity is shown as net position and classified into three components:

- (1) Net investment in capital assets – consisting of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgage notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- (2) Restricted net position – consisting of net position with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation. The City first utilizes restricted resources to finance qualifying activities.
- (3) Unrestricted net position – All other net position that do not meet the definition of “restricted” or “net investment in capital assets.”

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Use of Estimates

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

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Stewardship, Compliance and Accountability

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted from statute), debt service funds and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget.

1. Preparation of the budget for the succeeding calendar year on or before August 1.
2. Publication in a local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5.
3. Public hearing on or before August 15, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25.

If the City is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20th. The City did hold a revenue neutral rate hearing for this year.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held, and the governing body may amend the budget at that time. The statutes permit management to transfer budgeted amounts between line items and departments within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each governmental fund with a legal budget, showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which revenues are recognized when cash is received, and expenditures include disbursements, open accounts payable, and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for certain capital projects, certain debt service funds and the following special revenue funds: 2017 Housing, 2020 Housing, Housing Study RDA, Law Enforcement Block Grants, DARE Crime Prevention, 2014 Housing, 911 Land Wire Fees, Lake Kahola, Stormwater Reserve Fund, Emporia Homeowner Repair, Home Equity Rehab, Land Bank. A legal operating budget was not required for the Equipment Reserve debt service fund. Spending in funds which are not subject to the legal annual operating budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body. The City legally adopted an annual budget for the Multi-Year Improvement Fund capital projects fund.

Compliance with Kansas Statutes

The Emporia Homeowner Repair Fund had a deficit fund balance of \$52,100 as of December 31, 2022.

(2) Deposits and Investments

The City's cash is considered to be active funds by management and is invested according to KSA 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the County in which the City is located and the banks provide an acceptable rate of return for active funds.

Various City investments are considered to be idle funds by management and are invested according to KSA 12-1675. The statute requires that the City invest its idle funds in only temporary notes of the City, bank certificates of deposit, repurchase agreements, and if eligible banks do not offer an acceptable rate for the funds: U.S. Treasury bills or notes, or the Kansas Municipal Investment Pool (KMIP). Maturities of the above investments may not exceed two years by statute.

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Some of the City's investments are of bond proceeds invested pursuant to KSA 10-131. This statute allows additional investment authority beyond that of KSA 12-1675. Investments of bond proceeds may follow KSA 12-1675 or include other investments such as the KMIP, direct obligations of the U. S. government or any agency thereof, investment agreements with a financial institution the obligations of which at the time of investment are rated in either of the three highest rating categories by Moody's investors service or Standard and Poor's corporation, and various other investments as specified in KSA 10-131.

At December 31, 2022, the carrying values of deposits and investments are summarized as follows:

Cash on hand	\$ 4,825
Carrying amount of deposits	6,348,605
Kansas Municipal Investment Pool (KMIP)	34,406,821
Total cash and investments	<u>\$ 40,760,251</u>

At December 31, 2022, the City has the following investments:

Investment Type	Fair Value	Rating	Weighted Rate
Kansas Municipal Investment Pool	\$ 34,406,821	S&P AAAf/S1+	0.0100%

The KMIP is under the oversight of the Pooled Money Investment Board (the Board) The Board is comprised of the State Treasurer and four additional members appointed by the State Governor. The Board reports annually to the Kansas legislature. State pooled monies may be invested in direct obligation of, or obligations that are insured as to principal and interest by the U. S. government or any agency thereof, with maturities up to four years. No more than 10 percent of those funds may be invested in mortgage-backed securities. In addition, the State pool may invest in repurchase agreements with Kansas banks or with primary government securities dealers. The fair value of the City's position in the municipal investment pool is substantially the same as the value of the pool shares.

The City does not have any formal investment policies that would further limit concentration of credit risk, credit risk, interest rate risk or custodial credit risks beyond state statutes.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. The City's deposit policy for custodial credit risk require that the depository banks will maintain 100% security in the form of FDIC coverage and pledged collateral according to KSA 9-1402. At year end, the carrying amount of the cash, including certificates of deposit and cash on hand, was \$6,353,430 and the bank balance was \$5,361,605. The difference between the carrying amount and the bank balance was outstanding checks, deposits in transit and cash on hand. Of the bank balance, \$250,000 was covered by federal depository insurance and \$5,111,605 was collateralized by pledged securities.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. For the year ended December 31, 2022, the City's investment in KMIP was considered a cash equivalent as all investments were held in the overnight pool. Investments that are considered cash equivalents are not classified in the fair value hierarchy.

Component Unit - At year-end, the carrying amount of the Library's cash, including certificates of deposit and cash on hand, was \$743,476 and the bank balance was \$748,243. The difference between the carrying amount and the bank balance was outstanding checks, deposits in transit and cash on hand. Of the bank balance, \$250,000 was covered by federal depository insurance and the remaining \$498,243 was collateralized by pledged securities.

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(3) Tax Revenues and Taxes Receivable

In accordance with governing state statutes, property taxes levied during the current year are revenue sources to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis and are levied and become a lien on the property on November 1 of each year. The County Treasurer is the tax collection agent for all taxing entities within the County. Property owners have the option of paying one-half or the full amount of the taxes levied on or before December 20 during the year levied with the balance to be paid on or before May 10 of the ensuing year. State statutes prohibit the County Treasurer from distributing taxes collected in the year levied prior to January 1 of the ensuing year. Consequently, for revenue recognition purposes, the taxes levied during the current year are not due and receivable until the ensuing year. At December 31, such taxes are recorded as taxes receivable with a corresponding amount recorded as a deferred inflow of resources on the balance sheets of the appropriate funds. It is not practical to apportion delinquent taxes held by the County Treasurer as of December 31, 2022. Estimated delinquencies are insignificant and have not been recorded.

Assessed values are established by the County Appraiser. The assessed value for property located in the City as of January 1, 2021 on which the 2022 levy was based was \$184,121,768.

<u>Fund</u>	<u>Levy</u>
General	\$ 27.817
Library	4.989
Bond and Interest	9.988
Industrial	0.006
	<u>\$ 42.800</u>

Tax revenues for the year ended December 31, 2022 consisted of the following:

	General Fund	Debt Service Fund	Other Governmental Funds	Total
Property taxes	\$ 5,574,051	\$ 2,001,099	\$ 1,077,804	\$ 8,652,954
Sales taxes	6,195,569	-	-	6,195,569
Franchise taxes	3,041,958	-	-	3,041,958
	<u>\$ 14,811,578</u>	<u>\$ 2,001,099</u>	<u>\$ 1,077,804</u>	<u>\$ 17,890,481</u>

Taxes receivable represent property, sales, and franchise taxes, including interest and penalties, reduced by an appropriate allowance for uncollectible taxes. Taxes receivable consisted of the following at December 31, 2022:

	General Fund	Debt Service Fund	Other Governmental Funds	Total
Property taxes	\$ 5,636,204	\$ 1,957,078	\$ 978,639	\$ 8,571,921
Sales taxes	1,113,988	-	-	1,113,988
Franchise taxes	301,894	-	-	301,894
	<u>\$ 7,052,086</u>	<u>\$ 1,957,078</u>	<u>\$ 978,639</u>	<u>\$ 9,987,803</u>

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Intergovernmental Revenues

Intergovernmental revenues for the year ended December 31, 2022, consisted of the following:

	General Fund	ARPA Fund	Internal Improvements Fund	Debt Service Fund	Other Governmental Funds	Total
Grants:						
Federal, State and Local	\$ 104,072	\$ 531,230	\$ 183,573	\$ -	\$ 1,605,646	\$ 2,424,521
State:						
Gasoline Tax	-	-	-	-	655,837	655,837
Transient guest tax	-	-	-	-	771,864	771,864
Special liquor tax	100,043	-	-	-	200,086	300,129
Local:						
County-wide sales taxes	3,186,459	-	-	-	-	3,186,459
Interlocal agreements	264,356	-	-	98,660	-	363,016
Total	\$ 3,654,930	\$ 531,230	\$ 183,573	\$ 98,660	\$ 3,233,433	\$ 7,701,826

Interfund Activity

Transfers between funds for the year ended December 31, 2022 were as follows:

	Transfers Out:						
	General Fund	Multi-year Fund	Debt Service Fund	Internal Improvements Fund	Other Governmental Funds	Water Utility Fund	Total
Transfers In:							
Governmental activities:							
General Fund	\$ -	\$ 3,112,281	\$ -	\$ 60,000	\$ 1,239,859	\$ -	\$ 4,412,140
Multi-year Fund	50,000	-	-	-	888,446	-	938,446
Debt Service Fund	-	-	-	1,616,944	2,049,999	-	3,666,943
Internal Improvements Fund	-	-	39,392	-	-	-	39,392
Other Governmental Funds	1,743	2,026	58,135	120,941	382,411	350,000	915,256
Total governmental activities	51,743	3,114,307	97,527	1,797,885	4,560,715	350,000	9,972,177
Business-type activities:							
Solid Waste Utility Fund	-	-	-	-	814,627	-	814,627
Sewer Utility Fund	-	-	-	478,797	15,000	-	493,797
Water Utility Fund	-	-	-	18,797	65,507	-	84,304
Total business-type activities	-	-	-	497,594	895,134	-	1,392,728
Total	\$ 51,743	\$ 3,114,307	\$ 97,527	\$ 2,295,479	\$ 5,455,849	\$ 350,000	\$ 11,364,905

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Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Any transfers within the governmental funds or within the proprietary funds have been eliminated in the government-wide statement of activities.

Amount due to/due from other funds as of December 31, 2022 were as follows:

		<u>Due to:</u>
		<u>General Fund</u>
Due from:		
Other Governmental Funds	\$	<u>52,100</u>

Amounts due to the General Fund from Other Governmental Funds represent advances for short-term cash flow needs.

(4) Lease Arrangements

During the year ended October 31, 2022, the City implemented Government Accounting Standards Board No. 87, Leases (GASB 87). Under GASB 87, a lessor is required to recognize a lease receivable and a deferred inflow of resources at the commencement of the lease term. The lease receivable is measured at the present value of the lease payments expected to be received during the lease term. The deferred inflows of resources are measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that related to future periods. Additional information for each lease receivable is as follows:

The City entered into two lease agreements for the right to place communication equipment on water towers owned by the City. Under the leases, the City receives approximately \$13,000 annually. The leases contain options to renew by sending written notice of renewal to the City no later than 120 days prior to the expiration of the initial lease term. The lease receivable is measured as the present value of the future rent payments expected to be received during the lease term at a discount rate of 4.25%, which is the increment borrowing rate at the inception of the lease. At December 31, 2022 the leases receivable balance was \$208,116.

For the year ended December 31, 2022, the City recognized \$4,142 of lease revenue and \$8,858 of interest revenue under these leases.

The City's leases receivable activity for the year ended December 31, 2022, is as follows:

Lease Description	Balance January 1, 2022	Additions	Retirements	Balance December 31, 2022	Current
Tower attachments	\$ 212,258	\$ -	\$ 4,142	\$ 208,116	\$ 5,140
Total leases receivable	<u>\$ 212,258</u>	<u>\$ -</u>	<u>\$ 4,142</u>	<u>\$ 208,116</u>	<u>\$ 5,140</u>

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(5) Capital Assets

A summary of the changes in capital assets for the year ended December 31, 2022 is as follows:

	December 31, 2021	Additions	Retirements	December 31, 2022
Governmental activities:				
Capital assets, not being depreciated				
Land	\$ 2,784,564	\$ 770,642	\$ -	\$ 3,555,206
Construction in progress	898,551	4,582,337	2,178,621	3,302,267
Total capital assets, not being depreciated	3,683,115	5,352,979	2,178,621	6,857,473
Capital assets, being depreciated				
Land improvements	211,108,741	598,201	51,609	211,655,333
Building and improvements	16,488,364	273,942	671,591	16,090,715
Vehicles	5,022,195	284,892	182,667	5,124,420
Equipment, furniture and fixtures	7,573,485	1,106,472	42,461	8,637,496
Right of use assets - equipment	69,732	-	-	69,732
Total capital assets being depreciated	240,262,517	2,263,507	948,328	241,577,696
Less accumulated depreciation for:				
Land improvements	197,617,154	1,759,959	51,609	199,325,504
Building and improvements	13,797,159	361,901	671,591	13,487,469
Vehicles	3,802,022	378,427	182,667	3,997,782
Equipment, furniture and fixtures	5,882,453	380,796	42,461	6,220,788
Right of use assets - equipment	-	9,540	-	9,540
Total accumulated depreciation	221,098,788	2,890,623	948,328	223,041,083
Total capital assets being depreciated, net	19,163,729			18,536,613
Governmental activities capital assets, net	<u>\$ 22,846,844</u>			<u>\$ 25,394,086</u>

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Business-Type Activities	December 31, 2021	Additions	Retirements	December 31, 2022
Capital assets, not being depreciated				
Land	\$ 222,572	\$ -	\$ -	\$ 222,572
Construction in progress	1,845,600	6,372,737	5,244,038	2,974,299
Total capital assets, not being depreciated	<u>2,068,172</u>	<u>6,372,737</u>	<u>5,244,038</u>	<u>3,196,871</u>
Capital assets, being depreciated				
Land improvements	77,690,102	5,231,318	-	82,921,420
Building and improvements	31,585,944	-	-	31,585,944
Vehicles	3,210,677	-	-	3,210,677
Equipment, furniture and fixtures	12,537,942	138,356	191,890	12,484,408
Right of use assets - equipment	-	45,921	-	45,921
Total capital assets being depreciated	<u>125,024,665</u>	<u>5,415,595</u>	<u>191,890</u>	<u>130,248,370</u>
Less accumulated depreciation for:				
Land improvements	32,522,703	2,022,412	-	34,545,115
Building and improvements	14,133,022	944,899	-	15,077,921
Vehicles	2,179,224	275,078	-	2,454,302
Equipment, furniture and fixtures	7,637,749	707,495	182,940	8,162,304
Right of use assets - equipment	-	3,827	-	3,827
Total accumulated depreciation	<u>56,472,698</u>	<u>3,953,711</u>	<u>182,940</u>	<u>60,243,469</u>
Total capital assets being depreciated, net	<u>68,551,967</u>			<u>70,004,901</u>
Business-type activities capital assets, net	<u><u>\$ 70,620,139</u></u>			<u><u>\$ 73,201,772</u></u>

Depreciation expense was charged to functions and programs of the primary government as follows:

Governmental Activities:

General government	\$ 173,344
Public safety	466,710
Highway and streets	1,445,992
Culture and recreation	498,286
Building maintenance	230,201
Airport operations	76,090
Total depreciation expense for Governmental activities	<u><u>\$ 2,890,623</u></u>

Business-type Activities:

Solid waste	\$ 422,441
Sewer utility	2,083,385
Water utility	1,447,885
Total depreciation expense for Business-type activities:	<u><u>\$ 3,953,711</u></u>

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(6) Long Term Debt

During the year ended December 31, 2022, the following changes, including the reallocation of the general obligation bonds outstanding between governmental and business-type activities, occurred in long term liabilities:

	Beginning of Year	Adjustments/ Additions	Adjustments/ Retirements	End of Year	Due Within One Year
Governmental Activities:					
General obligation	\$ 6,225,000	\$ 3,540,000	\$ 1,440,000	\$ 8,325,000	\$ 1,895,000
Premium	335,746	149,689	26,803	458,632	-
Finance lease obligations	-	58,562	13,193	45,369	11,831
Lease liabilities	69,732	-	10,381	59,351	10,858
Interlocal agreement	483,055	-	157,382	325,673	160,990
Compensated absences **	646,510	998,822	781,648	863,684	647,763
Net pension liability **	11,718,551	5,710,322	-	17,428,873	-
OPEB liability **	1,241,627	-	51,961	1,189,666	-
Total Governmental activities	20,720,221	10,457,395	2,481,368	28,696,248	2,726,442
Business-Type Activities:					
General obligation	11,825,000	3,365,000	1,880,000	13,310,000	2,075,000
Premium	1,082,528	136,990	134,275	1,085,243	-
Loans	28,416,657	2,260,382	1,475,502	29,201,537	1,881,098
Lease liabilities	-	45,921	9,190	36,731	8,714
Compensated absences	132,749	168,796	143,255	158,290	114,601
Net pension liability	1,606,604	1,345,198	-	2,951,802	-
OPEB liability	360,143	-	16,380	343,763	-
Total Business-type activities	43,423,681	7,322,287	3,658,602	47,087,366	4,079,413
Total primary government	\$ 64,143,902	\$ 17,779,682	\$ 6,139,970	\$ 75,783,614	\$ 6,805,855

** governmental compensated absences, pension liability, and OPEB obligation are liquidated by the General Fund

General obligation bonds. The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government and proprietary activities. These bonds are reported in the proprietary funds if they are expected to be repaid from proprietary fund revenues. In addition, general obligation bonds have been issued to refund both general obligation and revenue bonds.

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General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds generally are issued with varying amounts of principal maturing each year. General obligation bonds and notes currently outstanding are as follows:

Issue	Interest Rates	Date of Issue	Original Issue	Date of Final Maturity	Bonds Outstanding
Governmental Activities					
2013 Internal Improvements	3.00%	12/30/2013	\$ 1,835,000	9/1/2023	\$ 45,000
2015 Internal Improvements	2.38%	7/30/2015	4,330,000	9/1/2030	1,015,000
2016 Internal Improvements	3.00%	11/25/2016	1,990,000	9/1/2029	300,000
2018 Internal Improvements	2.81%	6/26/2018	1,000,000	9/1/2033	425,000
2020 Refunding and Improvements	1.77%	10/20/2020	4,055,000	9/1/2035	3,000,000
2022 Internal Improvements	3.36%	10/11/2022	3,540,000	9/1/2037	3,540,000
Total Governmental Activities					\$ 8,325,000

Business-Type Activities

2013 Internal Improvements	3.00%	12/30/2013	\$ 2,445,000	9/1/2023	\$ 295,000
2015 Internal Improvements	2.38%	7/30/2015	3,775,000	9/1/2030	2,255,000
2016 Internal Improvements	3.00%	11/25/2016	2,850,000	9/1/2029	985,000
2018 Internal Improvements	2.81%	6/26/2018	6,190,000	9/1/2033	4,650,000
2020 Refunding and Improvements	1.77%	10/20/2020	2,885,000	9/1/2035	1,760,000
2022 Internal Improvements	3.36%	10/11/2022	1,625,000	9/1/2037	3,365,000
Total Business-Type Activities					\$ 13,310,000

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year	Governmental Activities		Business-Type Activities		Total
	Principal	Interest	Principal	Interest	
2023	\$ 1,895,000	\$ 279,917	\$ 2,075,000	\$ 452,732	\$ 4,702,649
2024	875,000	227,850	1,360,000	395,838	2,858,688
2025	855,000	195,100	1,395,000	345,238	2,790,338
2026	645,000	165,100	1,445,000	295,988	2,551,088
2027	675,000	141,750	1,240,000	249,100	2,305,850
2028 - 2032	2,400,000	417,850	4,415,000	684,275	7,917,125
2033 - 2037	980,000	77,950	1,380,000	126,600	2,564,550
	\$ 8,325,000	\$ 1,505,517	\$ 13,310,000	\$ 2,549,771	\$ 25,690,288

Interlocal Agreement

The City entered into a Interlocal Agreement (Agreement) with Lyon County (the County) to assist in the acquisition of radios related to a computer dispatch and report management system (computer system). Under the Agreement, the City is obligated to pay the County annual payments of \$168,500 including interest at 2.3% beginning in December 2020 with the final payment due in December 2025. The outstanding balance of the Agreement at December 31, 2022 was \$325,673.

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Loans payable

The City entered into a loan agreement with the Kansas Department of Health & Environment through the Kansas Water Pollution Control Revolving Loan Fund related to a wastewater treatment plant improvement project for an amount up to \$32,285,000. The interest rate on the loan is 1.69%, plus a .25% service fee. Final maturity is scheduled for September 1, 2038.

As of December 31, 2022, the City has drawn \$30,805,590 on the loan and anticipates utilizing the full amount of the loan. As of December 31, 2022, the principal outstanding was \$25,645,851.

The City entered into a loan agreement with the Kansas Department of Health & Environment through the Kansas Public Water Supply Loan Fund related to water infrastructure improvement projects for an amount up to \$9,969,863. The interest rate on the loan is 2.19%, plus a .35% service fee. Final maturity is scheduled for August 1, 2041.

As of December 31, 2022, the City has drawn \$3,555,686 on the loan and anticipates utilizing the full amount of the loan. As of December 31, 2022, the principal outstanding was \$3,555,686.

Loans	Interest Rates	Date of Issue	Maximum Original Issue	Date of Final Maturity	Loans Outstanding
Business-Type Activities					
KDHE Loan - Water pollution control	1.69%	11/7/2017	\$ 32,285,000	9/1/2038	\$ 25,645,851
KDHE Loan - Public water supply	2.19%	9/3/2019	9,969,863	8/1/2041	3,555,686
					<u>\$ 29,201,537</u>

Estimated annual debt service requirements to maturity for the loans (based on the current outstanding balances) are as follows:

Year Ending	Water Pollution Control		Public Water Supply		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 1,471,592	\$ 522,943	\$ 409,506	\$ 198,347	\$ 1,881,098	\$ 721,290
2024	1,500,279	494,255	417,779	190,074	1,918,058	684,329
2025	1,529,526	465,009	426,218	181,635	1,955,744	646,644
2026	1,559,343	435,192	434,828	173,025	1,994,171	608,217
2027	1,589,741	404,794	443,612	164,241	2,033,353	569,035
2028 - 2032	9,195,823	1,759,526	1,423,743	438,226	10,619,566	2,197,752
2033 - 2037	8,799,547	765,583	-	-	8,799,547	765,583
	<u>\$ 25,645,851</u>	<u>\$ 4,847,302</u>	<u>\$ 3,555,686</u>	<u>\$ 1,345,548</u>	<u>\$ 29,201,537</u>	<u>\$ 6,192,850</u>

Finance Lease Agreements

The City has entered into a capital lease agreement for the purchase of copier equipment. Under the capital lease agreement, the City is scheduled to make monthly payments of \$927 with interest at 4.6%. As of December 31, 2022, the value of the copier is \$43,792 with accumulated amortization of \$10,948, and the value of the capital lease obligation is \$36,168.

The City has entered into a capital lease agreement for the purchase of a postage meter. Under the capital lease agreement, the City is scheduled to make monthly payments of \$155 with interest at 3.25%. As of December 31, 2022, the value of the postage meter is \$6,402 with accumulated amortization of \$1,746, and the value of the capital lease obligation is \$4,731.

The City has entered into a capital lease agreement for the purchase of a folding machine. Under the capital lease agreement, the City is scheduled to make monthly payments of \$355 with interest at 5.5%. As of December 31, 2022, the value of the folding machine is \$8,368 with accumulated amortization of \$4,016, and the value of the capital lease obligation is \$4,470.

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The future minimum lease payments are as follows:

For the years Ending December 31	Total
2023	\$ 17,239
2024	13,333
2025	12,360
2026	9,270
Less imputed interest	(6,833)
Present value of minimum lease payments	<u>\$ 45,369</u>

Leases Liabilities

As a result of implementation of GASB 87, \$47,435 in lease liabilities for leases of office equipment has been added to the beginning balance presented in the table above. As these leases are offset by an equal amount of right to use asset, the City does not report a restatement of beginning net position for the implementation of GASB 87.

In 2022, the City entered into a five (5) year lease as lessee for the use of mini-excavator. The City is required to make annual payments of \$10,000. The lease has an interest rate of 3.5% which is the City's incremental borrowing rate at the inception of the lease. As of December 31, 2022, the value of the right to use asset is \$45,920 with accumulated amortization of \$5,357, and the value of the lease liability is \$36,731.

In 2020, the City entered into a five (5) year lease as lessee for the use of twenty (20) golf carts. The City is required to make annual payments of \$11,180 through 2024. The lease has an option to purchase the golf cars at the end of the lease term for \$45,600. The lease has an implicit interest rate of 4.6%. An initial lease liability was recorded as December 31, 2021 in the amount of \$69,732, which includes the option to purchase as management is reasonably certain the option will be exercised. An initial lease liability was recorded in the amount of \$69,732. As of December 31, 2022, the value of the right to use asset is \$59,352 with accumulated amortization of \$16,841, and the value of the lease liability is \$59,351.

The City has elected to recognize payments for short-term leases with a lease term of 12 months or less as expenses as incurred. These leases are not included as lease liabilities or right-to-use leases assets on the statement of net position.

Special Assessments

As provided by Kansas statutes, projects financed in part by special assessments are financed through general obligation bonds of the City and are retired from the Debt Service Fund. Special assessments paid prior to the issuance of bonds are recorded as revenue in the appropriate project. Special assessments received after the issuance of bonds are recorded as revenue in the Debt Service Fund. The special assessments receivable are recorded as revenue when levied against the respective property owners as such amounts are not available to finance current year operations. The special assessment debt is a contingent liability of the City to the extent of property owner defaults, which have historically been immaterial.

Debt Margin

At December 31, 2022, the statutory limit on indebtedness for general obligation bonds and bond anticipation notes is \$50,667,950, which, after reduction of applicable outstanding debt of \$6,796,637 (\$8,783,632 minus debt service fund balance of \$1,986,995) provides a debt margin of \$43,871,313.

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Conduit Debt

The City has entered into several conduit debt arrangements wherein the City issues industrial revenue bonds to finance a portion of the construction of facilities by private enterprises. In return, the private enterprises have executed mortgage notes or leases with the City. The City is not responsible for payment of the original bonds, but rather the debt is secured only by the cash payments agreed to be paid by the private enterprises under the terms of the mortgage or lease agreements. Generally, the conduit debt is arranged so that payments required by the private enterprises are equal to the mortgage payment schedule related to the original debt. As of December 31, 2022, total outstanding conduit debt was \$12,795,014.

(7) Defined Benefit Pension Plan

Description of Pension Plan. The City participates in the Kansas Public Employees Retirement System (KPERS) a cost-sharing multiple employer public employee retirement system (Pension Plan). The Pension Plan is administered by the KPERS, a body corporate and an instrumentality of the State of Kansas. KPERS provides benefit provisions to the following statewide pension groups under one plan, as provided by K.S.A. 74, article 49:

- Public employees, which includes:
 - State/School employees
 - Local employees
- Police and Fire
- Judges

Substantially all public employees in Kansas are covered by the Pension Plan. Participation by local political subdivisions is optional, but irrevocable once elected.

Those employees participating in the Pension Plan for the City are included in the Local employees' group and the Kansas Police and Fire group.

KPERS issues a stand-alone comprehensive annual financial report, which is available on the KPERS website at www.kpers.org.

Benefits

Benefits are established by statute and may only be changed by the State Legislature. Members (except Police and Fire) with ten or more years of credited service, may retire as early as age 55 (Police and Fire may be age 50 with 20 years of credited service), with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever a member's combined age and years of service equal 85. Police and Fire normal retirement ages are age 60 with 15 years of credited service, age 55 with 20 years, age 50 with 25 years, or any age with 36 years of service.

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, members may withdraw their contributions from their individual accounts, including interest. Members who withdraw their accumulated contributions lose all rights and privileges of membership. For all pension coverage groups, the accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

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Contributions

Member contributions are established by state law and are paid by the employee according to the provisions of Section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates are determined based on the results of an actuarial valuation. The contributions and assets of all groups are deposited in the Kansas Public Employees Retirement Fund established by K.S.A 74-4921. All of the retirement systems are funded on an actuarial reserve basis.

For fiscal years beginning in 1995, Kansas legislation established statutory limits on increases in contribution rates for KPERS employers. The statutory cap increase over the prior year contribution rate is 1.2% of total payroll.

The actuarially determined employer contribution rate and the statutory contribution rate for the local employee group are both 8.90%. Member contribution rates as a percentage of eligible compensation for the fiscal year ended June 30, 2022 is 6%. The actuarially determined employer contribution rate and the statutory contribution rate for the police and Fire group are both 22.9%. Member contribution rates for this group are 7.15%.

Contributions to the Pension Plan from the City for the local employee group and police and firefighter group were \$733,233 and \$1,316,169, respectively, for the year ended December 31, 2022.

Employer Allocations

Although KPERS administers one cost-sharing multiple-employer defined benefit pension plan, separate actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each of the following groups of the plan:

- State/School; Local; Police and Fire; and Judges

To facilitate separate (sub)actuarial valuations, KPERS maintains separate accounts to identify additions, deductions, and fiduciary net position applicable to each group. The allocation percentages presented for each group in the schedule of employer and nonemployee allocations are applied to the amounts presented in the schedules of pension amounts by employer and nonemployer.

The allocation percentages for the City's share of the collective pension amounts as of June 30, 2022 was based on the ratio of its contributions to the total of the employer and nonemployer contributions of the group for the fiscal years ended June 30, 2022. The contributions used exclude contributions made for prior service, excess benefits, and irregular payments. At June 30, 2022, the City's proportion in the local employee group was 0.358836%, which was an increase of 0.018133% from 2021. At June 30, 2022, the City's proportion in the police and fire group was 0.918497%, which was a decrease of 0.049480% from 2021.

Net Pension Liability

At June 30, 2022, the City's local employee group reported a liability of \$7,133,819 for its proportionate share of the net pension liability. The City's police and fire group reported its proportionate share of the net pension liability of \$13,246,856 at June 30, 2022.

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Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of December 31, 2021, which was rolled forward to June 30, 2022, using the following actuarial assumptions:

Price inflation	2.75%
Salary increases, including price inflation	3.50% to 12.00%
Long-term rate of return, net of investment expense, and including price inflation	7.00%

Mortality rates were based on the RP 2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016.

The long-term expected rate of return of pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022 are summarized in the following table:

Asset Class	Long-term Target Allocation	Long-Term Expected Real Rate of Return
U.S. Equities	23.50%	5.20%
Non-U.S. Equities	23.50%	6.40%
Private Equity	8.00%	9.50%
Private Real Estate	11.00%	4.45%
Yield Driven	8.00%	4.70%
Real Return	11.00%	3.25%
Fixed Income	11.00%	1.55%
Short-term Investments	4.00%	0.25%
	<u>100.00%</u>	

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Discount Rate

The discount rate used by KPERS to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the contractually required rate. The local employers do not necessarily contribute the full actuarial determined rate. Based on legislation passed in 1993, the employer contribution rates certified by the KPERS Board of Trustees for this group may not increase by more than the statutory cap. The expected KPERS employer statutory contribution was modeled for future years, assuming all actuarial assumptions are met in future years. Based on those assumptions, the Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00% as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.00%) or 1-percentage point higher (8.00%) than the current rate:

	1% Decrease 6.00%	Current Single Discount Rate Assumption 7.00%	1% Increase 8.00%
Local	\$ 10,247,961	\$ 7,133,819	\$ 4,539,286
Police and Fire	18,170,002	13,246,856	9,150,515
Net Pension Liability	<u>\$ 28,417,963</u>	<u>\$ 20,380,675</u>	<u>\$ 13,689,801</u>

For the year ended December 31, 2022, the City recognized Local pension expense of \$1,014,365 and Police and Fire pension expense of \$1,973,455, which includes the changes in the collective net pension liability, projected earnings on pension plan investments, and the amortization of deferred outflows of resources and deferred inflows of resources for the current period.

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At December 31, 2022, the City reported deferred outflows of resources and deferred inflows of resources from the following sources:

	Local Group	Police and Fire	Total
Deferred outflows of resources			
City contributions subsequent to the measurement date	\$ 320,398	\$ 624,459	\$ 944,857
Difference between actual and expected experience	269,830	562,143	831,973
Net differences between projected and actual earnings on investments	603,877	909,149	1,513,026
Changes in assumptions	1,140,300	1,702,306	2,842,606
Changes in proportion	276,707	65,581	342,288
Total	<u>\$ 2,611,112</u>	<u>\$ 3,863,638</u>	<u>\$ 6,474,750</u>
Deferred inflows of resources			
Differences between actual and expected experience	\$ (12,787)	\$ -	\$ (12,787)
Changes in proportion	(4,175)	(483,924)	(488,099)
Total	<u>\$ (16,962)</u>	<u>\$ (483,924)</u>	<u>\$ (500,886)</u>

The City reported \$944,857 as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date, which will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Local Group Deferred (Inflows) Outflows Amount	Police and Fire Group Deferred (Inflows) Outflows Amount
2023	\$ 628,410	\$ 823,910
2024	590,761	698,197
2025	325,887	325,322
2026	696,972	884,903
2027	31,722	22,923
Total	<u>\$ 2,273,752</u>	<u>\$ 2,755,255</u>

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Summary of financial reporting of the City's pension plan:

	Local Group	Police and Fire Group	Total
Governmental activities:			
Net Pension Liability	\$ 4,182,017	\$ 13,246,856	\$ 17,428,873
Business-type activities:			
Net Pension Liability	2,951,802	-	2,951,802
Net Pension Liability	<u>\$ 7,133,819</u>	<u>\$ 13,246,856</u>	<u>\$ 20,380,675</u>
Governmental activities:			
Pension related deferred outflows	\$ 1,530,697	\$ 3,863,638	\$ 5,394,335
Pension related deferred inflows	(9,944)	(483,924)	(493,868)
Business-type activities:			
Pension related deferred outflows	1,080,415	-	1,080,415
Pension related deferred inflows	(7,018)	-	(7,018)
Total	<u>\$ 2,594,150</u>	<u>\$ 3,379,714</u>	<u>\$ 5,973,864</u>

Supplemental Retirement Programs

The City offers employees a deferred compensation plans created in accordance with Internal Revenue Code Section 457 and/or salary deferral under Section 401(a). Contributions to the plans by employees for the year ended December 31, 2022 were \$105,905.

(8) Postemployment Benefits Other Than Pensions

Health Insurance Plan

Plan Description

The City offers postemployment health insurance to retired employees. The benefits are provided through a single employer defined benefit postemployment healthcare plan administered by the City. Kansas statutes provide that postemployment healthcare benefits be extended to retired employees who have met age and/or service eligibility requirements until the individuals become eligible for Medicare coverage at age 65. The health insurance benefit provides the same coverage for retirees and their dependents as for active employees and their dependents. The benefit is available for selection at retirement and is extended to retirees and their dependents until the individuals become eligible for Medicare at age 65. The plan does not issue a stand-alone financial report.

Funding Policy

The City provides medical, prescription drug, and dental benefits (healthcare benefits) to retirees and their dependents in accordance with Kansas law (K.S.A. 12-5040). This statute, which may be amended by the state legislature, establishes that participating retirees may be required to contribute to the employee group health benefits plan, including administrative costs at an amount not to exceed 125% of the premium cost for other similarly situated employees. The City requires participating retirees to contribute 120% of the premium cost of active employee.

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The City provides funding for the expenditures on a pay-as-you-go basis through the Employee Health Care Fund. At December 31, 2022, the following employees were covered by the benefit terms:

Active employees	239
Inactive members currently receiving benefits	13
Total	<u>252</u>

Total OPEB Liability

The City's total OPEB liability of \$1,238,558 was measured as of December 31, 2021 and was determined by actuarial valuation as of January 1, 2021. The total OPEB liability in the January 1, 2021 actuarial valuation was determined using the following assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified.

Valuation date	January 1, 2022
Reporting date	December 31, 2022
Measurement period	January 1, 2022 to December 31, 2022
Actuarial method	Entry Age Normal Level Percentage of Pay
Inflation	2.5% per year
Payroll growth	2.5% per year
Discount rate	2.12% per year
Future retiree participation rate	30% for employees currently electing coverage. 0% for employees currently waiving coverage
Initial spouse participation rate	Male and female employees: 20% Husbands are assumed to be three years older than wives.
Mortality	RP 2014 Healthy Annuitant Mortality Tables adjusted to 2006 and projected with MP-2021 improvement scale.
Disability	None

As an unfunded plan, the discount rate reflects The Bond Buyer index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date. The discount rate used to measure the total OPEB liability was 3.54%.

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Changes in the total OPEB liability are as follows:

Balance 1/1/2022	\$ 1,238,558
Service Cost	34,895
Interest	25,672
Changes of benefit terms	-
Difference between expected and actual experience	-
Changes of assumptions/methodology	6,074
Benefit payments	(66,567)
Net change in total OPEB liability	<u>74</u>
Total OPEB liability 12/31/2022	<u><u>\$ 1,238,632</u></u>
Total OPEB liability as a percentage of covered payroll	11.29%
Covered payroll	10,970,663

The following presents the total OPEB liability, calculated using the current healthcare cost trend rate of 6.00% decreasing to 5.00%, as well as the total OPEB liability calculated using a healthcare cost trend rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease	Current Health Cost Trend Rate	1% Increase
Total OPEB liability	<u><u>\$ 1,132,402</u></u>	<u><u>\$ 1,238,632</u></u>	<u><u>\$ 1,360,467</u></u>

The following presents the total OPEB liability, calculated using the current discount rate of 3.54%, as well as the total OPEB liability calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
Total OPEB liability	<u><u>\$ 1,352,389</u></u>	<u><u>\$ 1,238,632</u></u>	<u><u>\$ 1,139,183</u></u>

For the year ended December 31, 2022, the City recognized OPEB expense of \$129,168.

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Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2022, the City reported deferred outflows related to the plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	\$ 223,549	\$ (18,169)
Changes of assumptions	153,327	-
Total	\$ 376,876	\$ (18,169)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the plan will be recognized in OPEB expense as follows:

Year Ending December 31:	Annual Recognition
2023	\$ 68,601
2024	68,601
2025	68,601
2026	57,931
2027	45,775
Thereafter	49,198
Total	\$ 358,707

Disability Benefits and Life Insurance Plan

Plan Description, Benefits Provided and Contributions

The City participates in a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan (the Plan) which is administered by the Kansas Public Employees Retirement System (KPERS). The Plan provides long-term disability benefits and a life insurance benefit for disabled members to KPERS members, as provided by KS.A. 74-04927. The Plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. However, because the trust's assets are used to pay employee benefits other than OPEB, the trust does not meet the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Accordingly, the Plan is considered to be administered on a pay-as-you-go basis.

Benefits are established by statute and maybe amended by the KPERS Board of Trustees. The Plan provides long-term disability benefits equal to 60 percent (prior to January 1, 2006, 66 2/3 percent) of annual compensation, offset by other benefits. Members receiving long-term disability benefits also receive credit towards their KPERS retirement benefits and have their group life insurance coverage continued under the waiver of premium provisions.

The monthly long-term disability benefit is 60 percent of the member's monthly compensation, with a minimum of \$100 and a maximum of \$5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, workers compensation benefits, other disability benefits from any other sources by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while the disability continues until the member's 55th birthday or retirement date, whichever occurs first. If the disability begins after age 60, benefits are payable while the disability continues, for a period of five years or until the member retires, whichever occurs first. Benefit payments for disabilities caused or contributed to by substance abuse or non-biologically based mental illnesses are limited to the shorter of the term of the disability or 24 months per lifetime.

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The death benefit paid to beneficiaries of disabled members is 150% of the greater of 1) the member's annual rate of compensation at the time of disability, or 2) the members previous 12 months of compensation at the time of the last date on payroll. If the member has been disabled for five or more years, the annual compensation or salary rate at the time of death will be indexed using the consumer price index, less one percentage point, to compute the death benefit. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, the member may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary. If a member retires or disability benefits end, the member may convert the group life insurance coverage to an individual insurance policy.

Employees Covered by Benefit Terms

At December 31, 2022, the following employees were covered by the benefit terms:

Active Plan Members	148
Inactive Employees or Beneficiary Currently Receiving Benefits	2
Total	<u>150</u>

Total OPEB liability and Actuarial Assumptions

The City's total OPEB liability of \$294,797 was measured at June 30, 2022 (the measurement date), and was determined by an actuarial valuation as of December 31, 2021, which was rolled forward to June 30, 2022, using the following actuarial assumptions:

Valuation date	December 31, 2021
Measurement date	June 30, 2022
Inflation	2.75%
Actuarial cost method	Entry Age Normal
Payroll growth	3.00%
Salary increases including inflation	3.50%
Discount rate	2.16%

Mortality rates used for the death benefits were based on 90% of the RP-2014 Total Dataset +2 for Males and 90% of the RP-2014 Total Dataset+1 for Females. Generational mortality improvements were projected for future years using MP-2021.

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

Changes in the Total OPEB Liability

The changes in the OPEB liability are as follows:

Balance at December 31, 2021	\$ 363,212
Changes for the Year:	
Service Cost	27,556
Interest	8,239
Changes in Economic/Demographic Gains or Losses	(30,294)
Changes in Assumptions or Other Inputs	(55,174)
Benefit Payments	(18,742)
Balance at December 31, 2022	<u>\$ 294,797</u>

Sensitivity Analysis

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.54%) or 1-percentage-point higher (4.54%) than the current discount rate:

	1% Decrease	Current Discount	1% Increase
Total OPEB liability	<u>\$ 312,681</u>	<u>\$ 294,797</u>	<u>\$ 278,132</u>

Healthcare cost trend rate sensitivity analysis is not applicable as healthcare trend rates do not affect the liabilities related to the long-term disability benefits sponsored by KPERS.

OPEB Expense, Deferred Outflows and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2022, the City recognized OPEB expense for this plan of \$23,457. At December 31, 2022, the City reported deferred outflows and inflows of resources related to the plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in Assumption or Other Inputs	\$ 26,311	\$ (58,364)
Differences Between Expected and Actual Experience	-	(65,223)
	<u>\$ 26,311</u>	<u>\$ (123,587)</u>

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to the plan will be recognized in OPEB expense as follows:

Year Ending December 31,	
2023	\$ (12,338)
2024	(12,338)
2025	(12,338)
2026	(11,835)
2027	(10,379)
Thereafter	(38,048)
	<u>\$ (97,276)</u>

(11) Commitments and Contingencies

A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. Settlements of claims have not exceeded available coverage over the past three fiscal years.

Workers' compensation and employee health insurance - The City established a limited risk management programs for its workers' compensation and employee health insurance. The programs cover all eligible City employees. Premiums are paid into the workers' compensation and employee health care fund by all other funds and are available to pay claims, claim reserves and administrative costs of the program.

Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. An excess coverage insurance policy covers individual claims over a certain amount. The City retains liability for \$500,000 for each worker's compensation claim except of police and fire personnel for which the amount is \$600,000. The City retains liability for the first \$50,000 of health insurance claims. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts and other economic and social factors. The liability for claims and judgments is reported in the workers' compensation and health care internal service funds. Changes in the balances of claims liabilities during the past year are as follows:

	Workers'	Employee	
	Compensation	Health	Total
		Insurance	
Balance, December 31, 2020	\$ 20,380	\$ 85,003	\$ 105,383
Claims payments	(260,082)	(1,102,496)	(1,362,578)
Claims and changes in estimates	327,241	1,172,795	1,500,036
Balance, December 31, 2021	87,539	155,302	242,841
Claims payments	(145,016)	(1,359,046)	(1,504,062)
Claims and changes in estimates	91,111	1,398,054	1,489,165
Balance, December 31, 2022	<u>\$ 33,634</u>	<u>\$ 194,310</u>	<u>\$ 227,944</u>

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

B. Federal and State Grants

The City has received financial assistance from various federal, state, and local agencies in the form of grants and entitlements. These programs are subject to audit by agents of the granting authority. Management does not believe that liabilities for reimbursements, if any, will have a materially adverse effect upon the financial condition of the City.

C. Litigation

The City is involved in legal proceedings arising from the ordinary course of City activities. While these proceedings may have future financial effect, management believes that their ultimate outcome will not be material to the basic financial statements.

D. Capital Projects and Encumbrances

At December 31, 2022, the City had contractual commitments for construction projects of approximately \$6.5 million.

Outstanding encumbrances at December 31, 2022 were as follows: General Fund \$41,450, Multi-Year Fund \$324,358, Internal Improvements \$263,618, Nonmajor governmental funds \$5,155,011, Solid Waste \$73,158, Sewer Utility \$2,608,001, and Water Utility \$662,792.

(12) Tax Abatements

Property tax abatements are authorized under Kansas statutes KSA 12-1740 et seq. and KSA 79- 201a and subject to City policy (Policy Statement 21 – IRB and Tax Exemption Policy). Kansas statutes provide a process for cities to abate property tax on qualifying property by issuing industrial revenue bonds up to the amount a developer borrows to finance the project. Abatements are used for industrial and office development; retail is not eligible. Cities may establish abatement percentages and criteria by policy rather than predefined state statute. Abatements may not exceed a term of ten years by statute but may be approved for a shorter term. The developer must demonstrate a positive cost/benefit to the various taxing jurisdictions. The City had the following active tax abatements during 2022, totaling \$312,047 in abated City taxes for the year.

Rural Housing Incentive District

Based on Kansas statute KSA 12-5241 et seq. (the Act), the Rural Housing Incentive Districts (RHID) is a program designed to aid developers to build housing within communities by assisting in the financing of public improvements. RHID captures 100% of the incremental increase in real property taxes created by a housing development project for up to 15 years. In order to take advantage of the incentive, property must be within a redevelopment district. Districts are defined by the City or County and must be based on the Housing Needs Analysis. RHID is authorized for any city in Kansas with a population less than 60,000 in a county with a population of less than 80,000. The City has established a RHID for Hidden Vista, Riverside, and Pleasant Point projects. Reimbursements for the year ended December 31, 2022 totaled \$143,778.

Economic Development Incentives

Tax Increment Financing (TIF) is an economic development tool established by the Kansas TIF Act (KSA 12-1770 et seq.) to aid in financing projects for substantial public benefit. Public benefits can include strengthening the City's employment and economic base, diversifying the tax base, eliminating blight, providing amenities and job creation/retention.

CITY OF EMPORIA, KANSAS
Notes to the Basic Financial Statements
December 31, 2022

Community Improvement District (CIDs) are an economic development tool established by the Kansas CID Act (KSA 12-6a26 through KSA 12-6a36 inclusive) to assist with a broad array of improvements that can benefit a development and the public.

Transportation Development District (TDDs) are an economic development tool established by the Kansas TDD Act (KSA 12-17, 140 et seq.) to assist with transportation-related improvements that can benefit a development and the public.

The City established the Emporia Pavilions Tax Increment Financing District and the Emporia Pavilions Community Improvement District (the Plan) to provide up to \$6,069,235 in eligible reimbursable projects costs in accordance with the redevelopment agreement. The Plan is on a pay-as-you-go basis payable from the incremental increase in property and sales taxes. Funding is also available from the one percent CID Sales tax. Reimbursements from all sources for the year ended December 31, 2022 totaled \$171,386.

The City established the Flint Hill Mall Community Improvement District (the District) to provide up to \$2,400,000 in eligible reimbursable projects costs in accordance with the redevelopment agreement. The District is on a pay-as-you-go basis payable from the one percent District Sales tax. Reimbursements for the year ended December 31, 2022 totaled \$226,388.

(13) Subsequent Events

City management has evaluated subsequent events through June 15, 2023, the date the financial statements were available to be issued. No subsequent events were identified that required adjustment to or disclosure in the financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

City of Emporia, Kansas
Required Supplementary Information
Schedule of Revenues, Expenditures and
Changes in Fund Balances - Budget and Actual
General Fund
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:				
Taxes	\$ 13,252,218	\$ 13,252,218	\$ 14,811,578	\$ 1,559,360
Charges for services	2,785,105	2,785,105	2,267,278	(517,827)
Intergovernmental	2,994,767	2,994,767	3,654,930	660,163
Licenses and permits	207,900	207,900	373,293	165,393
Fines and fees	549,500	549,500	430,607	(118,893)
Use of money and property	146,224	146,224	216,719	70,495
Administrative fees	2,504,194	2,504,194	2,645,579	141,385
Miscellaneous	53,900	53,900	140,534	86,634
Total revenues	<u>22,493,808</u>	<u>22,493,808</u>	<u>24,540,518</u>	<u>2,046,710</u>
Expenditures:				
Current:				
General governmental	4,827,501	4,827,501	1,842,603	2,984,898
Public safety	12,236,327	12,236,327	11,051,969	1,184,358
Highway and streets	508,389	508,389	389,829	118,560
Culture and recreation	2,545,019	2,545,019	2,364,914	180,105
Building maintenance	1,593,966	1,593,966	1,362,190	231,776
Airport operations	634,977	634,977	790,965	(155,988)
Appropriations	92,950	92,950	90,196	2,754
Debt service	-	-	29,118	(29,118)
Total Expenditures	<u>22,439,129</u>	<u>22,439,129</u>	<u>17,921,784</u>	<u>4,546,463</u>
Excess of Revenues Over (Under) Expenditures	<u>54,679</u>	<u>54,679</u>	<u>6,618,734</u>	<u>6,564,055</u>
Other Financing Sources (Uses):				
Transfers in	-	-	51,743	51,743
Transfers out	<u>(3,588,107)</u>	<u>(3,588,107)</u>	<u>(4,412,140)</u>	<u>(824,033)</u>
Total Other Financing Sources (Uses)	<u>(3,588,107)</u>	<u>(3,588,107)</u>	<u>(4,360,397)</u>	<u>(772,290)</u>
Change in fund balance	<u>\$ (3,533,428)</u>	<u>\$ (3,533,428)</u>	<u>2,258,337</u>	<u>\$ 5,791,765</u>
Fund Balances, Beginning of Year			<u>6,839,430</u>	
Fund Balances, End of Year - budget basis			<u>9,097,767</u>	
Adjustments to reconcile to GAAP				
Encumbrances, beginning of year			(155,881)	
Encumbrances, end of year			<u>41,450</u>	
Fund Balances, End of Year - GAAP Basis			<u>\$ 8,983,336</u>	

**CITY OF EMPORIA, KANSAS
REQUIRED SUPPLEMENTARY INFORMATION**

KPERS AND KP&F PENSION PLAN

City Pension Plan

Schedule of the City's Proportionate Share of the Net Pension Liability

Last Ten Fiscal Years *

	Plan Year June 30,							
	2022	2021	2020	2019	2018	2017	2016	2015
City's percentage share of the net pension liability	0.35884%	0.34070%	0.33349%	0.33205%	0.33349%	0.32030%	3.25000%	0.34900%
City's proportionate share of the net pension liability	\$ 7,133,819	\$ 4,088,287	\$ 5,781,597	\$ 4,639,961	\$ 4,648,164	\$ 4,639,403	\$ 5,032,781	\$ 4,586,831
City's covered payroll	7,199,955	6,226,085	6,399,919	6,160,395	5,976,602	5,809,077	5,311,993	5,601,674
City's proportionate share of the net pension liability as a percentage of covered payroll	99.08%	65.66%	90.34%	75.32%	77.77%	79.86%	94.74%	81.88%
Plan fiduciary net position as a percentage of the total pension liability	69.75%	76.40%	66.30%	69.88%	68.88%	67.12%	65.10%	64.95%

	Plan Year June 30,							
	2022	2021	2020	2019	2018	2017	2016	2015
City's police & fire percentage share of the net pension liability	0.91850%	0.96798%	0.95888%	0.98074%	0.98090%	0.95220%	98.10000%	1.01600%
City's police & fire proportionate share of the net pension liability	\$ 13,246,856	\$ 9,236,867	\$ 11,824,279	\$ 9,926,281	\$ 9,438,929	\$ 8,929,395	\$ 9,107,455	\$ 7,376,621
City's police & fire covered payroll	5,453,790	5,291,952	5,291,952	5,054,843	5,107,249	4,914,795	4,629,703	4,636,234
City's police & fire proportionate share of the net pension liability as a percentage of covered payroll	242.89%	174.55%	223.44%	196.37%	184.81%	181.68%	196.72%	159.11%
Plan fiduciary net position as a percentage of the total pension liability	69.75%	76.40%	66.30%	69.88%	68.88%	67.12%	65.10%	64.95%

Schedule of Contributions

	December 31,							
	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	640,796	645,780	617,994	615,722	567,643	501,064	520,381	595,493
Contributions in relation to the contractually required	640,796	645,780	617,994	615,722	567,643	501,064	520,381	595,493
Contribution Excess (Deficiency)	-	-	-	-	-	-	-	-
City's covered payroll	7,199,955	7,177,631	7,177,631	6,926,006	5,809,077	5,809,077	5,311,993	5,601,674
Contributions as a percentage of covered employee payroll	8.90%	9.00%	8.61%	8.89%	9.77%	8.63%	9.80%	10.63%

	December 31,							
	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	1,248,918	1,235,980	1,174,814	1,173,936	1,035,162	938,575	973,935	999,035
Contributions in relation to the contractually required	1,248,918	1,235,980	1,174,814	1,173,936	1,035,162	938,575	973,935	999,035
Contribution Excess (Deficiency)	-	-	-	-	-	-	-	-
City's covered payroll	5,453,790	5,420,965	5,357,109	5,304,487	4,914,795	4,914,795	4,629,703	4,636,234
Contributions as a percentage of covered employee payroll	22.90%	22.80%	21.93%	22.13%	19.10%	19.10%	21.04%	21.55%

* Data became first available with the inception of GASB Statement 68 during fiscal year 2015; therefore, 10 years of data will be displayed as they become available

City of Emporia, Kansas
Required Supplementary Information
Schedule of Changes in Net OPEB Liability
and Related Ratios*

	Health Insurance				
	2022	2021	2020	2019	2018
Total OPEB Liability					
Service cost	\$ 34,895	\$ 33,700	\$ 21,011	\$ 16,273	\$ 15,987
Interest on total OPEB liability	25,672	26,245	25,831	34,391	26,702
Difference between expected and actual experience	-	221,292	-	111,297	-
Changes of assumptions	6,074	63,470	97,889	(36,801)	99,687
Benefit payments and refunds	(66,567)	(51,299)	(46,844)	(51,844)	(58,000)
Net change in total pension liability	74	293,408	97,887	73,316	84,376
Total OPEB liability - beginning of year	1,238,558	945,150	847,263	773,947	689,571
Total OPEB liability - end of year	<u>\$ 1,238,632</u>	<u>\$ 1,238,558</u>	<u>\$ 945,150</u>	<u>\$ 847,263</u>	<u>\$ 773,947</u>
Covered employee payroll**	\$ 10,970,663	\$ 10,703,086	\$ 10,510,829	\$ 10,254,467	\$ 9,784,244
OPEB liability as a percentage of covered payroll	11.29%	11.57%	8.99%	8.26%	7.91%

	Disability Benefits and Life Insurance				
	2022	2021	2020	2019	2018
Total OPEB Liability					
Service cost	\$ 27,556.00	\$ 24,897	\$ 21,596	\$ 20,486	\$ 20,328
Interest on total OPEB liability	8,239	8,455	12,256	13,137	12,074
Difference between expected and actual experience	(30,294)	(19,784)	(17,029)	(12,625)	-
Changes of assumptions	(55,174)	1,002	30,421	7,332	(11,645)
Benefit payments and refunds	(18,742)	(18,071)	(18,071)	(19,316)	(18,114)
Net change in total pension liability	(68,415)	(3,501)	29,173	9,014	2,643
Total OPEB liability - beginning of year	363,212	366,713	337,540	328,526	325,883
Total OPEB liability - end of year	<u>294,797</u>	<u>\$ 363,212</u>	<u>\$ 366,713</u>	<u>\$ 337,540</u>	<u>\$ 328,526</u>
Covered employee payroll**	6,616,785	\$ 6,560,169	\$ 6,051,006	\$ 5,773,275	\$ 5,693,456
OPEB liability as a percentage of covered payroll	4.46%	5.54%	6.06%	5.85%	5.77%

* Data became first available with the inception of GASB Statement 75 during fiscal year 2018; therefore, 10 years of data is unavailable.

**COMBINING INDIVIDUAL FUND
STATEMENTS AND SCHEDULES**

NON-MAJOR FUNDS

Special Revenue Funds are used to account for specific revenues, which are legally restricted to expenditure for particular purposes.

Library Fund - To account for the collection of tax levy money, which is appropriated to the Emporia Public Library for its operations.

Convention and Tourism Promotion Fund - To account for the promotion of convention and tourism. Financing is provided by a 7% tax on gross rental receipts collected from hotels and motels within the City limits.

Industrial Development Fund - To account for the promotion of industrial development. The majority of this fund is used to assist in the acquisition of land for the industrial parks. Financing is provided by a property tax levy not to exceed 1 mill. This is the maximum amount that can be levied per Kansas statutes.

Special Alcohol Program Fund - To account for costs for the establishment, maintenance and/or expansion of services or programs related to substance abuse prevention and education, or treatment of persons who are substance abusers or are in danger of becoming substance abusers. Financing is provided by tax on the sale of alcoholic liquor by private clubs. State law requires 1/3 of this liquor tax to be used for a special alcohol program.

2017 Housing Fund - To account for the housing grant funds.

2020 Housing Fund - To account for the housing grant funds.

Special Park and Recreation Fund - To account for the costs of enhancing the area of recreation or parks. Financing is provided by tax on the sale of alcoholic liquor by private clubs. State law requires 1/3 of this liquor tax to be used for a special park and recreation fund.

Special Street Fund - To account for a portion of costs of maintaining the street system. Financing is provided by a proportionate share of the Special City and County Highway Fund distributed by the State Treasurer.

Drug Money Forfeiture Fund - To account for the receipt and expenditure of funds seized by the police in connection with the arrest and conviction of individuals for illegal drug activities.

Industrial Development Sales Tax Fund - To account for the sales tax receipts, other revenues and expenditures related to industrial development. Receipts of retail sales taxes are deposited in the General Fund, and the portion related to this activity is transferred to this fund.

Housing Study RDA Fund - To account for a county-wide study to identify the current and future needs and solutions to housing problems within the county.

Enforcement Block Grant - To account for grant funds appropriated to a local women's shelter.

DARE Crime Prevention Fund - To account for funds expended in connection with the DARE program.

2014 Housing Fund - To account for the housing grant funds.

911 Land Wireless Fees Fund - To account for fees collected and expenditures made.

Lake Kahola Fund - To account for the funds received in the sale of Lake Kahola to the Lake Kahola cabin owners.

Stormwater Reserve Fund - To account for funds used to fund future stormwater projects.

Emporia Homeowner Repair Fund - To account for funds used in the home repair program.

Home Equity Rehab Fund - To account for funds used in the home equity rehab program

Land Bank Fund – To account for funds used to establish the land bank fund.

Capital project funds are used to account for acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

Airport Improvements Fund - To account for the costs of new airport improvements.

Civic Auditorium Project Fund - To account for the costs of improvements to the Civic Auditorium.

Park Improvements Fund - To account for the costs of improving existing parks.

Paving Projects Fund- To account for the costs of new paving projects.

Debt service fund are used to account for the accumulation of resources and payment of debt service obligations.

The Equipment Debt Service Fund - To account for the accumulation of funds to pay for future equipment acquisition obligations.

CITY OF EMPORIA, KANSAS
Combining Balance Sheet - Non-major Governmental Funds
December 31, 2022

	Combined Special Revenue Funds	Combined Capital Project Funds	Equipment Debt Service Fund	Totals
Assets				
Cash and investments	\$ 3,235,300	\$ 2,373,142	\$ 1,105,795	\$ 6,714,237
Receivables:				
Taxes	978,639	-	-	978,639
Accounts	8,951	-	-	8,951
Total Assets	<u>\$ 4,222,890</u>	<u>\$ 2,373,142</u>	<u>\$ 1,105,795</u>	<u>\$ 7,701,827</u>
Liabilities and Fund Balances				
Liabilities:				
Accounts payable	\$ 56,922	\$ 178,503	\$ -	\$ 235,425
Due to other funds	52,100	-	-	52,100
Total Liabilities	<u>117,830</u>	<u>178,503</u>	<u>-</u>	<u>296,333</u>
Deferred inflows of resources				
Unavailable revenues - taxes	<u>978,639</u>	<u>-</u>	<u>-</u>	<u>978,639</u>
Fund balances				
Restricted:				
Public safety	456,630	-	-	456,630
Highway and streets	304,911	-	-	304,911
Culture and recreation	894,667	-	-	894,667
Planning and development	1,522,313	-	-	1,522,313
Debt service	-	-	1,105,795	1,105,795
Assigned:				
Capital putlay	-	2,194,639	-	2,194,639
Unassigned (deficit)	<u>(52,100)</u>	<u>-</u>	<u>-</u>	<u>(52,100)</u>
Total fund balances	<u>3,126,421</u>	<u>2,194,639</u>	<u>1,105,795</u>	<u>6,426,855</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 4,222,890</u>	<u>\$ 2,373,142</u>	<u>\$ 1,105,795</u>	<u>\$ 7,701,827</u>

CITY OF EMPORIA, KANSAS
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Non-major Governmental Funds
For the Year Ended December 31, 2022

	Combined Special Revenue Funds	Combined Capital Project Funds	Equipment Debt Service Fund	Totals
Revenues:				
Taxes	\$ 1,077,804	\$ -	\$ -	\$ 1,077,804
Intergovernmental	2,099,333	1,134,100	-	3,233,433
Use of money and property	14,931	12,892	1,168	28,991
Contributions	-	557,048	-	557,048
Miscellaneous	96,078	-	-	96,078
	<u>3,288,146</u>	<u>1,704,040</u>	<u>1,168</u>	<u>4,993,354</u>
Expenditures:				
Current:				
General governmental	153,726	-	-	153,726
Public safety	44,128	-	-	44,128
Highway and streets	984,349	-	-	984,349
Culture and recreation	1,743,669	-	-	1,743,669
Health and environment	86,750	-	-	86,750
Building maintenance	-	-	-	-
Planning and development	665,486	-	-	665,486
Capital outlay	-	3,267,066	-	3,267,066
	<u>3,678,108</u>	<u>3,267,066</u>	<u>-</u>	<u>6,945,174</u>
Excess of Revenues				
Over (Under) Expenditures	(389,962)	(1,563,026)	1,168	(1,951,820)
Other financing sources (uses):				
Transfers in	2,281,521	2,069,701	1,104,627	5,455,849
Transfers out	(627,639)	(287,617)	-	(915,256)
Total Other Financing				
Sources (Uses)	<u>1,653,882</u>	<u>1,782,084</u>	<u>1,104,627</u>	<u>4,540,593</u>
Change in fund balances	1,263,920	219,058	1,105,795	2,588,773
Fund Balances, Beginning of year	<u>1,862,501</u>	<u>1,975,581</u>	<u>-</u>	<u>3,838,082</u>
Fund Balances, End of Year	<u>\$ 3,126,421</u>	<u>\$ 2,194,639</u>	<u>\$ 1,105,795</u>	<u>\$ 6,426,855</u>

CITY OF EMPORIA, KANSAS
Combining Balance Sheet - Non-Major Special Revenue Funds
December 31, 2022

Schedule 6

	Library	Convention and Tourism Promotion	Industrial Development	Special Alcohol Program	2017 Housing	2020 Housing	Special Park and Recreation
Assets							
Cash and investments	\$ -	\$ 810,802	\$ 21,252	\$ 103,198	\$ -	\$ 3,680	\$ 83,363
Receivables:							
Taxes	977,639	-	1,000	-	-	-	-
Accounts	-	502	-	-	102	-	-
Total Assets	<u>\$ 977,639</u>	<u>\$ 811,304</u>	<u>\$ 22,252</u>	<u>\$ 103,198</u>	<u>\$ 102</u>	<u>\$ 3,680</u>	<u>\$ 83,363</u>
Liabilities							
Liabilities:							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Accrued liabilities	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-	-
Total Liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Deferred inflows of resources							
Unavailable revenues - taxes	<u>977,639</u>	<u>-</u>	<u>1,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances							
Restricted:	-	-	-	-	-	-	-
Public safety	-	-	-	103,198	-	-	-
Highway and streets	-	-	-	-	-	-	-
Culture and recreation	-	811,304	-	-	-	-	83,363
Planning and development	-	-	21,252	-	102	3,680	-
Unassigned (deficit)	-	-	-	-	-	-	-
Total fund balances	<u>-</u>	<u>811,304</u>	<u>21,252</u>	<u>103,198</u>	<u>102</u>	<u>3,680</u>	<u>83,363</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 977,639</u>	<u>\$ 811,304</u>	<u>\$ 22,252</u>	<u>\$ 103,198</u>	<u>\$ 102</u>	<u>\$ 3,680</u>	<u>\$ 83,363</u>

CITY OF EMPORIA, KANSAS
Combining Balance Sheet - Non-Major Special Revenue Funds
December 31, 2022

Schedule 6

Continued

	Special Street	Drug Money Forfeiture	Industrial Development Sales Tax	Housing Study RDA	Emergency Shelter	Enforcement Block Grants	DARE Crime Prevention	2014 Housing
Assets								
Cash and investments	\$ 324,752	\$ 83,820	\$ 1,423,875	\$ -	\$ 42,775	\$ 4,533	\$ 1,686	\$ 5,198
Receivables:								
Taxes	-	-	-	-	-	-	-	-
Accounts	8,347	-	-	-	-	-	-	-
Total Assets	<u>\$ 333,099</u>	<u>\$ 83,820</u>	<u>\$ 1,423,875</u>	<u>\$ -</u>	<u>\$ 42,775</u>	<u>\$ 4,533</u>	<u>\$ 1,686</u>	<u>\$ 5,198</u>
Liabilities								
Liabilities:								
Accounts payable	\$ 19,380	\$ -	\$ -	\$ -	\$ 37,192	\$ 42	\$ -	\$ 308
Accrued liabilities	8,808	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-	-	-
Total Liabilities	<u>28,188</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>37,192</u>	<u>42</u>	<u>-</u>	<u>308</u>
Deferred inflows of resources								
Unavailable revenues - taxes	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances								
Restricted:	-	-	-	-	-	-	-	-
Public safety	-	83,820	-	-	-	4,491	1,686	-
Highway and streets	304,911	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Planning and development	-	-	1,423,875	-	5,583	-	-	4,890
Unassigned (deficit)	-	-	-	-	-	-	-	-
Total fund balances	<u>304,911</u>	<u>83,820</u>	<u>1,423,875</u>	<u>-</u>	<u>5,583</u>	<u>4,491</u>	<u>1,686</u>	<u>4,890</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 333,099</u>	<u>\$ 83,820</u>	<u>\$ 1,423,875</u>	<u>\$ -</u>	<u>\$ 42,775</u>	<u>\$ 4,533</u>	<u>\$ 1,686</u>	<u>\$ 5,198</u>

CITY OF EMPORIA, KANSAS
Combining Balance Sheet - Non-Major Special Revenue Funds
December 31, 2022

Schedule 6

Continued

	911 Land Wireless Fees	Lake Kahola	Storm- water Reserve Fund	Emporia Homeowner Repair	Home Equity Rehab	Land Bank	Totals
Assets							
Cash and investments	\$ 4,256	\$ -	\$ 259,179	\$ -	\$ 3,086	\$ 59,845	\$ 3,235,300
Receivables:							
Taxes	-	-	-	-	-	-	978,639
Accounts	-	-	-	-	-	-	8,951
Total Assets	<u>\$ 4,256</u>	<u>\$ -</u>	<u>\$ 259,179</u>	<u>\$ -</u>	<u>\$ 3,086</u>	<u>\$ 59,845</u>	<u>\$ 4,222,890</u>
Liabilities							
Liabilities:							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 56,922
Accrued liabilities	-	-	-	-	-	-	8,808
Due to other funds	-	-	-	52,100	-	-	52,100
Total Liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>52,100</u>	<u>-</u>	<u>-</u>	<u>117,830</u>
Deferred inflows of resources							
Unavailable revenues - taxes	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>978,639</u>
Fund balances							
Restricted:	-	-	-	-	-	-	-
Public safety	4,256	-	259,179	-	-	-	456,630
Highway and streets	-	-	-	-	-	-	304,911
Culture and recreation	-	-	-	-	-	-	894,667
Planning and development	-	-	-	-	3,086	59,845	1,522,313
Unassigned (deficit)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(52,100)</u>	<u>-</u>	<u>-</u>	<u>(52,100)</u>
Total fund balances	<u>4,256</u>	<u>-</u>	<u>259,179</u>	<u>(52,100)</u>	<u>3,086</u>	<u>59,845</u>	<u>3,126,421</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 4,256</u>	<u>\$ -</u>	<u>\$ 259,179</u>	<u>\$ -</u>	<u>\$ 3,086</u>	<u>\$ 59,845</u>	<u>\$ 4,222,890</u>

CITY OF EMPORIA, KANSAS
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
For the Year Ended December 31, 2022

Schedule 7

	Library	Convention and Tourism Promotion	Industrial Development	Special Alcohol Program	2017 Housing	2020 Housing	Special Park and Recreation
Revenues:							
Taxes	\$ 999,197	\$ -	\$ 1,203	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	771,864	-	100,043	-	146,226	100,043
Use of money & property	-	4,093	125	565	-	-	599
Miscellaneous	-	58,629	-	-	-	-	-
	<u>999,197</u>	<u>834,586</u>	<u>1,328</u>	<u>100,608</u>	<u>-</u>	<u>146,226</u>	<u>100,642</u>
Expenditures:							
Current:							
Public safety	-	-	-	-	-	-	-
Highway and streets	-	-	-	-	-	-	-
Culture and recreation	999,197	635,274	-	-	-	-	109,198
Health and environment	-	-	-	86,750	-	-	-
Planning and development	-	-	-	-	-	118,226	-
	<u>999,197</u>	<u>635,274</u>	<u>-</u>	<u>86,750</u>	<u>-</u>	<u>118,226</u>	<u>109,198</u>
Excess of Revenues Over (Under) Expenditures	-	199,312	1,328	13,858	-	28,000	(8,556)
Other financing sources (uses):							
Transfers in	-	-	-	-	-	8,245	-
Transfers out	-	(50,000)	-	-	(27)	-	(96,711)
Total Other Financing Sources (Uses)	-	<u>(50,000)</u>	<u>-</u>	<u>-</u>	<u>(27)</u>	<u>8,245</u>	<u>(96,711)</u>
Change in fund balances	-	149,312	1,328	13,858	(27)	36,245	(105,267)
Fund Balances (Deficit), Beginning of Year	-	661,992	19,924	89,340	129	(32,565)	188,630
Fund Balances (Deficit), End of Year	<u>\$ -</u>	<u>\$ 811,304</u>	<u>\$ 21,252</u>	<u>\$ 103,198</u>	<u>\$ 102</u>	<u>\$ 3,680</u>	<u>\$ 83,363</u>

CITY OF EMPORIA, KANSAS
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
For the Year Ended December 31, 2022

Schedule 7
Continued

	Special Street	Drug Money Forfeiture	Industrial Development Sales Tax	Housing Study RDA	Emergency Shelter	Enforcement Block Grants	DARE Crime Prevention	2014 Housing
Revenues:								
Taxes	\$ 77,404	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	655,837	52,650	-	-	159,309	5,749	-	(12,371)
Use of money & property	2,490	487	5,240	-	-	-	-	-
Miscellaneous	27,619	-	-	-	-	-	-	-
	<u>763,350</u>	<u>53,137</u>	<u>5,240</u>	<u>-</u>	<u>159,309</u>	<u>5,749</u>	<u>-</u>	<u>(12,371)</u>
Expenditures:								
Current:								
Public safety	-	38,617	-	-	-	5,511	-	-
Highway and streets	984,349	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Health and environment	-	-	-	-	-	-	-	-
Planning and development	-	-	382,500	-	-	-	-	35,143
	<u>984,349</u>	<u>38,617</u>	<u>382,500</u>	<u>-</u>	<u>153,726</u>	<u>5,511</u>	<u>-</u>	<u>35,143</u>
Excess of Revenues Over (Under) Expenditures	(220,999)	14,520	(377,260)	-	5,583	238	-	(47,514)
Other financing sources (uses):								
Transfers in	-	-	1,925,000	-	-	-	-	40,000
Transfers out	-	-	(470,941)	(1,694)	-	-	-	(8,245)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>1,454,059</u>	<u>(1,694)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>31,755</u>
Change in fund balances	(220,999)	14,520	1,076,799	(1,694)	5,583	238	-	(15,759)
Fund Balances (Deficit), Beginning of Year	525,910	69,300	347,076	1,694	-	4,253	1,686	20,649
Fund Balances (Deficit), End of Year	<u>\$ 304,911</u>	<u>\$ 83,820</u>	<u>\$ 1,423,875</u>	<u>\$ -</u>	<u>\$ 5,583</u>	<u>\$ 4,491</u>	<u>\$ 1,686</u>	<u>\$ 4,890</u>

CITY OF EMPORIA, KANSAS
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
For the Year Ended December 31, 2022

Schedule 7

Continued

	911 Land Wireless Fees	Lake Kahola	Stormwater Reserve Fund	Emporia Homeowner Repair	Home Equity Rehab	Land Bank	Totals
Revenues:							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,077,804
Intergovernmental	-	-	-	119,983	-	-	2,099,333
Use of money & property	26	-	903	-	18	385	14,931
Miscellaneous	-	-	-	-	-	9,830	96,078
	26	-	903	119,983	18	10,215	3,288,146
Expenditures:							
Current:							
Public safety	-	-	-	-	-	-	44,128
Highway and streets	-	-	-	-	-	-	984,349
Culture and recreation	-	-	-	-	-	-	1,743,669
Health and environment	-	-	-	-	-	-	86,750
Planning and development	-	-	-	112,359	-	17,258	665,486
	-	-	-	112,359	-	17,258	3,678,108
Excess of Revenues Over (Under) Expenditures	26	-	903	7,624	18	(7,043)	(389,962)
Other financing sources (uses):							
Transfers in	-	-	258,276	-	-	50,000	2,281,521
Transfers out	-	(21)	-	-	-	-	(627,639)
Total Other Financing Sources (Uses)	-	(21)	258,276	-	-	50,000	1,653,882
Change in fund balances	26	(21)	259,179	7,624	18	42,957	1,263,920
Fund Balances (Deficit), Beginning of Year	4,230	21	-	(59,724)	3,068	16,888	1,862,501
Fund Balances (Deficit), End of Year	\$ 4,256	\$ -	\$ 259,179	\$ (52,100)	\$ 3,086	\$ 59,845	\$ 3,126,421

CITY OF EMPORIA, KANSAS
Combining Balance Sheet - Non-major Capital Project Funds
December 31, 2022

	Airport Improvements	Civic Auditorium Project	Park Improvements	Paving Projects	Totals
Assets					
Cash and investments	\$ 368,741	\$ 116,760	\$ 466,533	\$ 1,421,108	\$ 2,373,142
Total Assets	<u>\$ 368,741</u>	<u>\$ 116,760</u>	<u>\$ 466,533</u>	<u>\$ 1,421,108</u>	<u>\$ 2,373,142</u>
Liabilities and Fund Balances					
Liabilities:					
Accounts payable	\$ -	\$ -	\$ 3,110	\$ 175,393	\$ 178,503
Total Liabilities	<u>-</u>	<u>-</u>	<u>3,110</u>	<u>175,393</u>	<u>178,503</u>
Fund balances					
Assigned:					
Capital outlay	<u>368,741</u>	<u>116,760</u>	<u>463,423</u>	<u>1,245,715</u>	<u>2,194,639</u>
Total fund balances	<u>368,741</u>	<u>116,760</u>	<u>463,423</u>	<u>1,245,715</u>	<u>2,194,639</u>
Total liabilities and fund balances	<u>\$ 368,741</u>	<u>\$ 116,760</u>	<u>\$ 466,533</u>	<u>\$ 1,421,108</u>	<u>\$ 2,373,142</u>

CITY OF EMPORIA, KANSAS
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Non-major Capital Project Funds
For the Year Ended December 31, 2022

	Airport Improvements	Civic Auditorium Project	Park Improvements	Paving Projects	Totals
Revenues:					
Intergovernmental	\$ 526,354	\$ -	\$ 1,030	\$ 606,716	\$ 1,134,100
Use of money and property	1,500	710	2,292	8,390	12,892
Contributions	-	-	557,048	-	557,048
	<u>527,854</u>	<u>710</u>	<u>560,370</u>	<u>615,106</u>	<u>1,704,040</u>
Expenditures:					
Capital outlay	<u>714,455</u>	<u>16,984</u>	<u>523,741</u>	<u>2,011,886</u>	<u>3,267,066</u>
	<u>714,455</u>	<u>16,984</u>	<u>523,741</u>	<u>2,011,886</u>	<u>3,267,066</u>
Excess of Revenues					
Over (Under) Expenditures	(186,601)	(16,274)	36,629	(1,396,780)	(1,563,026)
Other financing sources (uses):					
Transfers in	210,070	50,000	96,711	1,712,920	2,069,701
Transfers out	(2,067)	-	-	(285,550)	(287,617)
Total Other Financing					
Sources (Uses)	<u>208,003</u>	<u>50,000</u>	<u>96,711</u>	<u>1,427,370</u>	<u>1,782,084</u>
Change in fund balances	21,402	33,726	133,340	30,590	219,058
Fund Balances beginning of year	<u>347,339</u>	<u>83,034</u>	<u>330,083</u>	<u>1,215,125</u>	<u>1,975,581</u>
Fund Balances, End of Year	<u>\$ 368,741</u>	<u>\$ 116,760</u>	<u>\$ 463,423</u>	<u>\$ 1,245,715</u>	<u>\$ 2,194,639</u>

Schedule 10

City of Emporia, Kansas
Library Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:				
Taxes	\$ 994,348	\$ 994,348	\$ 999,197	\$ 4,849
Total Revenues	<u>994,348</u>	<u>994,348</u>	<u>999,197</u>	<u>4,849</u>
Expenditures:				
Culture and recreation	994,348	1,019,337	999,197	20,140
Total Expenditures	<u>994,348</u>	<u>1,019,337</u>	<u>999,197</u>	<u>20,140</u>
Excess of Revenues Over Expenditures	<u>-</u>	<u>(24,989)</u>	<u>-</u>	<u>24,989</u>
Change in fund balance	<u>\$ -</u>	<u>\$ (24,989)</u>	<u>-</u>	<u>\$ 24,989</u>
Fund Balance, Beginning of Year			<u>-</u>	
Fund Balance, End of Year			<u>\$ -</u>	

Schedule 11

City of Emporia, Kansas
Convention and Tourism Promotion Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
Revenues:				
Intergovernmental	\$ 620,000	\$ 620,000	\$ 771,864	\$ 151,864
Use of money and property	200	200	4,093	3,893
Miscellaneous	7,000	7,000	58,629	51,629
Total Revenues	<u>627,200</u>	<u>627,200</u>	<u>834,586</u>	<u>207,386</u>
Expenditures:				
Culture and recreation	1,083,262	1,083,262	622,404	460,858
Total Expenditures	<u>1,083,262</u>	<u>1,083,262</u>	<u>622,404</u>	<u>460,858</u>
Excess of Revenues Over Expenditures	<u>(456,062)</u>	<u>(456,062)</u>	<u>212,182</u>	<u>668,244</u>
Other Financing Sources (Uses):				
Transfers out	-	-	(50,000)	(50,000)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>(50,000)</u>	<u>(50,000)</u>
Change in fund balance	<u>\$ (456,062)</u>	<u>\$ (456,062)</u>	162,182	<u>\$ 618,244</u>
Fund Balance, Beginning of Year			<u>661,992</u>	
Fund Balances, End of Year - budget basis			<u>824,174</u>	
Adjustments to reconcile to GAAP				
Encumbrances, beginning of year			(12,870)	
Encumbrances, end of year			<u>-</u>	
Fund Balances, End of Year - GAAP Basis			<u>\$ 811,304</u>	

Schedule 12

City of Emporia, Kansas
Industrial Development Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
Revenues:				
Taxes	\$ 1,119	\$ 1,119	\$ 1,203	\$ 84
Use of money and property	<u>12</u>	<u>12</u>	<u>125</u>	<u>113</u>
Total Revenues	<u>1,131</u>	<u>1,131</u>	<u>1,328</u>	<u>197</u>
Expenditures:				
Planning and development	<u>21,030</u>	<u>21,030</u>	<u>-</u>	<u>21,030</u>
Total Expenditures	<u>21,030</u>	<u>21,030</u>	<u>-</u>	<u>21,030</u>
Change in fund balance	<u>\$ (19,899)</u>	<u>\$ (19,899)</u>	1,328	<u>\$ 21,227</u>
Fund Balance, Beginning of Year			<u>19,924</u>	
Fund Balance, End of Year			<u>\$ 21,252</u>	

Schedule 13

City of Emporia, Kansas
Special Alcohol Program Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:				
Intergovernmental	\$ 80,000	\$ 80,000	\$ 100,043	\$ 20,043
Use of money and property	25	25	565	540
Total Revenues	<u>80,025</u>	<u>80,025</u>	<u>100,608</u>	<u>20,583</u>
Expenditures:				
Health and environment	157,992	157,992	86,750	71,242
Total Expenditures	<u>157,992</u>	<u>157,992</u>	<u>86,750</u>	<u>71,242</u>
Change in fund balance	<u>\$ (77,967)</u>	<u>\$ (77,967)</u>	13,858	<u>\$ 91,825</u>
Fund Balance, Beginning of Year			<u>89,340</u>	
Fund Balance, End of Year			<u>\$ 103,198</u>	

Schedule 14

City of Emporia, Kansas
Special Park and Recreation Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:				
Intergovernmental	\$ 80,000	\$ 80,000	\$ 100,043	\$ 20,043
Use of money and property	40	40	599	559
Total Revenues	<u>80,040</u>	<u>80,040</u>	<u>100,642</u>	<u>20,602</u>
Expenditures:				
Culture and recreation	212,274	212,274	48,685	163,589
Total Expenditures	<u>212,274</u>	<u>212,274</u>	<u>48,685</u>	<u>163,589</u>
Excess of Revenues Over Expenditures	<u>(132,234)</u>	<u>(132,234)</u>	<u>51,957</u>	<u>184,191</u>
Other Financing Sources (Uses):				
Transfers out	-	-	(96,711)	(96,711)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>(96,711)</u>	<u>(96,711)</u>
Change in fund balance	<u>\$ (132,234)</u>	<u>\$ (132,234)</u>	(44,754)	<u>\$ 87,480</u>
Fund Balance, Beginning of Year			<u>188,630</u>	
Fund Balances, End of Year - budget basis			<u>143,876</u>	
Adjustments to reconcile to GAAP				
Encumbrances, beginning of year			(60,513)	
Encumbrances, end of year			<u>-</u>	
Fund Balance, End of Year			<u>\$ 83,363</u>	

City of Emporia, Kansas
Special Street Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:				
Taxes	\$ 74,826	\$ 74,826	\$ 77,404	\$ 2,578
Intergovernmental	632,540	632,540	655,837	23,297
Use of money and property	200	200	2,490	2,290
Miscellaneous	-	-	27,619	27,619
Total Revenues	<u>707,566</u>	<u>707,566</u>	<u>763,350</u>	<u>55,784</u>
Expenditures:				
Highways and streets	<u>1,203,773</u>	<u>1,203,773</u>	986,580	217,193
Total Expenditures	<u>1,203,773</u>	<u>1,203,773</u>	<u>986,580</u>	<u>217,193</u>
Change in fund balance	<u>\$ (496,207)</u>	<u>\$ (496,207)</u>	(223,230)	<u>\$ 272,977</u>
Fund Balance, Beginning of Year			<u>525,910</u>	
Fund Balances, End of Year - budget basis			<u>302,680</u>	
Adjustments to reconcile to GAAP				
Encumbrances, beginning of year			(5,169)	
Encumbrances, end of year			<u>7,400</u>	
Fund Balances, End of Year - GAAP Basis			<u>\$ 304,911</u>	

City of Emporia, Kansas
Drug Money Forfeiture Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:				
Intergovernmental	\$ 5,000	\$ 5,000	\$ 52,650	\$ 47,650
Use of money and property	25	25	487	462
Total Revenues	<u>5,025</u>	<u>5,025</u>	<u>53,137</u>	<u>48,112</u>
Expenditures:				
Public safety	77,352	77,352	15,353	61,999
Total Expenditures	<u>77,352</u>	<u>77,352</u>	<u>15,353</u>	<u>61,999</u>
Change in fund balance	<u>\$ (72,327)</u>	<u>\$ (72,327)</u>	37,784	<u>\$ 110,111</u>
Fund Balance, Beginning of Year			<u>69,300</u>	
Fund Balances, End of Year - budget basis			<u>107,084</u>	
Adjustments to reconcile to GAAP				
Encumbrances, beginning of year			(23,264)	
Encumbrances, end of year			<u>-</u>	
Fund Balances, End of Year - GAAP Basis			<u>\$ 83,820</u>	

Schedule 17

City of Emporia, Kansas
Industrial Development Sales Tax Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:				
Use of money and property	\$ 250	\$ 250	\$ 5,240	\$ 4,990
Total Revenues	250	250	5,240	4,990
Expenditures:				
Planning and development	828,352	828,352	382,500	445,852
Total Expenditures	828,352	828,352	382,500	445,852
Excess of Revenues Over Expenditures	(828,102)	(828,102)	(377,260)	450,842
Other Financing Sources (Uses):				
Transfers in	925,000	925,000	1,925,000	1,000,000
Transfers out	(350,000)	(350,000)	(470,941)	(120,941)
Total Other Financing Sources (Uses)	575,000	575,000	1,454,059	879,059
Change in fund balance	<u>\$ (253,102)</u>	<u>\$ (253,102)</u>	1,076,799	<u>\$ 1,329,901</u>
Fund Balance, Beginning of Year			<u>347,076</u>	
Fund Balance, End of Year			<u>\$ 1,423,875</u>	

City of Emporia, Kansas
Multi-year Improvement Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:				
Use of money and property	\$ 1,000	\$ 1,000	\$ 24,446	\$ 23,446
Total Revenues	<u>1,000</u>	<u>1,000</u>	<u>24,446</u>	<u>23,446</u>
Expenditures:				
Capital outlay	<u>3,224,238</u>	<u>5,143,590</u>	<u>1,428,547</u>	<u>3,715,043</u>
Total Expenditures	<u>3,224,238</u>	<u>5,143,590</u>	<u>1,428,547</u>	<u>3,715,043</u>
Excess of Revenues Over Expenditures	<u>(3,223,238)</u>	<u>(5,142,590)</u>	<u>(1,404,101)</u>	<u>3,738,489</u>
Other Financing Sources (Uses):				
Transfers in	2,623,107	2,623,107	3,114,307	491,200
Transfers out	<u>(415,500)</u>	<u>(415,500)</u>	<u>(938,446)</u>	<u>(522,946)</u>
Total Other Financing Sources (Uses)	<u>2,207,607</u>	<u>2,207,607</u>	<u>2,175,861</u>	<u>(31,746)</u>
Change in fund balance	<u>\$ (1,015,631)</u>	<u>\$ (2,934,983)</u>	771,760	<u>\$ 3,706,743</u>
Fund Balance, Beginning of Year			<u>3,582,387</u>	
Fund Balances, End of Year - budget basis			<u>4,354,147</u>	
Adjustments to reconcile to GAAP				
Encumbrances, beginning of year			(1,293,637)	
Encumbrances, end of year			<u>324,358</u>	
Fund Balances, End of Year - GAAP Basis			<u>\$ 3,384,868</u>	

City of Emporia, Kansas
Debt Service Fund
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:				
Taxes	\$ 1,999,853	\$ 1,999,853	\$ 2,001,099	\$ 1,246
Special assessments	78,252	78,252	82,354	4,102
Intergovernmental	50,960	50,960	98,660	47,700
Use of money and property	48,400	48,400	11,839	(36,561)
Total Revenues	<u>2,177,465</u>	<u>2,177,465</u>	<u>2,193,952</u>	<u>16,487</u>
Expenditures:				
Debt service:				
Principal	1,758,506	1,758,506	1,440,000	318,506
Interest and fiscal charges	204,500	204,500	227,244	(22,744)
Total Expenditures	<u>1,963,006</u>	<u>1,963,006</u>	<u>1,667,244</u>	<u>295,762</u>
Excess of Revenues Over Expenditures	<u>214,459</u>	<u>214,459</u>	<u>526,708</u>	<u>312,249</u>
Other Financing Sources (Uses):				
Transfers in	-	-	97,527	97,527
Transfers out	(1,542,814)	(3,666,943)	(3,666,943)	-
Proceeds from long-term debt	-	-	3,540,000	3,540,000
Premium on issuance	-	-	149,689	149,689
Total Other Financing Sources (Uses)	<u>(1,542,814)</u>	<u>(3,666,943)</u>	<u>120,273</u>	<u>3,787,216</u>
Change in fund balance	<u>\$ (1,328,355)</u>	<u>\$ (3,452,484)</u>	646,981	<u>\$ 4,099,465</u>
Fund Balance, Beginning of Year			<u>1,340,014</u>	
Fund Balance, End of Year			<u>\$ 1,986,995</u>	

CITY OF EMPORIA, KANSAS
Combining Statement of Net Position
Internal Service Funds
December 31, 2022

	<u>Workers'</u> <u>Compensation</u>	<u>Employee</u> <u>Health Care</u>	<u>Totals</u>
Assets			
Cash and investments	\$ 2,330,026	\$ 2,400,302	\$ 4,730,328
Receivables:			
Accounts	-	24,347	24,347
Total Assets	<u>2,330,026</u>	<u>2,424,649</u>	<u>4,754,675</u>
Liabilities			
Claims payable	<u>33,634</u>	<u>194,310</u>	<u>227,944</u>
Total Liabilities	<u>33,634</u>	<u>194,310</u>	<u>227,944</u>
Net Position			
Unrestricted	<u>2,296,392</u>	<u>2,230,339</u>	<u>4,526,731</u>
Total net position	<u><u>\$ 2,296,392</u></u>	<u><u>\$ 2,230,339</u></u>	<u><u>\$ 4,526,731</u></u>

CITY OF EMPORIA, KANSAS
Combining Statement of Revenues, Expenses and Changes in Net Position
Internal Service Funds
For the Year Ended December 31, 2022

	<u>Workers'</u> <u>Compensation</u>	<u>Employee</u> <u>Health Care</u>	<u>Totals</u>
Operating revenues:			
Charges for services	\$ 390,041	\$ 2,282,769	\$ 2,672,810
Other	118,790	34,024	152,814
	<u>508,831</u>	<u>2,316,793</u>	<u>2,825,624</u>
Operating expenses			
Claims and expenses	124,473	2,202,435	2,326,908
	<u>124,473</u>	<u>2,202,435</u>	<u>2,326,908</u>
Operating income	384,358	114,358	498,716
Nonoperating revenues:			
Interest income	44,646	48,489	93,135
Change in net position	429,004	162,847	591,851
Total net position, beginning of year	<u>1,867,388</u>	<u>2,067,492</u>	<u>3,934,880</u>
Total net position, end of year	<u>\$ 2,296,392</u>	<u>\$ 2,230,339</u>	<u>\$ 4,526,731</u>

CITY OF EMPORIA, KANSAS
Combining Statement of Cash Flows
Internal Service Funds
Year Ended December 31, 2022

	<u>Workers'</u> <u>Compensation</u>	<u>Employee</u> <u>Health Care</u>	<u>Total</u>
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from participants	\$ 390,041	\$ 2,270,010	\$ 2,660,051
Cash received from reimbursements	118,790	34,024	152,814
Cash paid for claims and others	(178,378)	(2,163,427)	(2,341,805)
Net Cash Provided by Operating Activities	<u>330,453</u>	<u>140,607</u>	<u>471,060</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest received	<u>44,646</u>	<u>48,489</u>	<u>93,135</u>
Net Cash Provided by Investing Activities	<u>44,646</u>	<u>48,489</u>	<u>93,135</u>
Net Increase in cash and cash equivalents	375,099	189,096	564,195
Cash and cash equivalents, beginning of year	<u>1,954,927</u>	<u>2,211,206</u>	<u>4,166,133</u>
Cash and cash equivalents, end of year	<u><u>\$ 2,330,026</u></u>	<u><u>\$ 2,400,302</u></u>	<u><u>\$ 4,730,328</u></u>

RECONCILIATION OF OPERATING INCOME TO NET CASH
PROVIDED BY (USED IN) OPERATING ACTIVITIES

Operating income	\$ 384,358	\$ 114,358	\$ 498,716
Adjustments to reconcile operating income to net cash provided by operating activities			
Changes in assets and liabilities			
Accounts receivable	-	(12,759)	(12,759)
Claims payable	(53,905)	39,008	(14,897)
Net Cash Provided by Operating Activities	<u><u>\$ 330,453</u></u>	<u><u>\$ 140,607</u></u>	<u><u>\$ 471,060</u></u>

STATISTICAL SECTION

(Unaudited)

The statistical data “relate to the physical, economic, social, and political characteristics of the City.” Its design is to provide “a broader and more complete understanding of the City and its financial affairs than is possible from the financial statements, notes, and supporting schedules presented in the Financial Section

**CITY OF EMPORIA, KANSAS
STATISTICAL SECTION
(UNAUDITED)**

This part of the City of Emporia's (the City) Annual *Comprehensive Financial Report (ACFR)* presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents

Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economical Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Source - Unless otherwise noted, the information in these schedules is derived from the Annual Financial Report for the relevant year.

Note: Certain amounts previously presented have been reclassified for comparability purposes.

Table 1

CITY OF EMPORIA, KANSAS
NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS
(accrual basis of accounting)

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Governmental Activities										
Net investment in capital assets	\$ 43,616,768	\$ 40,402,667	\$ 35,731,750	\$ 33,063,360	\$ 30,052,389	\$ 25,051,180	\$ 19,899,939	\$ 14,916,163	\$ 15,733,311	\$ 16,180,061
Restricted	8,971,882	4,133,801	7,418,777	7,530,579	3,394,187	3,129,380	3,279,857	3,645,462	3,278,942	6,291,015
Unrestricted	2,035,274	5,511,434	(5,992,007)	(5,912,002)	(5,631,571)	(845,705)	1,112,980	7,236,691	7,602,461	9,590,512
Total Net Position	<u>\$ 54,623,924</u>	<u>\$ 50,047,902</u>	<u>\$ 37,158,520</u>	<u>\$ 34,681,937</u>	<u>\$ 27,815,005</u>	<u>\$ 27,334,855</u>	<u>\$ 24,292,776</u>	<u>\$ 25,798,316</u>	<u>\$ 26,614,714</u>	<u>\$ 32,061,588</u>
Business-Type Activities										
Net investment in capital assets	\$ 16,712,412	\$ 17,398,655	\$ 18,898,239	\$ 17,515,501	\$ 20,933,505	\$ 21,116,169	\$ 27,023,181	\$ 27,665,425	\$ 29,295,954	\$ 29,568,261
Unrestricted	9,415,929	9,344,111	7,643,933	6,443,992	6,201,283	8,988,468	6,422,621	8,011,475	8,569,703	7,430,123
Total Net Position	<u>\$ 26,128,341</u>	<u>\$ 26,742,766</u>	<u>\$ 26,542,172</u>	<u>\$ 23,959,493</u>	<u>\$ 27,134,788</u>	<u>\$ 30,104,637</u>	<u>\$ 33,445,802</u>	<u>\$ 35,676,900</u>	<u>\$ 37,865,657</u>	<u>\$ 36,998,384</u>
Primary Government										
Net investment in capital assets	\$ 60,329,180	\$ 57,801,322	\$ 54,629,989	\$ 50,578,861	\$ 50,985,894	\$ 46,167,349	\$ 46,923,120	\$ 42,581,588	\$ 45,029,265	\$ 45,748,322
Restricted	8,971,882	4,133,801	7,418,777	7,530,579	3,394,187	3,129,380	3,279,857	3,645,462	3,278,942	6,291,015
Unrestricted	11,451,203	14,855,545	1,651,926	531,990	569,712	8,142,763	7,535,601	15,248,166	16,172,164	17,020,635
Total Net Position	<u>\$ 80,752,265</u>	<u>\$ 76,790,668</u>	<u>\$ 63,700,692</u>	<u>\$ 58,641,430</u>	<u>\$ 54,949,793</u>	<u>\$ 57,439,492</u>	<u>\$ 57,738,578</u>	<u>\$ 61,475,216</u>	<u>\$ 64,480,371</u>	<u>\$ 69,059,972</u>

Table 2

**CITY OF EMPORIA, KANSAS
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(accrual basis of accounting)**

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Expenses										
Governmental activities:										
General government	\$ 5,360,306	\$ 5,330,616	\$ 6,749,798	\$ 4,573,216	\$ 4,596,205	\$ 1,967,057	\$ 1,789,395	\$ 2,000,901	\$ 1,800,868	\$ 3,072,762
Public safety	10,102,881	8,959,986	11,219,337	9,645,844	10,358,742	11,721,517	11,145,934	11,761,803	11,137,443	12,620,089
Highway and streets	6,627,096	7,322,185	7,996,425	8,252,968	7,224,881	9,272,215	9,909,293	4,913,002	6,396,110	4,663,761
Culture and recreation	3,666,390	3,396,134	3,471,480	3,895,312	3,336,199	3,472,162	4,299,067	4,303,394	4,194,202	4,696,478
Health and environment	106,788	62,627	76,250	1,310,285	4,148,123	119,697	86,900	94,001	70,500	86,750
Building maintenance	1,503,430	1,438,188	1,430,348	1,397,295	1,461,928	1,651,821	1,610,690	1,270,031	1,545,877	1,631,274
Planning and development	649,666	549,491	1,421,747	753,238	914,219	742,750	949,755	697,930	1,997,228	665,486
Airport operations	1,618,281	1,082,280	450,953	740,487	570,805	613,891	606,750	529,314	720,338	835,200
Interest and fiscal charges on long-term debt	673,671	561,943	459,067	200,820	262,829	315,641	377,684	243,949	211,436	238,612
Total Governmental Activities Expense	30,308,509	28,703,450	33,275,405	30,769,465	32,873,931	29,876,751	30,775,468	25,814,325	28,074,002	28,510,412
Business-Type Activities:										
Solid waste disposal	3,098,193	3,233,494	4,547,019	3,806,169	3,951,632	4,484,342	4,861,522	4,813,819	5,139,441	5,784,905
Sewer utility	3,115,167	2,455,448	3,699,237	3,611,071	3,646,709	3,617,900	5,080,214	5,189,317	5,557,427	6,893,574
Water utility	3,643,768	4,184,420	4,607,905	4,130,119	4,511,457	5,995,742	5,755,414	6,477,456	6,829,682	8,501,458
Total Business-Type Activities Expense	9,857,128	9,873,362	12,854,161	11,547,359	12,109,798	14,097,984	15,697,150	16,480,592	17,526,550	21,179,937
Total Primary Government Expenses	\$ 40,165,637	\$ 38,576,812	\$ 46,129,566	\$ 42,316,824	\$ 44,983,729	\$ 43,974,735	\$ 46,472,618	\$ 42,294,917	\$ 45,600,552	\$ 49,690,349
Program Revenues										
Governmental activities:										
Charges for services										
General government	\$ 1,328,031	\$ 1,299,336	\$ 569,628	\$ 457,342	\$ 495,127	\$ 2,850,639	\$ 2,868,017	\$ 2,906,312	\$ 3,095,602	\$ 3,349,618
Public safety	2,698,754	1,584,552	1,898,231	1,670,346	2,132,977	1,879,594	1,978,761	2,097,683	1,824,589	1,403,980
Highway and streets	97,237	13,792	-	-	-	-	-	-	-	-
Culture and recreation	442,056	644,794	581,718	565,249.00	528,026	456,539	520,467	554,032	638,834	730,921
Airport operations	136,854	333,379	244,394	246,340.00	383,721.00	332,395	360,738	252,052	366,803	494,205
Operating grants and contributions	1,551,979	1,049,663	3,487,896	2,332,109	2,439,604	2,727,310	2,525,721	2,531,115	2,391,910	3,219,327
Capital grants and contributions	321,941	-	-	-	-	-	954,591	1,423,551	1,039,114	1,430,720
Total Governmental Activities Program Revenues	6,576,852	4,925,516	6,781,867	5,271,386	5,979,455	8,246,477	9,208,295	9,764,745	9,356,852	10,628,771
Business-Type Activities:										
Charges for services:										
Solid waste disposal	3,951,538	3,961,186	4,245,596	4,195,488	4,382,365	4,701,014	5,132,337	5,101,150	5,517,050	5,620,410
Sewer utility	3,526,764	3,453,685	3,640,068	3,642,514	3,980,153	4,432,645	5,109,178	5,412,824	6,136,367	6,295,973
Water utility	4,865,176	4,864,624	5,219,547	4,678,884	4,669,813	5,538,819	6,256,626	6,463,232	7,239,358	7,095,644
Capital grants and contributions	-	-	-	1,665,150	4,128,788	1,540,335	1,668,918	372,082	-	2,307,810
Total Business-Type Activities Program Revenues	12,343,478	12,279,495	13,105,211	14,182,036	17,161,119	16,212,813	18,167,059	17,349,288	18,892,775	21,319,837
Total Primary Government Program Revenues	\$ 18,920,330	\$ 17,205,011	\$ 19,887,078	\$ 19,453,422	\$ 23,140,574	\$ 24,459,290	\$ 27,375,354	\$ 27,114,033	\$ 28,249,627	\$ 31,948,608

CITY OF EMPORIA, KANSAS
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(accrual basis of accounting)

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Net (expense)/revenue										
Governmental activities	\$ (23,731,657)	\$ (23,777,934)	\$ (26,493,538)	\$ (25,498,079)	\$ (26,894,476)	\$ (21,630,274)	\$ (21,567,173)	\$ (16,049,580)	\$ (18,717,150)	\$ (17,881,641)
Business-type activities	2,486,350	2,406,133	251,050	2,634,677	5,051,321	2,114,829	2,469,909	868,696	1,366,225	139,900
Total Primary Government Net Expense	<u>\$ (21,245,307)</u>	<u>\$ (21,371,801)</u>	<u>\$ (26,242,488)</u>	<u>\$ (22,863,402)</u>	<u>\$ (21,843,155)</u>	<u>\$ (19,515,445)</u>	<u>\$ (19,097,264)</u>	<u>\$ (15,180,884)</u>	<u>\$ (17,350,925)</u>	<u>\$ (17,741,741)</u>
General Revenue and Other Changes in Net Position										
Governmental activities:										
Taxes										
Property taxes, levied for general purposes *	\$ 3,946,914	\$ 4,382,587	\$ 4,079,939	\$ 4,426,162	\$ 4,989,473	\$ 5,582,179	\$ 5,843,035	\$ 6,130,057	\$ 6,245,561	\$ 6,651,855
Property taxes, levied for debt service	2,927,142	2,697,875	3,048,624	2,816,756	2,327,309	2,030,791	1,928,042	1,961,768	1,912,985	1,912,099
Sales taxes	6,665,421	6,656,976	6,936,086	6,889,492	6,921,009	7,343,794	7,407,601	7,506,138	8,496,466	9,382,028
Franchise taxes	2,332,231	2,567,742	2,498,342	2,576,621	2,625,098	2,713,868	2,584,253	2,448,322	2,554,654	3,041,958
Gasoline taxes	702,059	717,930	724,025	730,216	738,426	753,580	677,776	642,215	712,575	655,837
Use of money and property	162,932	158,849	152,596	186,528	275,700	346,465	514,837	236,057	165,068	420,725
Miscellaneous	1,397,464	7,885	2,149	7,462	3,158	152,943	241,913	462,825	262,609	221,285
Transfers	3,251,603	2,012,068	5,944,497	5,388,259	2,147,371	(670,744)	(672,363)	(1,309,738)	(816,370)	1,042,728
Total Governmental Activities	<u>21,385,766</u>	<u>19,201,912</u>	<u>23,386,258</u>	<u>23,021,496</u>	<u>20,027,544</u>	<u>18,252,876</u>	<u>18,525,094</u>	<u>18,077,644</u>	<u>19,533,548</u>	<u>23,328,515</u>
Business-Type Activities:										
Use of money and property	5,357	5,196	6,377	25,050	53,301	162,797	198,893	52,664	6,162	35,555
Miscellaneous	470,543	215,164	201,726	145,853	218,044	345,058	-	-	-	-
Transfers	(3,251,603)	(2,012,068)	(5,944,497)	(5,388,259)	(2,147,371)	670,744	672,363	1,309,738	816,370	(1,042,728)
Total Business-Type Activities	<u>(2,775,703)</u>	<u>(1,791,708)</u>	<u>(5,736,394)</u>	<u>(5,217,356)</u>	<u>(1,876,026)</u>	<u>1,178,599</u>	<u>871,256</u>	<u>1,362,402</u>	<u>822,532</u>	<u>(1,007,173)</u>
Total Primary Government	<u>\$ 18,610,063</u>	<u>\$ 17,410,204</u>	<u>\$ 17,649,864</u>	<u>\$ 17,804,140</u>	<u>\$ 18,151,518</u>	<u>\$ 19,431,475</u>	<u>\$ 19,396,350</u>	<u>\$ 19,440,046</u>	<u>\$ 20,356,080</u>	<u>\$ 22,321,342</u>
Change in Net Position										
Governmental activities	\$ (2,345,891)	\$ (4,576,022)	\$ (3,107,280)	\$ (2,476,583)	\$ (6,866,932)	\$ (3,377,398)	\$ (3,042,079)	\$ 2,028,064	\$ 816,398	\$ 5,446,874
Business-type activities	(289,353)	614,425	(5,485,344)	(2,582,679)	3,175,295	3,293,428	3,341,165	2,231,098	2,188,757	(867,273)
Total Primary Government	<u>\$ (2,635,244)</u>	<u>\$ (3,961,597)</u>	<u>\$ (8,592,624)</u>	<u>\$ (5,059,262)</u>	<u>\$ (3,691,637)</u>	<u>\$ (83,970)</u>	<u>\$ 299,086</u>	<u>\$ 4,259,162</u>	<u>\$ 3,005,155</u>	<u>\$ 4,579,601</u>

CITY OF EMPORIA, KANSAS
FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(modified accrual basis of accounting)

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Fund										
Nonspendable	\$ -	\$ -	\$ 32,880	\$ 34,719	\$ 41,697	\$ 45,195	\$ 44,116	\$ 39,463	\$ 36,396	\$ 42,692
Assigned	9,040	28,554	46,957	87,428	7,193	133,878	613,760	491,777	155,881	41,450
Unassigned	4,461,973	4,770,138	4,846,179	4,749,213	5,082,628	5,880,709	5,966,508	5,885,973	6,647,153	8,899,194
Total General Fund	<u>\$ 4,471,013</u>	<u>\$ 4,798,692</u>	<u>\$ 4,926,016</u>	<u>\$ 4,871,360</u>	<u>\$ 5,131,518</u>	<u>\$ 6,059,782</u>	<u>\$ 6,624,384</u>	<u>\$ 6,417,213</u>	<u>\$ 6,839,430</u>	<u>\$ 8,983,336</u>
All Other Governmental Funds										
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,261,160	\$ 16,250	\$ -
Restricted	3,098,780	3,882,539	2,740,023	2,810,370	3,190,605	3,128,231	3,279,857	3,645,462	3,278,942	6,291,015
Assigned	2,700,340	251,262	4,678,754	4,715,700	209,364	3,051,652	5,054,306	9,915,468	9,684,579	9,993,551
Unassigned (deficit)	-	-	-	-	-	(275,616)	(747,605)	(441,212)	(92,160)	(52,100)
Total All Other Governmental Funds	<u>\$ 5,799,120</u>	<u>\$ 4,133,801</u>	<u>\$ 7,418,777</u>	<u>\$ 7,526,070</u>	<u>\$ 3,399,969</u>	<u>\$ 5,904,267</u>	<u>\$ 7,586,558</u>	<u>\$ 14,380,878</u>	<u>\$ 12,887,611</u>	<u>\$ 16,232,466</u>

CITY OF EMPORIA, KANSAS
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(modified accrual basis of accounting)

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Revenues										
Taxes	\$ 16,525,626	\$ 16,943,835	\$ 17,189,475	\$ 17,281,766	\$ 17,445,154	\$ 18,268,211	\$ 15,222,145	\$ 15,496,475	\$ 16,271,101	\$ 17,890,481
Charges for services	2,149,867	1,023,912	2,155,983	1,901,550	2,531,821	2,423,475	2,513,564	2,595,433	2,485,720	2,267,278
Special assessments	48,141	79,275	97,541	157,481	156,161	156,001	210,316	113,561	115,984	82,354
Intergovernmental	3,168,296	1,851,581	2,841,659	1,797,455	2,361,707	1,923,328	5,207,091	6,385,351	6,666,102	7,701,826
Licenses and permits	121,720	158,506	141,639	147,349	189,036	193,253	197,114	256,069	281,459	373,293
Fines and fees	725,420	779,135	734,348	590,363	552,285	529,721	518,811	454,541	506,730	430,607
Use of money and property	159,715	156,043	149,836	180,015	261,104	324,656	482,642	222,881	153,049	327,590
Contributions	71,257	532,156	108,887	105,152	77,897	463,762	1,504,743	815,442	118,551	574,524
Administrative charges	1,995,144	2,047,964	2,196,271	2,125,632	2,147,272	2,372,718	2,491,504	2,504,036	2,643,791	2,645,579
Miscellaneous	1,080,172	266,822	537,350	455,252	448,295	235,691	271,058	475,912	630,016	498,505
Total Revenues	<u>24,050,214</u>	<u>23,839,229</u>	<u>26,152,989</u>	<u>24,742,015</u>	<u>26,170,732</u>	<u>26,890,816</u>	<u>28,618,988</u>	<u>29,319,701</u>	<u>29,872,503</u>	<u>32,792,037</u>
Expenditures										
General government	4,547,136	3,456,297	5,220,368	3,280,462	4,101,383	1,953,079	1,557,724	1,521,682	2,042,327	2,527,559
Public safety	9,892,795	8,703,836	9,765,022	9,363,365	10,049,520	10,304,473	10,298,977	10,624,770	10,687,790	11,171,812
Highway and streets	916,948	1,008,076	962,186	1,079,762	1,137,448	1,124,794	1,213,728	1,240,136	1,218,744	1,374,178
Culture and recreation	2,478,568	2,535,555	2,634,219	2,857,701	2,670,631	2,799,570	3,723,800	3,458,723	3,620,874	4,169,096
Health and environment	106,788	62,627	76,250	59,150	80,400	100,400	86,900	94,001	70,500	86,750
Building maintenance	1,345,428	1,286,695	1,257,309	1,226,539	1,268,746	1,297,205	1,401,736	1,257,690	1,364,982	1,377,310
Planning and development	636,741	537,702	1,413,365	753,238	885,107	713,638	949,755	694,063	1,997,228	665,486
Airport operations	480,604	463,568	399,836	474,459	455,030	535,805	558,646	436,747	643,740	754,048
Appropriations	123,121	161,691	264,475	179,622	173,517	271,283	229,955	625,662	257,413	840,196
Capital outlay	2,122,112	3,143,259	3,214,381	5,913,913	16,878,478	2,700,758	3,372,248	4,711,151	5,911,559	7,262,959
Debt service										
Principal	4,385,410	3,200,000	3,145,000	3,175,000	2,465,000	1,600,000	1,630,000	1,059,904	1,563,816	1,620,956
Interest and other charges	782,391	581,667	486,504	408,794	280,081	331,263	370,699	208,049	248,210	243,905
Total Expenditures	<u>27,818,042</u>	<u>25,140,973</u>	<u>28,838,915</u>	<u>28,772,005</u>	<u>40,445,341</u>	<u>23,732,268</u>	<u>25,394,168</u>	<u>25,932,578</u>	<u>29,627,183</u>	<u>32,094,255</u>
Excess of Revenues Over/(Under)										
Expenditures	<u>(3,767,828)</u>	<u>(1,301,744)</u>	<u>(3,349,708)</u>	<u>(4,029,990)</u>	<u>(14,274,609)</u>	<u>3,158,548</u>	<u>3,224,820</u>	<u>3,387,123</u>	<u>245,320</u>	<u>697,782</u>
Other Financing Sources (Uses)										
Transfers in	7,074,330	3,791,890	8,066,635	8,147,796	4,224,882	7,613,647	4,904,918	9,554,773	5,793,667	11,014,905
Transfers out	(5,562,947)	(3,827,786)	(4,318,409)	(4,885,169)	(4,224,782)	(5,467,365)	(5,882,845)	(11,580,387)	(7,110,037)	(9,972,177)
Payment to escrow agent	-	-	(2,518,712)	(2,034,362)	-	-	-	-	-	-
Bond premium	226,590	-	-	-	-	-	-	364,611	-	149,689
Issuance of debt	546,393	-	4,868,712	2,854,363	10,397,002	1,000,000	-	4,856,775	-	3,598,562
Total Other Financing Sources (Uses)	<u>4,279,510</u>	<u>(35,896)</u>	<u>6,098,226</u>	<u>4,082,628</u>	<u>10,397,102</u>	<u>3,146,282</u>	<u>(977,927)</u>	<u>3,195,772</u>	<u>(1,316,370)</u>	<u>4,790,979</u>
Net Change in Fund Balances	<u>\$ 511,682</u>	<u>\$ (1,337,640)</u>	<u>\$ 2,748,518</u>	<u>\$ 52,638</u>	<u>\$ (3,877,507)</u>	<u>\$ 6,304,830</u>	<u>\$ 2,246,893</u>	<u>\$ 6,582,895</u>	<u>\$ (1,071,050)</u>	<u>\$ 5,488,761</u>
Debt service as a percentage of non-capital expenditures	19.78%	17.19%	13.59%	13.60%	6.43%	8.50%	8.20%	5.46%	6.59%	7.00%

Table 5

CITY OF EMPORIA, KANSAS
GOVERNMENTAL ACTIVITIES, TAX REVENUES BY SOURCE
LAST TEN FISCAL YEARS
(modified accrual basis of accounting)

Fiscal Year	Property Tax	Sales Tax	Franchise Tax	Motor Vehicle Tax	Total
2013	\$ 6,129,697	\$ 6,665,421	\$ 2,332,231	\$ 684,936	\$ 15,812,285
2014	\$ 6,244,499	\$ 6,656,975	\$ 2,534,607	\$ 784,154	\$ 16,220,235
2015	6,323,119	6,936,086	2,446,941	746,067	16,452,213
2016	6,344,622	6,889,492	2,465,081	737,923	16,437,118
2017	6,497,242	6,921,009	2,514,879	758,953	16,692,083
2018	6,610,486	7,229,117	2,644,068	985,124	17,468,795
2019	7,771,077	7,407,601	2,584,253	677,776	18,440,707
2020	8,091,825	7,506,138	2,448,322	642,215	18,688,500
2021	8,158,546	8,496,466	2,554,654	712,575	19,922,241
2022	8,563,954	9,382,028	3,041,958	655,837	21,643,777

Source: City of Emporia, Kansas Basic Financial Statements.

CITY OF EMPORIA, KANSAS
ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS

Fiscal Year Ended December 31,	Real Property		Personal Property		Less: Tax Exempt Real Property - 1	Total Taxable Assessed Value	Total Direct Tax Rate - 2	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
	Residential Property - 1	Commercial Property - 1	Motor Vehicles - 2	Other - 1					
2013	\$ 75,023,705	\$ 52,084,968	\$ 18,187,200	\$ 144,114	\$ 23,585,880	\$ 121,854,107	41.582	\$ 869,676,580	14.0%
2014	\$ 76,585,623	\$ 52,477,545	\$ 15,590,202	\$ 139,671	\$ 24,846,450	\$ 119,946,591	41.606	\$ 884,296,490	13.6%
2015	77,859,774	52,602,363	19,562,617	93,042	23,507,710	126,610,086	41.531	895,803,330	14.1%
2016	79,256,537	52,262,553	20,379,614	57,768	26,975,110	124,981,362	42.947	907,344,870	13.8%
2017	85,807,578	51,445,370	20,630,111	68,898	27,010,480	130,941,477	42.575	960,406,440	13.6%
2018	89,782,755	52,118,715	20,972,334	187,575	26,538,480	136,522,899	42.849	998,274,630	13.7%
2019	95,724,413	55,079,043	21,636,964	129,861	20,773,540	151,796,741	43.093	1,061,815,040	14.3%
2020	101,181,991	55,048,752	21,939,568	63,699	20,036,380	158,197,630	42.862	1,107,787,850	14.3%
2021	106,363,567	60,909,825	22,838,681	87,132	26,367,570	163,831,635	42.800	1,180,348,700	13.9%
2022	115,557,670	63,994,263	21,836,515	96,489	32,591,770	168,893,167	44.426	1,305,766,780	12.9%

Note 1 - Lyon County Appraiser

Note 2 - Lyon County Clerk's Office

**CITY OF EMPORIA, KANSAS
DIRECT AND OVERLAPPING PROPERTY TAX RATES
LAST TEN FISCAL YEARS**

Fiscal Year Ended December 31,	City of Emporia, Kansas			Lyon County		
	Operating Mileage	Debt Service Mileage	Total City Mileage	Operating Mileage	Debt Service Mileage	Total County Mileage
2013	26.715	14.867	41.582	56.501	-	56.501
2014	23.982	17.624	41.606	54.513	-	54.513
2015	26.075	15.456	41.531	58.676	-	58.676
2016	30.107	12.840	42.947	60.896	-	60.896
2017	32.170	10.405	42.575	60.826	-	60.826
2018	32.537	10.312	42.849	60.088	-	60.088
2019	32.666	10.427	43.093	59.303	-	59.303
2020	32.860	10.002	42.862	55.423	-	55.423
2021	32.812	9.988	42.800	53.281	-	53.281
2022	34.283	10.143	44.426	52.975	-	52.975

Fiscal Year Ended December 31,	USD 253			Total Direct & Overlapping Rates
	Operating Mileage	Debt Service Mileage	Total USD Mileage	
2013	51.796	9.585	61.381	159.464
2014	47.977	13.409	61.386	157.505
2015	53.380	8.040	61.420	161.627
2016	53.441	9.618	63.059	166.902
2017	54.323	9.026	63.349	166.750
2018	53.898	9.286	63.184	166.121
2019	52.097	11.036	63.133	165.529
2020	50.795	12.392	63.187	161.472
2021	52.082	10.849	62.931	159.012
2022	52.257	12.143	64.400	161.801

Overlapping rates are those of local and county government that apply to property owners within the City of Emporia. Not all overlapping rates apply to all Emporia property owners.

Source: Lyon County Clerk's Office

Table 8

CITY OF EMPORIA, KANSAS
PRINCIPAL PROPERTY TAXPAYERS
 Current Year and Nine Years Ago

Taxpayer	2022			2013		
	Taxpayer Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxpayer Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Evergy Kansas Central, INC (Westar Energy)	\$ 9,093,254	1	5.02%	\$ 4,249,866	1	2.97%
Hills Pet Nutrition	6,347,942	2	3.51%	2,252,064	2	1.58%
Simmons Pet Food KS (formerly Menu Pet Food)	5,064,697	3	2.80%			
Kansas Gas Service	2,413,075	4	1.33%	1,789,848	3	1.25%
Iowa Beef Processors, INC	1,746,868	5	0.96%	1,347,850	6	0.94%
Wal-Mart Real Estate Business Trust	1,746,469	6	0.96%	1,701,925	4	1.19%
BNSF	1,415,819	7	0.78%	1,236,642	7	0.87%
Emporia Land Development LLC	1,293,111	8	0.71%			
Camoplast Rockland, LTD	1,144,213	9	0.63%			
JAE Properties Kansas, LLC	1,071,486	10	0.59%			
Tyson Fresh Meats				1,670,504	5	1.17%
Camoplast Rockland, LTD				1,208,960	8	0.85%
Interstate Brands				1,106,125	9	0.78%
Southwestern Bell				1,095,934	10	0.77%
Total	\$ 31,336,934		17.30%	\$ 17,659,718		12.36%
Total Assessed Value (1)	181,096,874			\$ 142,386,773		

(1) Data from Lyon County Treasurer's Office

**CITY OF EMPORIA, KANSAS
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS**

Fiscal Year Ended December 31,	Total Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2013	\$ 6,036,427	\$ 5,737,032	95.04%	\$ 119,274	\$ 5,856,306	97.02%
2014	6,059,909	5,832,238	96.24%	164,184	5,996,422	98.95%
2015	6,120,357	5,921,454	96.75%	105,704	6,027,158	98.48%
2016	6,316,300	5,974,327	94.59%	231,470	6,205,797	98.25%
2017	6,560,582	6,159,624	93.89%	126,329	6,285,953	95.81%
2018	6,848,025	6,214,266	90.75%	149,512	6,363,778	92.93%
2019	7,281,428	6,746,759	92.66%	153,027	6,899,786	94.76%
2020	7,447,306	6,723,918	90.29%	174,889	6,898,807	92.63%
2021	7,892,213	7,141,014	90.48%	125,872	7,266,886	92.08%
2022	8,950,584	7,687,576	85.89%	180,207	7,867,783	87.90%

Data from City of Emporia Treasurer

**CITY OF EMPORIA, KANSAS
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS**

Fiscal Year Ended December 31,	Governmental Activities			Business-type Activities		Total Primary Government	Percentage of Personal Income	Per Capita - 1
	General Obligation Bonds	Temporary Notes	Loans/ Agreements	General Obligation Bonds	Loans Payable			
2013	\$ 16,075,000	\$ -	\$ -	\$ 12,895,000	\$ -	\$ 28,970,000	6.51%	\$ 1,161
2014	12,875,000	-	-	13,680,000	-	26,555,000	5.41%	1,071
2015	11,685,000	-	-	11,875,000	-	23,560,000	5.14%	959
2016	9,175,000	-	-	14,350,000	-	23,525,000	4.98%	954
2017	6,705,000	-	-	13,300,000	10,397,002	30,402,002	5.62%	1,225
2018	6,105,000	-	-	17,660,000	23,523,911	47,288,911	8.70%	1,920
2019	4,475,000	-	-	15,435,000	27,365,088	47,275,088	7.88%	1,909
2020	7,995,053	-	636,871	14,974,519	28,314,976	51,921,419	8.71%	2,151
2021	6,560,746	-	483,055	12,907,528	28,314,976	48,266,305	7.63%	1,983
2022	8,783,632	-	325,673	14,395,243	29,201,537	52,706,085	8.08%	2,202

Note 1 - See the Schedule of Demographic and Economic Statistics - Table 14

Note - Details regarding the City's outstanding debt can be found in the notes to the financial statements.

**CITY OF EMPORIA, KANSAS
RATIOS OF GENERAL BONDED DEBT OUTSTANDING
LAST TEN FISCAL YEARS**

Fiscal Year	Governmental Activities General Obligation Bonds	Business-Type Activities General Obligation Bonds	Less: Amounts Available in Debt Service Fund	Net Bonded Debt	Percentage Estimated Annual Taxable Value of Property - 1	Per Capita - 2
2013	\$ 16,075,000	\$ 13,680,000	\$ 600,676	\$ 29,154,324	3.35%	\$ 1,168
2014	12,875,000	11,875,000	448,296	24,301,704	2.75%	980
2015	11,685,000	14,350,000	471,327	25,563,673	2.85%	1,041
2016	9,175,000	15,040,000	277,343	23,937,657	2.64%	971
2017	6,705,000	13,300,000	433,646	19,571,354	2.04%	789
2018	6,105,000	17,660,000	919,889	22,845,111	2.29%	927
2019	4,475,000	15,435,000	749,432	19,160,568	1.80%	774
2020	7,995,053	14,974,519	883,334	22,086,238	1.99%	915
2021	6,560,746	12,907,528	1,340,014	18,128,260	1.54%	745
2022	8,783,632	14,395,243	1,986,995	21,191,880	1.62%	885

Note - Detail regarding the City's outstanding debt can be found in the notes to the financial statements.

Note 1 - See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property for property value data.

Note 2 - Population data can be found in the Schedule of Demographic and Economic Statistics.

CITY OF EMPORIA, KANSAS
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
December 31, 2022

	Debt Outstanding - Paid with Property Taxes	Percentage Applicable to City of Emporia	Amount Applicable to City of Emporia
Governmental Unit			
Unified School District #253 - Overlapping	\$ 78,000,000	87.197%	\$ 68,013,660
Lyon County, Kansas - Overlapping	16,250,000	63.085%	<u>10,251,313</u>
Subtotal, Overlapping Debt			78,264,973
City of Emporia - Direct Debt			<u>9,109,305</u>
Total Direct and Overlapping Debt			<u><u>\$ 87,374,278</u></u>
 Population			 23,938
Overlapping debt per capita			\$ 3,269
Direct and overlapping debt per capita			\$ 3,650

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the overlapping debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and therefore responsible for repaying the debt, of each overlapping government.

For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the City's boundaries and dividing it by each unit's total taxable assessed value. This approach was also applied to the other debt of the overlapping governmental units.

Source: Lyon County Clerk

CITY OF EMPORIA, KANSAS
LEGAL DEBT MARGIN INFORMATION
LAST TEN FISCAL YEARS
For the Years Ended December 31,

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Debt limit *	\$ 38,484,038	\$ 39,049,578	\$ 39,458,101	\$ 39,796,694	\$ 41,494,216	\$ 42,931,638	\$ 45,539,022	\$ 47,459,289	\$ 49,149,491	\$ 50,667,950
Total net debt applicable to limit	<u>15,474,324</u>	<u>12,426,704</u>	<u>12,102,702</u>	<u>8,897,657</u>	<u>6,271,354</u>	<u>5,185,111</u>	<u>3,725,568</u>	<u>7,111,719</u>	<u>5,220,732</u>	<u>6,796,637</u>
Legal Debt Margin	<u>\$ 23,009,714</u>	<u>\$ 26,622,874</u>	<u>\$ 27,355,399</u>	<u>\$ 30,899,037</u>	<u>\$ 35,222,862</u>	<u>\$ 37,746,527</u>	<u>\$ 41,813,454</u>	<u>\$ 40,347,570</u>	<u>\$ 43,928,759</u>	<u>\$ 43,871,313</u>
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	40.21%	31.82%	30.67%	22.36%	15.11%	12.08%	8.18%	14.98%	10.62%	13.41%

* According to Kansas law, the debt limitation is 30% of assessed valuation.

Source: Assessed Valuation from Lyon County Appraiser

	<u>2022</u>
Assessed Value	\$ 168,893,167
Debt Limit Ratio	30%
December 31, 2022 Debt Limit	50,667,950
Outstanding Debt Subject to Debt Limit	* <u>6,796,637</u>
Debt Authority Remaining December 31, 2022	\$ 43,871,313
December 31, 2022 GO Bonds Outstanding	\$ 8,783,632
Less: Amount set aside for repayment of general obligation debt	<u>(1,986,995)</u>
Total Outstanding Debt Subject to Debt Limit December 31, 2022	* <u>\$ 6,796,637</u>

**CITY OF EMPORIA, KANSAS
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS**

Fiscal Year Ended December 31,	Population - 1	Population Income (amounts expressed in thousands)	Per Capita Personal Income - 2	Median Age - 2	Education Level in Years of Formal Schooling - 2	School Enrollment - 3	Unemployment Rate - 2
2013	24,958	444,901	17,826	29.0	12.2	11,301	5.5%
2014	24,799	490,747	19,789	29.0	12.2	11,268	4.2%
2015	24,560	458,732	18,678	29.0	12.2	11,024	4.0%
2016	24,649	472,152	19,155	29.4	12.2	11,134	4.1%
2017	24,816	541,014	21,801	29.0	12.2	11,015	3.1%
2018	24,636	543,569	22,064	28.6	12.2	11,207	3.4%
2019	24,765	599,709	24,216	28.6	12.2	11,207	3.1%
2020	24,139	596,137	24,696	33.4	12.2	12,338	4.7%
2021	24,343	632,212	25,971	28.6	12.2	11,452	3.4%
2022	23,938	652,670	27,265	29.0	12.3	12,172	2.9%

Note 1 - Data from U.S. Census Information

Note 2 - Data from Kansas Department of Labor Lyon County Statistics

Note 3 - Data obtained from USD 253 Board of Ed, Flint Hills Technical College and Emporia State University

Table 15

CITY OF EMPORIA, KANSAS
PRINCIPAL EMPLOYERS
 Current Year and Nine Years Ago

Taxpayer	2022			2013		
	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
U.S.D. #253	991	1	2.55%	787	3	2.73%
Tyson Fresh Meats	934	2	2.41%	934	1	3.24%
Emporia State University	724	3	1.87%	805	2	2.79%
Simmons Pet Food	627	4	1.62%	275	6	0.95%
Hostess Brands, LLC	557	5	1.44%	543	4	1.88%
Newman Regional Health	440	6	1.13%	399	5	1.38%
Lyon County	271	7	0.70%	258	7	0.89%
City of Emporia	247	8	0.64%	243	8	0.84%
Hopkins Manufacturing Inc	232	9	0.60%	232	9	0.80%
Michelin (Camso Manufacturing)	170	10	0.44%			
Wal-Mart Super Center				183	10	0.63%
Total	<u>5,193</u>		<u>13.38%</u>	<u>4,659</u>		<u>16.16%</u>

Data from Emporia Chamber of Commerce

**CITY OF EMPORIA, KANSAS
FULL-TIME EQUIVALENT CITY EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS**

Function	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Government	36	36	34	38	37	37	40	43	41	44
Public Safety										
Officers	44	44	45	41	40	43	41	47	38	40
Civilians	20	21	7	7	7	7	7	7	6	8
Fire										
Firefighters and										
Officers	49	49	49	47	51	51	49	53	40	43
Civilians	1	1	1	3	3	3	3	3	3	3
Highways and										
Streets										
Engineering	7	6	6	7	7	7	6	7	8	8
Maintenance	10	8	9	9	7	9	9	9	10	10
Sanitation	30	29	30	32	29	32	33	35	33	33
Culture and										
Recreation	18	19	19	19	22	21	23	18	16	18
Water	19	19	17	16	17	16	18	21	22	24
Sewer	12	8	8	8	8	8	8	7	8	12
Total	246	240	225	227	228	234	237	250	225	243

(1) Data received from the Human Resources Department

Table 17

**CITY OF EMPORIA, KANSAS
OPERATING INDICATORS BY FUNCTION
LAST TEN FISCAL YEARS**

Function	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Police										
Physical arrests (1)	1,323	1,241	1,190	1,171	1,123	1,120	1,273	656	765	932
Parking violations (1)	4,934	4,537	4,424	3,589	2,791	2,940	3,617	1,513	323	626
Traffic violations (1)	4,308	3,842	4,162	2,072	2,641	2,328	2,946	1,282	1,987	1,864
Fire										
Number of calls answered (2)	3,408	3,708	3,716	3,426	3,710	3,904	4,317	4,081	4,215	3,765
Inspections (2)	1,224	1,097	755	958	878	907	920	465	603	913
Highways and Streets										
Street resurfacing (miles) (3)	4	2	3	6	4	11	3	13	4	4
Potholes repaired (4)	700	750	750	800	900	900	1,500	1,500	1,500	1,500
Sanitation										
Refuse collected (tons/day) (5)	85	76	78	72	84	88	88	77	84	84
Recyclables collected (tons/day) (5)	5	6	4	7	5	4	4	3	5	5
Water										
New connections (6)	19	23	28	29	21	25	30	22	18	19
Water main breaks (6)	34	25	41	50	69	55	43	53	68	65
Average daily consumption (thousands of gallons) (7)	5,458	5,656	5,230	5,443	5,671	6,095	6,317	6,948	7,519	7,519
Wastewater										
Average daily treatment capacity (thousands of gallons) (8)	2,000	2,000	2,500	2,500	2,000	2,500	3,000	3,300	3,500	3,500

(1) Data received from the Human Resources Department

(2) Data received from the fire department

(3) Data received from the engineering department

(4) Data received from the street department

(5) Data received from the solid waste department

(6) Data received from the public works department

(7) Data recovered from the water department

(8) Data received from the wastewater department

Table 18

**CITY OF EMPORIA, KANSAS
CAPITAL ASSET STATISTICS BY FUNCTION
LAST TEN FISCAL YEARS**

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Function										
Public Safety										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol Units (1)	28	22	22	25	25	25	21	23	23	23
Fire Stations	2	2	2	2	2	2	2	2	2	2
Sanitation										
Collection Trucks (2)	10	10	12	12	12	12	12	9	9	12
Highways and Streets										
Street (miles) (3)	168	168	168	169	169	169	169	169	169	169
Traffic signals (4)	89	101	101	101	105	105	105	105	105	105
Culture and Recreation										
Parks acreage (5)	325.16	325.16	325.16	325	325	325	325	324	323.56	323.56
Parks (5)	18	18	18	18	18	18	18	18	18	18
Swimming pools	2	2	2	2	2	2	2	2	2	2
Tennis courts	6	6	6	6	6	6	6	2	2	2
Community centers	1	1	1	1	1	1	1	1	1	1
Water										
Water main (miles) (3)	180.63	180.63	183.38	183	183	184	184	171	171	171
Fire hydrants (6)	906	910	913	913	913	913	913	933	943	943
Maximum daily capacity thousands of gallons (7)	9,456	7,843	6,820	7,869	9,789	11,783	9,483	11,014	11,190	11,190
Sewer										
Sanitary sewers (miles) (3)	139.98	141.55	143.59	144	144	144	144	144	144	142
Storm sewers (miles) (3)	67.69	67.69	67.69	73	73	73	75	76	76	76
Maximum daily treatment capacity (thousands of gallons (8)	4,500	4,500	4,500	4,500	4,500	4,600	4,800	4,600	4,600	4,600

(1) Data received from the Human Resources Department

(2) Data received from the fire department

(3) Data received from the engineering department

(4) Data received from the street department

(5) Data received from the solid waste department

(6) Data received from the public works department

(7) Data received from the water department

(8) Data received from the wastewater department

CITY OF EMPORIA, KANSAS

SINGLE AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2022

**City of Emporia, Kansas
Single Audit Report
For the Year Ended December 31, 2022**

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Independent Auditor's Report on Schedule of Expenditures of Federal Awards	1
A copy of the City of Emporia, Kansas' Annual Comprehensive Financial Report for the year ended December 31, 2022 accompanies this report. The independent auditor's report and the financial statements are hereby incorporated by reference.	
Additional information:	
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**Independent Auditor's Report on Schedule
of Expenditures of Federal Awards**

To the Honorable Mayor and
Commissioners
City of Emporia, Kansas

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Emporia, Kansas (the City) as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We did not audit the financial statements of the discretely presented component unit, which represent 1.56 percent, 1.44 percent, and 2.21 percent, respectively of the assets, net position, and revenues of the City. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit is based solely on the report of the other auditors. We issued our report thereon dated June 15, 2023 which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Hood and Associates CPAs PC

Overland Park, Kansas
June 15, 2023

ADDITIONAL INFORMATION

City of Emporia, Kansas
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2022

Federal Grantor/Pass-Through Grantor/Program Title	Assistance Listing Number	Pass-through Grantor's Number	Current Year Expenditures
U.S. Department of Housing and Urban Development			
Passed through Kansas Housing Resources Corp.			
Emergency Shelter Grant	14.231	ESG-FFY2022	\$ 154,859
Passed through Kansas Department of Commerce			
Passed through Kansas Department of Commerce			
Community Development Block Grant (CDBG)	14.228	21-PF-020	700,000
Community Development Block Grant (CDBG)	14.228	20-HR-001	<u>146,226</u>
Total U.S. Department of Housing and Urban Development			<u>1,001,085</u>
U.S. Department of Treasury			
Federal Seizure and Forfeiture	21.016		35,407
Coronavirus State and Local Fiscal Recovery Funds	21.027		<u>531,230</u>
Total U.S. Department of Treasury			<u>566,637</u>
U.S. Department of Transportation			
Federal Aviation Administration			
Airport Improvement Grant	20.106	3-20-0020-015-2021	380,837
Passed through Kansas Department of Transportation			
State and Community Highway Safety	20.600	PT-1104-22	<u>698</u>
Total U.S. Department of Transportation			<u>381,535</u>
U.S. Environmental Protection Agency			
Passed through the Kansas Department of Health and Environment			
Capitalization Grants for Drinking Water State Revolving Funds	66.468	2998	<u>2,260,382</u>
Total Environmental Protection Agency			<u>2,260,382</u>
U.S. Department of Homeland Security			
FEMA - Fire	97.036	EMW-2020-FD-12761	183,573
Passed through the Kansas Department of Emergency Preparedness			
FEMA - DR-4449 2019 Flood	97.036	150379 PW 00254	87,979
FEMA - DR-4449 2019 Flood	97.036	159736 PW 00560	<u>1,307,332</u>
Total U.S. Department of Homeland Security			<u>1,578,884</u>
Total Expenditures of Federal Awards			<u><u>\$ 5,788,523</u></u>

See accompanying notes to the schedule of expenditures of federal awards.

City of Emporia, Kansas
Notes to the Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2022

Note 1. Organization

The City of Emporia, Kansas, (the City) is the recipient of several federal awards. The accompanying schedule of expenditures of federal awards presents the activity of all federal awards programs of the City for the year ended December 31, 2022. All federal awards received directly from federal agencies, as well as federal awards passed through other government agencies, are included on the schedule.

Note 2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City and is presented on the modified accrual basis of accounting. The information presented in this schedule is in accordance with the requirements of Title 2 U.S. *Code of Federal Regulation* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

Note 3. Local Government Contributions

Local cost sharing, as defined by Title 2 CFR Part 200, Subpart D, Section 200.306 is required by certain federal grants. The amount of cost sharing varies with each program. Only the federal share of expenditures is presented in the Schedule of Expenditures of Federal Awards.

Note 4. Additional Audits

Grantor agencies reserve the right to conduct additional audits of the City's grant programs for economy and efficiency and program results that may result in disallowed costs to the City. However, management does not believe such audits would result in any disallowed costs that would be material to the City's financial position at December 31, 2022.

Note 5. Indirect Cost Rate

The City does not allocate indirect costs, and therefore has not elected to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

Note 6. Outstanding Loans

As of December 31, 2022, the City has outstanding loan balances of \$25,645,851 under the Kansas Water Pollution Control Revolving Loan Fund and \$3,555,686 under the Kansas Public Water Supply Loan Fund.

**City of Emporia, Kansas
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2022**

Section 1 - Summary of Auditor's Results

Financial Statements:

Type Audit Report Issued on the Basic Financial Statements of Auditee
Unmodified

Internal Control Over Financial Reporting
No significant deficiencies reported, no material weaknesses identified.

General Compliance
The audit did not disclose any instances of noncompliance, which would be material to the basic financial statements.

Federal Awards:

Internal Control Over Major Program
No significant deficiencies reported, no material weaknesses identified.

Type Audit Report Issued on Compliance for Major Program
Unmodified

Audit Findings
None

<u>Major Programs</u>	
<u>CFDA Number</u>	<u>Name of Federal Program</u>
97.036	Disaster Grants-Public Assistance (Presidentially Declared Disasters)
66.468	Capitalized Grants for Drinking Water State Revolving Loan Funds
14.228	Community Development Block Grant

Dollar Threshold Used to Distinguish Between Type A and Type B Program
\$750,000

Auditee Qualified as a Low-risk Auditee
No

City of Emporia, Kansas
Schedule of Findings and Questioned Costs (continued)
For the Year Ended December 31, 2021

Section 2 – Financial Statement Findings

Financial Statement Findings Required to be Reported in Accordance with Generally Accepted Government Auditing Standards

None

Summary Schedule of Prior Audit Findings

None

Section 3 – Federal Award Findings and Questioned Costs

Federal Award Findings Required to be Reported in Accordance with the Uniform Guidance

None

Summary Schedule of Prior Audit Findings

None

COMPLIANCE REPORTS



**Independent Auditor's Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

To the Honorable Mayor and
Commissioners
City of Emporia, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Emporia, Kansas (the City), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 15, 2023. Our report includes a reference to other auditors who audited the financial statements of the Emporia Public Library, a discretely presented component unit, as described in our report on the City's financial statements. The financial statements of the Emporia Public Library were not audited in accordance with *Government Auditing Standards*.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hood and Associates CPAs, PC

Overland Park, Kansas
June 15, 2023



**Independent Auditor's Report on Compliance for the Major Program
and on Internal Control Over Compliance Required by the Uniform Guidance**

To the Honorable Mayor and
Commissioners,
City of Emporia, Kansas

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City of Emporia, Kansas' (the City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the City's major federal program for the year ended December 31, 2022. The City's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each its major federal program for the year ended December 31, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Hood and Associates CPAS PC

Overland Park, Kansas
June 15, 2023



Commission Action Report

r Ordinance No. 43 Relating to the Levying of a Transient Guest Tax and Membership of the Convention and Visitors Advisory Board

Title: Charter Ordinance No. 43 Relating to the Levying of a Transient Guest Tax and Membership of the Convention and Visitors Advisory Board

Agenda Date: June 21, 2023

Presented By: Christina Montgomery, City Attorney

Background:

Article 12 § 5 of the Constitution of the State of Kansas empowers cities to pass charter ordinances which exempt cities from non-uniform statutes and acts of the Kansas Legislature. The City of Emporia has previously taken action exempting the City from the provisions of K.S.A. 12-1697 and 12-16,101 relating to the Levying of a Transient Guest Tax and Membership of the Convention and Visitors Board in Charter Ordinances 29, 31, and 35; and provided substitute provisions relating to those topics.

Discussion:

Charter Ordinance No. 43 as proposed will continue to exempt the City from K.S.A. 12-1697 and 12-16,101 and repeal Charter Ordinances 29, 31, and 35; with provisions that the existing transient guest tax established by Ordinance 16-42 will remain in effect until modified by ordinance, and that CVAB will continue in its current form until modified by ordinance. After Charter Ordinance No. 43 goes into effect, new City Commission action relating to the TGT and CVAB may be taken by standard ordinance.

Approval of a charter ordinance requires a 2/3 majority vote of the City Commission. If approved, Charter Ordinance 43 will be published once each week for two consecutive weeks in the official City newspaper and will take effect 61 days after final publication unless a sufficient petition for referendum is filed.

Financial considerations:

The City will pay the cost of publication of the charter ordinance in the official City newspaper.

Recommended action:

Approve Charter Ordinance No. 43 Relating to the Levying of a Transient Guest Tax and Membership of the Convention and Visitors Advisory Board

Attachments:

- Charter Ordinance No. 43 Relating to the Levying of a Transient Guest Tax and Membership of the Convention and Visitors Advisory Board
- Ordinance 16-42

CHARTER ORDINANCE NO. 43

A CHARTER ORDINANCE EXEMPTING THE CITY OF EMPORIA, KANSAS, FROM THE PROVISIONS OF K.S.A. 12-1697 RELATING TO THE LEVYING OF A TRANSIENT GUEST TAX AND K.S.A. 12-16,101 RELATING TO THE MEMBERSHIP OF THE CONVENTION AND VISITORS ADVISORY BOARD; AND REPEALING CHARTER ORDINANCE NO. 29, CHARTER ORDINANCE NO. 31, AND CHARTER ORDINANCE NO. 35.

WHEREAS, Article 12, § 5 of the Constitution of the State of Kansas (the “Act”) empowers cities to determine their local affairs and government and provides that such power and authority granted thereby to cities shall be liberally construed for the purpose of giving to cities the largest measure of self-government, including passing charter ordinances which exempt such cities from non-uniform statutes and acts of the Kansas Legislature; and

WHEREAS, the City of Emporia, Kansas (the “City”) is a City, as defined in the Act, duly created and organized, under the laws of the State of Kansas; and

WHEREAS, K.S.A. 12-1697 is a provision of the Kansas Legislature relating to the levying of a transient guest tax, which provision is either an enactment or a part thereof, which is applicable to the City, but is not uniformly applicable to all cities within the State of Kansas; and

WHEREAS, the governing body of the City has heretofore passed Charter Ordinance No. 35 which exempts the City from the provisions of K.S.A. 12-1697, and provides substitute and additional provisions therefor; and

WHEREAS, K.S.A. 12-16,101 is a provision of the Kansas Legislature relating to the membership of the Convention and Tourism Committee, which provision is either an enactment or a part thereof, which is applicable to the City, but is not uniformly applicable to all cities within the State of Kansas; and

WHEREAS, the governing body of the City has heretofore passed Charter Ordinance No. 29 and Charter Ordinance No. 31 which exempt the City from the provisions of K.S.A. 12-16,101, and provides substitute and additional provisions therefor; and

WHEREAS, the governing body of the City desires, by charter ordinance, to exempt the City from the provisions of K.S.A. 12-1697 and 12-16,101; and when effective, repeal the provisions of Charter Ordinance No. 29, Charter Ordinance No. 31, and Charter Ordinance No. 35.

NOW THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF EMPORIA, KANSAS:

SECTION 1. *Transient Guest Tax.* The City of Emporia, Kansas, under the authority of Article XII, Section 5, of the Constitution of the State of Kansas, hereby elects to exempt itself from and

make inapplicable to it the provisions of K.S.A. 12-1697 relating to the levying of a transient guest tax, which provision is either an enactment of the Legislature or part thereof, which is applicable to this City but is not applicable uniformly to all cities.

- (a) Pursuant to the provisions of Ordinance Number 16-42 of the City of Emporia, Kansas, the Governing Body previously instituted a seven percent (7%) transient guest tax. The provisions of said Ordinance shall continue in force and effect unless subsequently modified by Ordinances.

SECTION 2. *Convention and Tourism Committee.* The City of Emporia, Kansas, under the authority of Article XII, Section 5, of the Constitution of the State of Kansas, hereby elects to exempt itself from and make inapplicable to it the provisions of K.S.A. 12-16,101 relating to the membership of the Convention and Tourism Committee, which provision is either an enactment of the Legislature or part thereof, which is applicable to this City but is not applicable uniformly to all cities.

- (a) There is currently in existence a Convention and Visitors Advisory Board which makes recommendations to the City Governing Body concerning the programs and expenditures from the City's convention and tourism fund for promotion of conventions and tourism. Such board shall continue in its current form unless subsequently modified by Ordinances.

SECTION 3. *Effective Date.* This Charter Ordinance shall be published once each week for two (2) consecutive weeks in the official City newspaper; and shall take effect sixty-one (61) days after final publication unless a sufficient petition for referendum is filed requiring a referendum be held on the Ordinance as provided in Article XII, Section 5, Subdivision (c)(3), of the Constitution of the State of Kansas, in which case the Ordinance shall be effective if approved by a majority of the electors voting thereon.

SECTION 4. *Severability.* If any provision or section of this Charter Ordinance is deemed or ruled unconstitutional or otherwise illegal or invalid by any court of competent jurisdiction, such illegality or invalidity shall not affect any other provision of this Charter Ordinance. In such instance, this Charter Ordinance shall be construed and enforced as if such illegal or invalid provision had not been contained herein.

SECTION 5. *Repealer.* Upon the effective date of this Charter Ordinance, Charter Ordinance No. 29 of the City of Emporia, Kansas relating to Membership of the Convention and Tourism Committee shall be repealed; Charter Ordinance No. 31 of the City of Emporia, Kansas relating to Membership of the Convention and Tourism Committee shall be repealed; and Charter Ordinance No. 35 of the City of Emporia, Kansas relating to the Levying of a Transient Guest Tax shall be repealed.

SECTION 6. *Recording.* Upon its effective date, this Charter Ordinance shall be recorded by the City Clerk in a book maintained for Charter Ordinances of the City and shall be filed with the Secretary of State of the State of Kansas.

PASSED BY THE GOVERNING BODY, not less than two-thirds (2/3) of the members elect voting in favor thereof, this 21st day of June 2023.

Susan Brinkman, Mayor

Attest:

Kerry Sull, City Clerk

ORDINANCE NO. 16-42

AN ORDINANCE AUTHORIZING AND LEVYING A TRANSIENT GUEST TAX AND REPEALING ORDINANCE NO. 06-35 OF THE ORDINANCES OF THE CITY OF EMPORIA, KANSAS.

WHEREAS, the Governing Body of the City of Emporia, Kansas has determined that it would be in the best interests of the City of Emporia to promote conventions and tourism in the City; and

WHEREAS, the Governing Body is empowered to levy a transient guest tax to provide revenues to aid in such promotion;

NOW, THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF EMPORIA, KANSAS, AS FOLLOWS:

SECTION 1. The City of Emporia is authorized and does hereby levy a transient guest tax of the rate of seven percent (7%) upon the gross rental receipts derived and collected by any business from or paid by transient guests for sleeping accommodations, exclusive of charges for incidental services or facilities, in any hotel, motel or tourist court. A portion of that tax equaling at least one-half (1/2) of one percent (1%) of aforementioned gross rental receipts shall be used to help defray the City's tourism and convention related expenses.

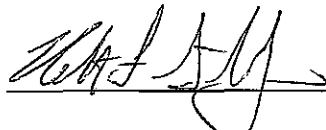
SECTION 2. Ordinance No. 06-35 of the City of Emporia, Kansas is hereby repealed.

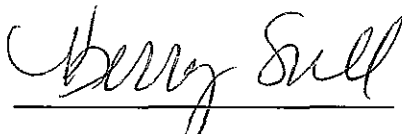
SECTION 3. This Ordinance shall take effect and be in full force and effect after its passage by the Governing Body, and publication in the official City newspaper.

PASSED AND APPROVED by the Governing Body of the City of Emporia, Kansas, this 2nd day of November, 2016.



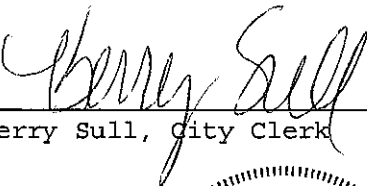
ATTEST:


Robert F. Gilligan, Mayor


Kerry Sull, City Clerk

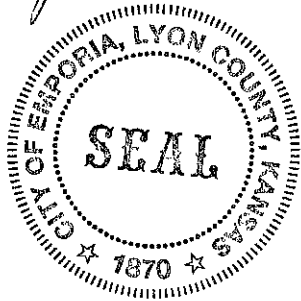
I, Kerry Sull, City Clerk of the City of Emporia, Lyon County, Kansas, do hereby certify that the foregoing is a true and correct copy of Ordinance Number 16-42 passed and approved by the Governing Body at their Regular Meeting held November 2, 2016 and published in the Emporia Gazette on November 8, 2016.

DONE this 5nd day of December, 2016, in the City of Emporia, Lyon County, Kansas.



Kerry Sull, City Clerk

(SEAL)



AFFIDAVIT OF PUBLICATION

STATE OF KANSAS, LYON COUNTY, ss:

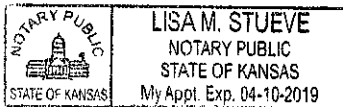
Karen Amos, being first duly sworn, deposes and says: That she is an employee of The Emporia Gazette, a daily newspaper printed in the State of Kansas, and published in and of general circulation in Lyon County, Kansas, with a general paid circulation on a daily basis in Lyon County, Kansas, and that said newspaper is not a trade, religious or fraternal publication.

Said newspaper is a daily published at least 50 times a year; has been so published continuously and uninterruptedly in said county and state for a period of more than five years prior to the first publication of said notice; and has been admitted at the post office of Emporia in said County as periodical matter.

That the attached notice is a true copy thereof and was published in the regular and entire issue of said newspaper for ONE DAY ONLY, the 8th day of November, 2016, with no subsequent publications being made.

Karen Amos

Subscribed and sworn to by me this 14th day of November, 2016.



Lisa M. Stueve
Notary Public

Printer Fee: \$43.24

Date Paid:

Examined and approved this _____ day of _____ 20____

Signed by _____
District Judge

EXHIBIT A

(Published in The Emporia Gazette November 8, 2016)
ORDINANCE NO. 16-42
AN ORDINANCE AUTHORIZING AND LEVYING A TRANSIENT GUEST TAX AND REPEALING ORDINANCE NO. 06-35 OF THE ORDINANCES OF THE CITY OF EMPORIA, KANSAS.
WHEREAS, the Governing Body of the City of Emporia, Kansas has determined that it would be in the best interests of the City of Emporia to promote conventions and tourism in the City; and
WHEREAS, the Governing Body is empowered to levy a transient guest tax to provide revenues to aid in such promotion; NOW, THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF EMPORIA, KANSAS, AS FOLLOWS:
SECTION 1. The City of Emporia is authorized and does hereby levy a transient guest tax of the rate of seven percent (7%) upon the gross rental receipts derived and collected by any business from or paid by transient guests for sleeping accommodations, exclusive of charges for incidental services or facilities, in any hotel, motel or tourist court. A portion of that tax equaling at least one-half (1/2) of one percent (1%) of aforementioned gross rental receipts shall be used to help defray the City's tourism and convention related expenses.
SECTION 2. Ordinance No. 06-35 of the City of Emporia, Kansas is hereby repealed.
SECTION 3. This Ordinance shall take effect and be in full force and effect after its passage by the Governing Body, and publication in the official City newspaper.
PASSED AND APPROVED by the Governing Body of the City of Emporia, Kansas, this 2nd day of November, 2016.
Robert F. Gilligan, Mayor
ATTEST:
Kerry Sull, City Clerk
(Tue.) 11-8



Commission Action Report

Title: Financials & Permits

Proposed Agenda Date: June 21, 2023

BACKGROUND:

This is a time for the City Manager to make comments and reports to the Public.

The following is general information for the month of May 2023 for the community:

Monthly Local Retail Sales Tax Receipts Update

	2022	2023	
	\$ 518,463.02	\$ 550,093.45	Increase of \$31,630.43 for the month, and
YTD	\$2,413,236.07	\$2,675,915.00	Overall increase of 10.88% from year 2022.

City Share from County Tax

	2022	2023	
	\$ 259,081.65	\$ 300,302.45	Increase of \$41,220.80 for the month, and
YTD	\$1,229,809.92	\$1,411,138.47	Overall increase of 14.74% from year 2022.

Building Permits issued from 5/1/2023 to 5/31/2023 for new construction, remodeling/repairs and demolition.

Total number of building permits issued through Code Services:	78
Total of valuations associated with those building permits:	\$ 4,428,419.00
Total number of dollars collected for Building Permit Fees:	\$ 18,552.00
Construct – Single-family dwellings	1
Demo – Single-family dwellings	1

Flint Hills Mall CID for May 2023	\$22,256.75
YTD	\$96,696.27

Pavilions CID for May 2023	\$17,102.24
CID #2	\$ 2,940.07
YTD	\$51,556.25



DATE: June 9, 2023
TO: City Commissioners
FROM: Janet Harrouff
SUBJECT: Budget Comparison

The **General Fund** Income Statement for the five-month period ended May 31, 2023, has been reviewed and the significant budget variations have been explained below.

Revenue:

Ad Valorem Tax: \$299,982 higher than YTD budget

Sales Tax: \$510,342 lower than YTD Budget due to sales tax not received until June 2 from the state.

Franchise tax: \$185,551 higher than YTD Budget

Electric - \$23,040 higher

Gas - \$185,551 higher

Cablevision - \$20,135 lower

Nonoperating Revenues: \$2,124,591 higher than YTD budget due to moving ARPA funds to general fund for revenue losses.

Expense

Other Charges: \$244,145 under YTD budget due to insurance premium invoice not received yet.

Capital Outlay: \$195,852 under YTD budget due to not purchasing items yet.

Transfer to Project accounts: \$2,047,100 over YTD budget due to moving reserves to future projects fund.

Total revenues for the five-month period ended May 31, 2023, were \$2,426,188 over the YTD budget while expenses were \$1,082,177 over the YTD Budget. Therefore, the General Fund experienced operating results of \$1,344,011 more favorable than the YTD Budget.

I have reviewed the **Water Fund** Income Statement for the five-month period ended May 31, 2023. The significant budget variations have been explained below.

Revenue

Sale of Water: \$139,839 over YTD budget.

Expense

Maintenance & Repair: \$409,941 over YTD budget

Equipment - \$166,771 higher

Main to Meter - \$103,321 higher

Water Main - \$131,992 higher

Streets - \$63,476 higher

Pumping equipment - \$38,845 lower

Other Charges: \$171,823 lower than YTD budget due to insurance invoice not received yet.

Capital Outlay: \$630,000 lower than YTD budget due to not purchasing items yet.

Total revenues for the five-month period ended May 31, 2023, were \$189,589 over the YTD budget while expenses were \$468,949 lower the YTD Budget. Therefore, the Water Fund experienced operating results of \$658,538 more favorable than the YTD Budget.

I have reviewed the **Wastewater Fund** Income Statement for the five-month period ended May 31, 2023. The significant budget variations have been explained below.

Revenue:

Sewer Charges: \$73,604 higher than YTD budget

Grant money: \$1,164,370

Received \$1,164,370 for S Arundel Sewer main FEMA project

Non Operating revenue: \$559,267

CDBG money for Lift Station #2

Expenses

Maintenance & Repair: \$265,756 higher than YTD Budget

Equipment - \$101,700 higher

Sewer Mains - \$155,130 higher

Buildings & Structures - \$15,775 higher

Other Charges: \$264,758 lower than YTD budge due to insurance invoice not received yet.

Capital Outlay: \$325,116 lower than YTD budget due to not purchasing items yet.

Total revenues for the five-month period ended May 31, 2023, were \$1,832,012 higher the YTD budget while expenses were \$1,258,628 higher the YTD Budget. Therefore, the Wastewater Fund experienced operating results of \$573,384 more favorable than the YTD Budget.

I have reviewed the **Solid Waste Fund** Income Statement for the five-month period ended May 31, 2023. The significant budget variations have been explained below.

Revenue

Collection fees: \$14,657 higher than YTD budget

Rolloff: \$37,678 higher than YTD budget

Expenses

Capital Outlay \$681,030 lower than YTD budget due to items not purchased yet.

Total revenues for the five-month period ended May 31, 2023, were \$83,473 higher than YTD budget while expenses were \$724,702 lower than the YTD Budget. Therefore, the Solid Waste Fund experienced operating results of \$808,176 more favorable than the YTD Budget.

GENERAL FUND

as of May 31, 2023

GENERAL FUND

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	4,535,363	4,519,095	4,515,233	5,744,854	5,744,854
REVENUE					
Ad Valorem Property Tax	5,112,898	5,636,204	3,025,000	3,324,982	(299,982)
Sales Tax	7,676,241	8,992,800	3,747,000	3,236,658	510,342
Franchise Tax	3,041,958	2,814,536	1,172,720	1,358,271	(185,551)
Other Taxes	2,063,459	731,188	86,500	142,251	(55,751)
Intergovernmental Taxes	313,974	333,006	102,655	181,466	(78,811)
Licenses & Permits	385,058	267,950	99,445	140,012	(40,567)
Charges for Services	2,123,416	2,105,903	920,110	937,854	(17,744)
Fines & Fees	434,395	542,300	225,560	188,964	36,596
Use of Property and Money	207,861	161,996	63,245	162,636	(99,391)
Reimbursements	(251,411)	155,756	64,865	112,605	(47,740)
Misc. Rev. - Administrative Transfers	2,772,472	2,591,938	1,079,950	1,102,958	(23,008)
Transfer from Solid Waste Fund	0	0	0	0	0
Transfer from Health Insurance Fund	0	0	0	0	0
Operating Revenues	190	200	80	70	10
Nonoperating Revenues	51,743	0	0	2,124,591	(2,124,591)
TOTAL RECEIPTS	23,932,253	24,333,777	10,587,130	13,013,318	(2,426,188)
EXPENDITURES					
Personnel Services	13,406,587	14,681,310	5,647,870	5,523,625	124,245
Vacancy Rate	0	(280,252)	0	0	0
Maintenance & Repair	735,874	1,022,467	422,555	453,839	(31,284)
Commodities	1,562,917	1,762,750	737,225	685,094	52,131
Other Charges	246,777	846,818	348,960	104,815	244,145
Capital Outlay	172,847	319,106	319,106	123,254	195,852
Debt Reduction	0	0	0	0	0
Stock	0	0	0	0	0
Transfer to Industrial Development Sales Tax	925,000	925,000	385,415	308,333	77,082
Transfer to Multi Year Fund	3,114,307	3,060,000	1,275,000	1,110,836	164,164
Transfer to Project accounts	612,833	40,000	0	2,047,100	(2,047,100)
Transfer to Equipment Reserve	260,000	264,500	304,500	304,500	0
Utilities	522,093	554,250	230,870	213,686	17,184
Communications	104,507	129,500	53,850	45,469	8,381
Training and Travel	201,605	214,750	89,440	71,063	18,377
Jail Expenses	67,520	80,000	33,330	26,150	7,180
Other Contractual	942,353	1,038,950	430,720	343,254	87,466
Excess Carryover	0	3,165,514	0	0	0
Outstanding PO's	0	0	0	0	0
TOTAL EXPENDITURES	22,875,220	27,824,663	10,278,841	11,361,018	(1,082,177)
Revenue less expenses	1,057,033	(3,490,886)	308,289	1,652,300	(1,344,011)
Cash Basis Adjustments/Non-appropriated Balance	152,458	0	0	(83,048)	
Ending Cash Balance	5,744,854	1,028,209	4,823,522	7,314,107	
Base for Reserve calculation	17,790,233	23,216,057	7,994,820	7,466,994	
15% Reserve	2,668,535	3,482,409	1,199,223	1,120,049	
Amount over 15% Reserve	3,076,319	(2,454,200)	3,624,299	6,194,058	

General Fund Capital Items

	Budget Amount	Purchase Price	
City Wide	\$30,000	30,000	Communication Equipment
Police	\$25,000		License Plate Reader (LPR)
Police	\$38,000		3 Mobile data terminals & 3 Video Cameras
Police	\$22,000		10 Body Cameras
Police	\$14,000		8 Tasers
Fire	\$34,000		Water Rescue & Technical rescue Equipment
Fire	\$11,106		Forcible Entry Trng Prop
EMS	\$45,000		Monitor/Defibrillator
EMS	\$38,000		Mechanical CPR Devices
EMS	\$30,000		Replace Power Cots
Shop	\$8,000		Transmission Jack
Shop	\$4,000		Tough laptop for Shop Use (service data softwar
Park	\$20,000	\$9,400	72" zero turn (2000)

Multi Year Fund

as of May 31, 2023

		Purchase Order	Expenses	Actual	2023 Budget/estimated	2023
Beginning unencumbered balance				3,060,010.61	3,060,010.61	
REVENUE	Sales Tax Proceeds from General Fund			1,110,836.02	3,060,000.00	
	Interest			50,723.00	5,000.00	
	Outstanding PO's			324,358.00	-	
	KDOT reimbursement - CCLIP			300,000.00	300,000.00	
	Accounts Receivable			(300.00)		
Total Revenue				1,785,617.02	3,365,000.00	
	102-0101-400.0505	2020, 21 & 22 Private/Public partnership	-	-	400,000.00	
	102-0101-400.0505	ADA Sidewalks	-	-	50,000.00	
	102-0101-400.0505	PW Bldg Remodel Old bathroom for a women's locker room	-	-	100,000.00	
	102-0101-400.0265	Miscellaneous storm water repairs	-	-	100,000.00	
SW1903	102-0101-400.0265	Lakeridge Rd to Bayfront Dr	-	-	14,388.05	
	102-0201-400.0502	Firing Range House Split with county	-	-	30,000.00	
FS2201	102-0301-400.0502	Overhead Door Replacement Station 2	-	-	12,000.00	
	102 0601 400 0257	2022 Hazardous Sidewalk	58,447.95	23,730.25	82,178.20	100,000.00
PK2101	102-0601-400.1516	Mechanic Parking lots 600-700 Block		1,485.24	1,485.24	754,934.60
	102-0601-400.1516	Sidewalk S side 15th Ave Graphic Arts to Hatcher			-	55,000.00
	102-0601-400.1516	Sidewalk S side 15th Industrial to Stanton			-	25,000.00
SK2201	102-0601-400.1516	Sidewalk 12th & Burlingame & 24th Prairie to Lincoln	-	3,227.53	3,227.53	145,241.61
SK2301	102-0601-400.1516	Sidewalk 24th Ave Graphic Arts to Westridge Dr		1,829.13	1,829.13	100,000.00
	102-0601-400.1516	Sidewalk Imp N side 24th Westridge to Industrial	-	-	-	70,000.00
	102-0601-400.1516	Sidewalk Improv. (12th Ave. from Graphic Arts to Industrial Rd.)			-	100,000.00
PV2201	102-0601-400.1516	CCLIP 6th Ave Prairie to Neosho	-	107.20	107.20	-
PV2301	102-0601-400.1516	CCLIP US 50 Mechanic to East limits		493.49	493.49	299,967.84
PV2302	102-0601-400.1516	2023 Street Rehab	972,939.82	80,972.24	1,053,912.06	860,000.00
	102-0601-400.1516	6th & Prairie intersection Improvments		-	-	-
	102-0601-400.1516	Misc Street Repairs			-	100,000.00
	102-0601-400.1516	Replace School flashing lights - 13 lights 50% match with USD 253			-	80,000.00
PV2206	102-0601-400.0505	Slurry/chip Seal	26,312.70	-	26,312.70	26,347.70
PV2303	102-0601-400.0505	Slurry/chip Seal	93,600.00	18.61	93,618.61	200,000.00
TS2201	102-0601-400.0505	Camera (loop projectors) 6th & Rural	50,343.85	18,733.86	69,077.71	20,817.75
	102-0601-400.1516	Funston street		170,152.76	170,152.76	170,152.76
GC2301	102-0701-400.0505	Tee Box limprovements	286,799.84	141,179.16	427,979.00	429,962.00
PK2103	102-0801-400.0505	Pickleball viewing area improvement	-	8,621.60	8,621.60	8,000.00
	102-0803-400.0505	JAC replace sand in filters			-	20,000.00
ZO2101	102-0806-400.0502	Hay Barn 30'40' 5" concrete floor	-	-	-	3,518.00
ZO2102	102-0806-400.0502	Parking Lot at Zoo	-	130,218.16	130,218.16	158,913.64
	102-0806-400.0505	Bus parking at zoo		432.00	432.00	60,000.00
	102-0806-400.0502	Hoof Stock Sheds			-	50,000.00
	102-0806-400.0502	Trumpeter Swan Exhibit - repairs			-	54,000.00
ZO2201	102-0806-400.0505	Fire Alarm & Smoke Detection at Zoo	18,803.60	6,825.50	25,629.10	26,000.00
	102-0806-400.0505	Eagle pond renovation			-	120,000.00
	101-0806-400.0505	Off-exhibit privacy fence & holding area pond repair			-	78,000.00
CV2207	102-0901-400.0505	Downtown concrete - trip hazard correction	-	10,316.00	10,316.00	12,000.00
	102-0901-400.0502	618 Mechanic Roof			-	60,000.00
	102-0901-400.0502	Civic Roof areas K,M & N (Cover asphalt roof with TPO Rubber Material)			-	81,000.00
CV2206	102-0901-400.0502	Replace Steam Lines & update HVAC	0.00	-	0.00	25,000.00
	102-0901-400.0502	Remodel East Foyer & Vestibule door ways			-	50,000.00
	102-0901-400.0502	Sewer Lift Station - Police dept basement			-	110,000.00
	102-0901-400.0502	2022 Replace Steam Lines	-	-	-	85,000.00
	102-0901-400.0502	2nd floor restroom ceiling repairs			-	30,000.00
	102-0901-400.0502	2020 & 21 & 22 ADA Improvements			-	400,000.00
CV2205	102-0901-400.0502	Replace Irrigation system	10,280.13	-	10,280.13	27,090.00
CV2204	102-0901-400.0502	Walk-in Cooler in Room 222			-	25,000.00
	102-0901-400.0502	Replace Windows in Auditorium			-	26,000.00
CV2202	102-0901-400.0502	Elevator Controls	53,050.00	-	53,050.00	121,950.00
	102-0902-400.0502	Electrical update - install panel and light switches			-	60,000.00
LB2201	102-0902-400.0505	ADA improvements Library doors & ADA openers	-		-	120,000.00
LB2202	102-0902-400.0505	Replace Irrigation system	4,884.86		4,884.86	10,000.00
	102-0902-400.0502	HVAC updates			-	30,000.00
	102-1401-400.0502	Remodel Terminal Bathroom			-	60,000.00
EXPENDITURES		1,575,462.75	598,342.73	2,173,805.48	6,155,283.95	
Ending Unencumbered Cash balance				2,671,822.15	269,726.66	
2023 budgeted projects				2,671,822.15	-	

Insurance Reserve

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Original Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$0	\$0	\$500,000	\$500,000	\$0
REVENUE					
Transfer from General	\$500,000	\$0	\$0	\$0	\$0
Interest		\$0		\$6,186	(\$6,186)
TOTAL RECEIPTS	\$500,000	\$0	\$0	\$6,186	(\$6,186)
EXPENDITURES					
Maintenance & Repair		\$0			\$0
Misc Projects		\$0			
TOTAL EXPENDITURES	\$0	\$0	\$0	\$0	\$0
Ending Cash Balance	\$500,000	\$0	\$500,000	\$506,186	(\$6,186)

Vacant Property Program

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Original Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$0	\$0	\$200,000	\$200,000	\$0
REVENUE					
Transfer from ARPA funds	\$200,000	\$0	\$0	\$0	\$0
Interest		\$0		\$2,290	(\$2,290)
TOTAL RECEIPTS	\$200,000	\$0	\$0	\$2,290	(\$2,290)
EXPENDITURES					
Maintenance & Repair		\$0			\$0
Misc Projects		\$0			
TOTAL EXPENDITURES	\$0	\$0	\$0	\$0	\$0
Ending Cash Balance	\$200,000	\$0	\$200,000	\$202,290	(\$2,290)

City of Emporia, Kansas

Library Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Original Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$0	\$0	\$0	\$0	\$0
REVENUE					
Ad Valorem Property Tax	\$896,105	\$977,639	\$508,500	\$567,390	(\$58,890)
Back Tax Collection	\$21,052	\$15,000	\$7,500	\$9,719	(\$2,219)
Motor Vehicle Tax	\$90,694	\$98,842	\$16,000	\$20,343	(\$4,343)
Recreational Vehicle Tax	\$1,113	\$1,073	\$400	\$149	\$251
AdValorem Tax Reduction	(\$9,766)	(\$9,500)	(\$4,750)	(\$4,265)	(\$485)
General Fund Contribution		\$0			\$0
TOTAL RECEIPTS	\$999,198	\$1,083,054	\$527,650	\$593,336	(\$65,686)
EXPENDITURES					
Insurance Refund		\$0			\$0
Misc Projects		\$0			
Appropriation	\$999,198	\$1,083,054	\$527,650	\$593,336	(\$65,686)
TOTAL EXPENDITURES	\$999,198	\$1,083,054	\$527,650	\$593,336	(\$65,686)
Ending Cash Balance	\$0	\$0	\$0	\$0	\$0

Convention & Tourism Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$649,121	\$787,753	\$787,753	\$810,801	\$0
REVENUE					
Transient Guest Tax	\$771,864	\$700,000	\$360,000	\$388,789	(\$28,789)
Interest on Investment	\$4,093	\$310	\$8,101	\$5,544	\$2,556
Fence rental	\$7,999	\$6,000	\$2,000	\$1,456	\$545
Return of amount over allowed reserve	\$50,630				\$0
Repayment of extra funds - Chamber				\$0	\$0
Accounts Receivable - fence rental	\$12,368			\$2,070	(\$2,070)
TOTAL RECEIPTS	\$846,954	\$706,310	\$370,101	\$397,859	(\$27,758)
EXPENDITURES					
CVB Appropriation	\$365,000	\$385,000	\$295,000	\$385,000	(\$90,000)
Trusler Sports Complex		\$0			\$0
City cost associated with events	\$30,000	\$30,000	\$0		\$0
Civic Auditorium improvements	\$50,000	\$50,000	\$50,000	\$50,000	\$0
Red Rock's Appropriation	\$7,500	\$7,500	\$7,500	\$7,500	\$0
Main Street Historical District		\$0			\$0
Emporia Main Street	\$56,250	\$100,000	\$100,000	\$100,000	\$0
Breckinridge Hotel		\$0			\$0
Emporia Arts Council Support	\$10,000	\$10,000	\$10,000	\$10,000	\$0
Emporia Granda	\$20,000	\$30,000	\$30,000	\$30,000	\$0
Symphony in the Flint Hills		\$0			\$0
Unbound Bike Event	\$15,000	\$15,000	\$15,000	\$15,000	\$0
DDO	\$25,000	\$25,000	\$25,000	\$25,000	\$0
Junior World Event		\$0			\$0
PDGA Professional Disc Golf World	\$20,000	\$0	\$0		\$0
Municipal Band Appropriation		\$0			\$0
ESU Foundation - Welch Stadium Imp		\$0			\$0
Free for Kansas - Music event	\$20,000	\$20,000	\$0		\$0
Dynamic Discs - Jones course improvement	\$55,529				\$0
Hammond Park Crossings				\$21,528	(\$21,528)
Miscellaneous	\$10,995	\$0			\$0
Special Projects		\$821,563	\$0		\$0
Outstanding PO's	\$0			\$0	
TOTAL EXPENDITURES	\$685,274	\$1,494,063	\$532,500	\$644,028	(\$111,528)
Ending Cash Balance	\$810,801	\$0	\$625,354	\$564,632	\$83,770
Transient Guest Tax Receipts	2019	2020	2021	2022	2023
1ST QUARTER-JANUARY	\$172,538.00	\$193,559.51	\$105,764.76	\$184,682.75	\$217,964.96
2ND QUARTER-APRIL	\$125,683.39	\$132,542.30	\$135,567.13	\$143,987.80	\$170,824.51
3RD QUARTER-JULY	\$207,494.60	\$80,649.41	\$192,642.58	\$223,905.58	\$0.00
4TH QUARTER-OCTOBER	\$207,822.11	\$151,949.08	\$200,102.99	\$219,288.14	\$0.00
TOTAL	\$713,538.10	\$558,700.30	\$634,077.46	\$771,864.27	\$388,789.47

City of Emporia, Kansas

Industrial Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	19,924	19,882	19,899	21,250	0
REVENUE					
Ad Valorem Property Tax	1,077	1,000	500	672	(172)
Back Tax Collections	26	21	13	12	1
Motor Vehicle Tax	111	110	40	25	15
Ad Valorem Tax Reduction	(12)	(16)	(8)	(5)	(3)
Interest on Investment	124	25	10	271	(261)
Miscellaneous					
TOTAL RECEIPTS	1,326	1,140	555	975	(420)
EXPENDITURES					
Travel Expense & Miscellaneous	0	1,185	1,089		1,089
Other charges	0				0
Contractual Services	0	0			0
Special Projects and Reserve Fund	0	19,837			0
TOTAL EXPENDITURES	0	21,022	1,089	0	1,089
Ending Cash Balance	21,250	0	19,365	22,224	(1,509)

Industrial Development Sales Tax

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$247,080	\$447,328	\$253,102	\$1,423,879	\$0
Revenue:					
Sales Tax Receipts	\$925,000	\$925,000	\$385,415	\$308,333	\$77,082
Interest Income	\$5,240	\$250	\$100	\$13,145	(\$13,045)
Money for Land Purchases	\$100,000	\$0		\$0	\$0
Bond Proceeds	\$1,000,000	\$0	\$0	\$0	\$0
Kansas Gas Rebate - REG		\$0			\$0
RDA returned money					
Total Revenue	\$2,030,240	\$925,250	\$385,515	\$321,478	\$64,037
Expense:					
Appropriation to the RDA	\$350,000	\$350,000	\$210,000	\$210,000	\$0
Emporia Enterprises	\$32,500	\$35,000	\$0	\$0	\$0
Miscellaneous	\$0	\$0		\$0	\$0
Land Purchase for Industr	\$0	\$0	\$0	\$0	\$0
Land Purchase	\$0	\$0	\$0	\$0	\$0
Gas Line Bond Pmt		\$0			\$0
Land Purchase Bond Pmt		\$0		\$85,963	(\$85,963)
Transfer to B&I water proj	\$350,000	\$350,000	\$350,000	\$350,000	\$0
Soden Rd water main ext	\$0	\$0	\$0	\$60,000	(\$60,000)
Water Valves					\$0
Special Projects	\$120,941	\$637,578	\$0	\$0	\$0
Total Expenses	\$853,441	\$1,372,578	\$560,000	\$705,963	(\$145,963)
Ending Cash Balance	\$1,423,879	\$0	\$78,617	\$1,039,394	\$210,000

Special Alcohol Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	89,340	82,664	77,967	103,198	0
REVENUE					
Private Club Liquor Tax	100,043	90,000	22,500	25,546	(3,046)
Interest on Investment	565	75	30	1,215	(1,185)
TOTAL RECEIPTS	100,608	90,075	22,530	26,761	(4,231)
EXPENDITURES					
Appropriations	86,750	97,200	29,700	29,700	0
Special Projects		75,539	0		0
TOTAL EXPENDITURES	86,750	172,739	29,700	29,700	0
Ending Cash Balance	103,198	0	70,797	100,259	(4,231)

	Receive in 2019	Receive in 2020	Receive in 2021	Receive in 2022	Receive in 2023
Appropriations					
Cross Winds	\$20,000.00	\$20,000.00	\$15,000.00	\$15,000.00	\$15,000.00
Corner House	\$55,000.00	\$65,000.00	\$48,750.00	\$65,000.00	\$75,000.00
Emporia State University	\$5,400.00	\$9,000.00	\$6,750.00	\$6,750.00	\$7,200.00
Emporia State University USD #253	\$6,500.00	\$0.00	\$0.00		
Total	\$86,900.00	\$94,000.00	\$70,500.00	\$86,750.00	\$97,200.00

	2019	2020	2021	2022	2023
Receipts					
1ST QUARTER - MARCH	\$26,806.24	\$22,675.47	\$17,214.78	\$23,976.09	\$25,545.76
2ND QUARTER - JUNE	\$22,937.76	\$21,611.91	\$18,634.04	\$22,129.19	\$0.00
3RD QUARTER - SEPTEMBER	\$26,000.31	\$7,881.01	\$25,844.73	\$28,544.72	\$0.00
4TH QUARTER - DECEMBER	\$26,705.52	\$14,069.40	\$24,664.21	\$25,393.46	\$0.00
TOTAL	\$102,449.83	\$66,237.79	\$86,357.76	\$100,043.46	\$25,545.76

Special Park Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$188,630	\$168,979	\$132,234	\$83,362	\$0
REVENUE					
Private Club Liquor Tax	\$100,043	\$90,000	\$22,500	\$25,546	(\$3,046)
Donations& Grants		\$0	\$0	\$0	\$0
Lake Kahola Proceeds		\$0			\$0
Trf of funds from project account	\$0	\$0		\$0	\$0
Interest on Investment	\$598	\$150	\$60	\$1,196	(\$1,136)
TOTAL RECEIPTS	\$100,641	\$90,150	\$22,560	\$26,742	(\$4,182)
EXPENDITURES					
Capital Outlay	\$84,868	\$70,000	\$70,000	\$67,859	\$2,141
Municipal Band Allocation	\$10,000	\$15,000	\$15,000	\$15,000	\$0
Miscellaneous					\$0
Commodities	\$14,330	\$0		\$0	\$0
Contractual Services	\$0	\$0		\$0	\$0
Other Charges					\$0
Transfer to Project Account	\$96,711			\$0	\$0
Outstanding PO's	\$0			\$0	
Special Projects	\$0	\$174,129	\$0		\$0
TOTAL EXPENDITURES	\$205,909	\$259,129	\$85,000	\$82,859	\$2,141
Ending Cash Balance	\$83,362	\$0	\$69,794	\$27,245	(\$6,323)

Receipts	2019	2020	2021	2022	2023
1ST QUARTER - MARCH	\$26,806.24	\$22,675.47	\$17,214.77	\$23,976.10	\$25,545.75
2ND QUARTER - JUNE	\$22,937.76	\$22,611.90	\$18,634.04	\$22,129.19	\$0.00
3RD QUARTER - SEPTEMBER	\$26,000.31	\$7,881.00	\$25,844.73	\$28,544.72	\$0.00
4TH QUARTER - DECEMBER	\$26,705.53	\$14,069.39	\$24,664.03	\$25,393.46	\$0.00
TOTAL	\$102,449.84	\$67,237.76	\$86,357.57	\$100,043.47	\$25,545.75

Capital Items	Budget Amount	Purchase Price
Park	\$70,000.00	\$67,859.00
	70,000.00	67,859.00

11 Foot Rotary Mower (2012)

City of Emporia, Kansas

Special Street Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	517,460	345,323	496,206	289,185	
REVENUE					
Gasoline Tax	655,837	670,000	335,000	316,942	18,058
Special City-County Tax	77,404	74,826	18,706	19,861	(1,155)
Damages	23,089	5,000	2,080	16,285	(14,205)
Interest on Investment	2,490	500	205	3,868	(3,663)
Transfer of Funds		0			0
Sale of Salvage	33			0	0
Miscellaneous	4,497	0		41,580	(41,580)
TOTAL RECEIPTS	763,350	750,326	355,991	398,536	(42,545)
EXPENDITURES					
Personnel Services	636,316	595,926	229,310	250,460	(21,150)
Vacancy		(11,477)			0
Maintenance & Repair	103,127	89,240	37,160	95,708	(58,548)
Commodities	117,347	145,450	60,580	63,356	(2,776)
Other Charges	38,629	47,100	29,810	13,479	16,331
Capital Outlay	14,875	0		0	0
Transfer of Funds	0	0		0	0
Utilities	27,951	30,550	12,725	11,172	1,553
Communications	1,464	2,350	970	670	300
Training & Travel	8,784	7,500	3,120	6,629	(3,509)
Contractual Services	43,212	42,300	14,615	8,957	5,658
Special Projects	0	146,709	0	0	0
Audit Adjustments	(80)			(2,885)	2,885
Outstanding PO's	0			0	0
TOTAL EXPENDITURES	991,625	1,095,648	388,290	447,547	(59,257)
Net Change in Cash	(228,275)	(345,322)	(32,299)	(49,011)	
Ending Cash Balance	289,185	1	463,907	240,174	
Receipts	2019	2020	2021	2022	2023
1st Quarter - Jan Payment	\$168,525.42	\$173,837.48	\$161,594.64	\$167,557.74	\$167,412.68
2nd Quarter - April Payment	\$161,370.99	\$163,486.85	\$149,245.64	\$157,106.42	\$149,529.56
Extra Payment- June			\$54,671.53		
3rd Quarter - July Payment	\$170,138.12	\$140,178.69	\$172,643.49	\$166,060.14	
4th Quarter - Oct Payment	\$177,741.69	\$164,712.37	\$174,419.30	\$165,112.70	
Total	\$677,776.22	\$642,215.39	\$712,574.60	\$655,837.00	\$316,942.24

Capital Item	Budget Amount	Purchase Price
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City of Emporia, Kansas

Drug Forfeiture Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$69,301	\$34,819	\$72,327	\$83,820	
REVENUE					
Receipts from Drug Forfeitures	\$52,650	\$5,000	\$1,248	\$0	1,248
Interest on Investment	\$487	\$50	\$20	\$961	(941)
Miscellaneous					
TOTAL RECEIPTS	\$53,137	\$5,050	\$1,268	\$961	307
EXPENDITURES					
Commodities	\$23,264	\$5,000	\$1,664	\$3,180	(1,516)
Capital Outlay		\$0			-
Communications	\$0	\$0		\$0	-
Other Charges				\$23,155	(23,155)
Transfer of funds					
Other Contractual	\$3,459	\$0		\$0	-
Travel & Training					-
Maintenance & Repair	\$11,895	\$0	\$0	\$0	-
Outstanding PO's	\$0			\$0	
Special Projects		\$34,869	\$0		
TOTAL EXPENDITURES	\$38,618	\$39,869	\$1,664	\$26,335	(24,671)
Ending Cash Balance	\$83,820	\$0	\$71,931	\$58,445	

Storm Water

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$0	\$0	\$0	\$259,179	
REVENUE					
Transfer from Multi Year	\$258,276	\$0	\$0	\$0	-
Interest on Investment	\$903	\$0	\$0	\$3,206	(3,206)
Miscellaneous					
TOTAL RECEIPTS	\$259,179	\$0	\$0	\$3,206	(3,206)
EXPENDITURES					
Commodities	\$0	\$0	\$0	\$0	-
Capital Outlay		\$0			-
Communications	\$0	\$0		\$0	-
Other Charges					-
Transfer of funds					
Other Contractual		\$0		\$0	-
Travel & Training					-
Maintenance & Repair	\$0	\$0	\$0	\$0	-
Outstanding PO's	\$0			\$0	
Special Projects		\$0	\$0		
TOTAL EXPENDITURES	\$0	\$0	\$0	\$0	-
Ending Cash Balance	\$259,179	\$0	\$0	\$262,385	

City of Emporia, Kansas

Land Bank

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$16,888	\$0	\$0	\$59,845	
REVENUE					
Transfer from Multi Year	\$50,000	\$50,000	\$0	\$0	-
Interest on Investment	\$385	\$20	\$5	\$908	(903)
Sale of Property	\$9,830			\$13,571	
TOTAL RECEIPTS	\$60,215	\$50,020	\$5	\$14,479	(903)
EXPENDITURES					
Commodities	\$0	\$0	\$0	\$0	-
Capital Outlay		\$0			-
Communications	\$0	\$0		\$0	-
Other Charges	\$9,103	\$500	\$205		205
Purchase of Property	\$8,117	\$20,000	\$8,330		
Communications	\$38	\$1,000	\$415	\$11	404
Other Contractual Services		\$96,094	\$21,870		21,870
Maintenance & Repair	\$0	\$0	\$0	\$0	-
Outstanding PO's	\$0			\$0	
Special Projects		\$0	\$0		
TOTAL EXPENDITURES	\$17,258	\$117,594	\$30,820	\$11	22,479
Ending Cash Balance	\$59,845	-\$67,574	-\$30,815	\$74,313	

City of Emporia, Kansas

Bond & Interest Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$1,340,014	\$1,859,420	\$1,328,355	\$1,986,995	\$0
REVENUE					
Ad Valorem Property Tax	\$1,794,007	\$1,957,078	\$1,040,000	\$1,135,788	(95,788)
Back Tax Collection	\$42,618	\$40,000	\$20,000	\$19,585	415
Special Assessments	\$82,354	\$78,252	\$40,000	\$40,188	(188)
Motor Vehicle Tax	\$184,027	\$200,054	\$61,000	\$41,024	19,976
Ad Valorem Tax Reduction	-\$19,552	-\$20,000	-\$10,000	-\$8,538	(1,462)
Interest on Investment	\$11,808	\$951	\$395	\$38,837	(38,442)
Recreation Center - Pool renovation		\$0			0
Recreation Center - Office/Locker Remodel		\$0			0
Recreation Center - Ball Diamond Improvem	\$47,700	\$46,350	\$1,200	\$675	525
Recreation Center - Fitness Room	\$50,960	\$51,200	\$2,500	\$2,600	(100)
Industrial Land Payment - Ind Sales Tax		\$0		\$85,963	(85,963)
Sale of Bonds	\$3,540,000	\$0	\$0	\$0	0
Gas Line Payment - Ind Sales Tax		\$0			0
Hanger Payment - General Fund		\$0			0
Miscellaneous	\$126,975	\$0		\$0	0
Transfer of Funds from Project Accounts	\$97,528	\$0	\$0	\$0	0
TOTAL RECEIPTS	\$5,958,424	\$2,353,885	\$1,155,095	\$1,356,121	
EXPENDITURES					
Principal	\$1,440,000	\$1,891,000	\$0	\$0	0
Interest Coupons	\$204,500	\$154,050	\$0	\$132,092	(132,092)
Transfer of funds	\$3,666,943			\$0	
Misc projects		\$2,167,553	\$0		
TOTAL EXPENDITURES	\$5,311,443	\$4,212,603	\$0	\$132,092	(132,092)
Ending Cash Balance	\$1,986,995	\$702	\$2,483,450	\$3,211,024	

Equipment Reserve Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
Beginning Cash Balance	\$0	\$334,000	\$334,000	\$335,168	
REVENUE					
Transfer from other funds	\$1,105,795	\$417,000	\$417,000	\$309,500	107,500
Interest on Investment	\$0	\$0	\$0	\$14,949	(14,949)
Sale of Vehicles				\$82,735	
TOTAL RECEIPTS	\$1,105,795	\$417,000	\$417,000	\$407,184	92,551
EXPENDITURES					
Leasing Payment		\$751,000	\$317,529	\$57,526	260,003
Outstanding PO's	\$770,627			\$0	
Special Projects		\$0	\$0		
TOTAL EXPENDITURES	\$770,627	\$751,000	\$317,529	\$57,526	260,003
Ending Cash Balance	\$335,168	\$0	\$433,471	\$684,826	

Water Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
BEGINNING CASH	3,246,908	2,860,168	1,676,012	2,544,564	0
REVENUE					
Sale of Water	6,884,339	6,593,612	2,540,000	2,679,839	(139,839)
Service Charge	103,029	100,000	41,665	39,864	1,801
Penalties	93,424	95,000	39,580	37,017	2,563
Sale of Salvage		0		0	0
Reimbursed Expense	7,827	2,000	1,140	17,383	(16,243)
Interest on Investment	20,504	6,000	2,500	39,302	(36,802)
Sale of Bonds	1,550,000	0	0	0	0
Trf from Industrial Fund	350,000	350,000	350,000	350,000	0
Trf from Project fund	0	0	0	0	0
Non Operating Revenue	2,530,077	0		0	0
Miscellaneous	7,027	2,100	415	1,484	(1,069)
TOTAL RECEIPTS	11,546,227	7,148,712	2,975,300	3,164,889	(189,589)
EXPENDITURES					
Personnel Services	1,050,745	1,109,627	426,500	425,950	550
Vacancy		(21,507)	0		0
Maintenance & Repair	1,178,812	765,050	312,660	722,601	(409,941)
Commodities	1,441,786	1,234,350	514,265	578,691	(64,426)
Other Charges	268,470	246,320	248,927	77,104	171,823
Capital Outlay	119,123	630,000	630,000	0	630,000
Debt Payment	1,496,757	2,060,289	2,041,360	2,041,360	0
Stock	49,206	5,000	2,080	2,235	(155)
Transfer to Project Account	4,102,675	45,000	18,750	46,500	(27,750)
Utilities	718,905	578,600	241,070	232,484	8,586
Communications	28,025	44,900	18,690	12,371	6,319
Travel & Training	15,702	14,250	5,925	16,004	(10,079)
Contractual Services	838,471	675,800	350,145	311,293	38,852
Administrative Fee 16%	1,131,081	1,086,178	452,570	441,076	11,494
Excess Carryover		1,000,000			
Change in Liabilities	(191,187)	0		(113,676)	113,676
Outstanding PO's	0				
TOTAL EXPENDITURES	12,248,571	9,473,857	5,262,942	4,793,993	468,949
NET CHANGE IN CASH	(702,344)	(2,325,145)	(2,287,642)	(1,629,104)	(658,538)
ENDING CASH BALANCE	2,544,564	535,023	(611,630)	915,460	
Principal Bond Payments	(1,210,000)	(1,837,900)	(1,837,900)	(1,837,900)	
Depreciation	1,313,352	1,450,000	483,328	500,298	
Capitalized Assets	(3,516,676)	(630,000)	0	0	
Liabilities					
ADJUSTMENTS	(3,413,324)	(1,017,900)	(1,354,572)	(1,337,602)	
Base for reserve calculation	8,026,773	8,843,857	4,614,192	4,747,493	
20% reserve amount	1,605,355	1,768,771	922,838	949,499	
Amount over 20% reserve	939,209	(1,233,748)	(1,534,468)	(34,038)	

Wastewater Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
BEGINNING CASH	2,351,304	2,234,113	2,010,106	1,986,891	
REVENUE					
Sales/Charges	6,126,631	5,900,000	2,458,330	2,531,934	(73,604)
Extra Strength Surcharge	159,751	111,900	46,620	53,701	(7,081)
Interest on Investment	13,582	3,000	1,250	30,182	(28,932)
New System taps	200	1,000	415	2,600	827
Loss on sales of assets	0			0	
Grant money	0	0		1,164,370	(1,164,370)
Sale of Bonds	1,430,000	0	0	0	0
Non Operating Revenue	138,935			559,267	(559,267)
Miscellaneous	148,325	1,000	415	0	415
TOTAL RECEIPTS	8,017,424	6,016,900	2,507,030	4,342,054	(1,832,012)
EXPENDITURES					
Personnel Services	1,058,591	1,106,158	425,580	461,638	(36,058)
Vacancy	0	(19,806)		0	0
Maintenance & Repair	813,474	385,250	148,830	414,586	(265,756)
Commodities	424,293	259,250	96,740	171,239	(74,499)
Other Charges	170,406	185,850	296,659	31,901	264,758
Capital Outlay	512,842	493,000	493,000	167,884	325,116
Debt Payment	2,681,379	2,881,585	2,615,038	2,624,110	(9,072)
Transfer to Project fund	1,602,732	0	0	1,449,702	(1,449,702)
Utilities	615,809	522,500	217,695	214,995	2,700
Communications	21,505	29,600	12,310	9,722	2,588
Travel & Training	13,845	5,500	2,280	10,533	(8,253)
Contractual Services	381,317	232,550	93,125	114,231	(21,106)
Administrative Fee flat	610,000	610,000	254,165	254,167	(2)
Excess Carryover		1,000,000	0		
Change in Liabilities	(524,356)	0		(10,656)	10,656
Outstanding PO's	0				
TOTAL EXPENDITURES	8,381,837	7,691,437	4,655,422	5,914,050	(1,258,628)
NET CHANGE IN CASH	(364,413)	(1,674,537)	(2,148,392)	(1,571,996)	(573,384)
ENDING CASH BALANCE	1,986,891	559,576	(138,286)	414,895	
Depreciation	1,910,079	2,125,205	708,396	700,712	
Principal Bond Payments	(2,130,502)	(2,329,592)	(2,329,592)	(2,329,592)	
Capitalized Assets	(1,814,118)	(493,000)	0	0	
Change in Liabilities		0			
ADJUSTMENTS	(2,034,541)	(697,387)	(1,621,196)	(1,628,880)	
Base for reserve calculation	6,266,263	7,198,437	4,162,422	4,296,465	
20% Cash Reserve amount	1,253,253	1,439,687	832,484	859,293	
Amount over 20% Cash Reserve	733,638	(880,111)	(970,770)	(444,398)	

Solid Waste Fund

as of May 31, 2023

	Preceding Year 2022 (Actual)	2023 Budget	2023 Jan - May Budget	2023 YTD Actual	Difference b/w YTD Budget & YTD Actual
BEGINNING CASH	4,002,114	3,479,732	2,441,855	3,555,447	
REVENUE					
Refuse Collection Fees	2,971,094	2,964,876	1,235,365	1,250,022	(14,657)
Loss on Sale of Assets		0			0
Interest on Investments	26,458	4,200	1,750	47,389	(45,639)
Trf from Health Ins - Premiums		0			0
Resale of Recyclables	201,913	175,000	72,915	32,267	40,648
Box Container Fees	2,063,528	1,920,000	799,995	837,673	(37,678)
Landfill Fees	562,540	508,000	211,660	237,666	(26,006)
Transfers		0			0
Miscellaneous	23,247	4,800	205	346	(141)
TOTAL RECEIPTS	5,848,780	5,576,876	2,321,890	2,405,363	(83,473)
EXPENDITURES					
Personnel Services	2,023,281	2,109,909	812,350	815,046	(2,696)
Vacancy		(40,995)			0
Maintenance & Repair	351,646	300,000	117,265	120,039	(2,774)
Commodities	360,177	482,900	198,650	188,952	9,698
Other Charges	137,731	183,930	122,897	72,297	50,600
Capital Outlay	72,612	685,000	685,000	3,970	681,030
Transfer to Equipment Reserve	770,627			0	0
Utilities	50,501	54,550	22,715	28,533	(5,818)
Communications	41,954	49,700	20,680	14,278	6,402
Transfer to project	44,000	0			0
Travel & Training	7,606	8,750	3,635	6,522	(2,887)
Contractual Services	1,626,387	1,720,900	716,755	755,335	(38,580)
Administrative Fee 16%	895,433	862,860	359,525	372,058	(12,533)
Excess Carryover		2,000,000	0		
Change in Liabilities	(86,508)	0		(42,260)	42,260
Outstanding PO's	0				
TOTAL EXPENDITURES	6,295,447	8,417,504	3,059,472	2,334,770	724,702
NET CHANGE IN CASH	(446,667)	(2,840,628)	(737,582)	70,593	(808,176)
ENDING CASH BALANCE	3,555,447	639,104	1,704,273	3,626,040	
ADJUSTMENTS					
Principal Payments	0	0	0	0	
Depreciation	292,242	45,000	148,328	124,542	
Capitalized Assets	(6,433)	(685,000)	0	(224,585)	
Change in Liabilities		0			
ADJUSTMENTS	285,809	(640,000)	148,328	(100,043)	
Base for reserve calculation	6,222,835	7,732,504	2,374,472	2,330,800	
20% cash reserve amount	1,244,567	1,546,501	474,894	466,160	
Amount over 20% Cash Reserv	2,310,880	(907,397)	1,229,378	3,159,880	

CITY OF EMPORIA
ACTUAL COMPARED TO BUDGET
as of May 31, 2023
EXPENSES FOR GENERAL FUND DEPARTMENTS

	2023 AMENDED BUDGET	2023 W ENCUMBRANCES	DIFFERENCE B/W ACTUAL & BUDGET	PERCENTAGE RECEIVED/ USED	General Fund Shared Revenue	Shared Budget	Actual Shared Budget	Department Net
						8,622,215	9,242,549	
COMMISSION/MANAGER/CLERK	1,188,803	2,430,224.09	(1,241,421)	204%	5.03%	433,784	464,993	(1,965,231)
FINANCE/HUMAN RESOURCES	433,166	156,742.92	276,423	36%	1.83%	158,059	169,430	12,687
INFORMATION SYSTEMS	352,980	179,320.91	173,659	51%	1.49%	128,799	138,066	(41,255)
POLICE PROTECTION	4,619,803	1,907,826.06	2,711,977	41%	19.55%	1,685,728	1,807,009	(100,817)
ANIMAL CONTROL	242,734	56,000.21	186,734	23%	1.03%	88,572	94,944	38,944
FIRE PROTECTION	3,067,744	1,128,598.29	1,939,146	37%	12.98%	1,119,395	1,199,930	71,332
AMBULANCE SERVICE	3,587,447	1,148,833.91	2,438,613	32%	15.18%	1,309,030	1,403,209	254,375
CODE SERVICES	920,456	351,806.47	568,650	38%	3.90%	335,867	360,031	8,225
COURT SERVICES	598,993.00	215,862.22	383,131	36%	2.53%	218,568	234,293	18,430
ENGINEERING	553,513.00	200,585.65	352,927	36%	2.34%	201,972	216,503	15,918
SNOW REMOVAL	60,000.00	12,440.40	47,560	21%	0.25%	21,894	23,469	11,028
GOLF COURSE MAINTENANCE	506,649.00	152,861.04	353,788	30%	2.14%	184,872	198,173	45,312
GOLF SHOP	350,351.00	159,869.32	190,482	46%	1.48%	127,840	137,038	(22,832)
PARK	1,006,350.00	384,915.12	621,435	38%	4.26%	367,209	393,628	8,713
AQUATIC CENTER	187,450.00	124,160.24	63,290	66%	0.79%	68,399	73,320	(50,840)
ZOO	710,679.00	254,483.42	456,196	36%	3.01%	259,321	277,978	23,495
CIVIC BUILDING OPERATIONS	817,788.00	294,867.83	522,920	36%	3.46%	298,404	319,873	25,005
LIBRARY MAINTENANCE	67,329.00	46,647.72	20,681	69%	0.28%	24,568	26,335	(20,312)
GROUND MAINTENANCE	104,820.00	21,792.84	83,027	21%	0.44%	0	41,000	19,207
CONCESSION STAND	80,363.00	55,102.08	25,261	69%	0.34%	29,324	31,434	(23,669)
SHOP MAINTENANCE	136,071.00	10,550.08	125,521	8%	0.58%	49,651	53,223	42,673
STREET LIGHTING	377,400.00	127,035.25	250,365	34%		0	0	
MISC APPROPRIATIONS	113,000	83,924.21	29,076	74%		0	0	
AIRPORT	844,711	288,135	556,576	34%	3.57%	308,228	330,404	42,269
PARKING FACILITY	25,800	3,953	21,847	15%	0.11%	9,414	10,092	6,138
TRANSERS	3,985,000	1,419,169	2,565,831	36%		0	0	
CONTINGENCY	-280,252	0	(280,252)	0%		0	0	0
EXCESS CARRYOVER	3,165,514		3,165,514	0%				
GENERAL FUND	27,824,662	11,215,708	16,608,954	40%	86.60%	7,428,897	8,004,376	
	23,629,514							

CITY OF EMPORIA
 ACTUAL COMPARED TO BUDGET
 as of May 31, 2023
 EXPENSES FOR WATER FUND DEPARTMENTS

	2023 AMENDED BUDGET	2023 ACTUAL WITH ENCUMBRANCES	DIFFERENCE B/W ACTUAL & BUDGET	PERCENTAGE RECEIVED/ USED
DEBT	2,038,782	203,460	1,835,322	10%
ADMINISTRATION	2,528,813	601,576	1,927,237	24%
WATER MAINTENANCE	1,575,015	857,332	717,683	54%
WATER PLANT	4,145,248	1,711,947	2,433,301	41%
WATER STOCK	5,000	2,235	2,765	45%
	<u>10,292,858</u>	<u>3,376,550</u>	<u>6,916,308</u>	<u>2</u>
 Capital Outlay				
Water Distribution	\$5,000		Trailer for min-excavator	
Water Plant	\$75,000		Actuators for Rapid Mixer	
Water Plant	\$100,000		Replace one high service pump	
Water Plant	\$100,000		Bulk storage tanks	
Water Plant	<u>\$350,000</u>		S Cottonwood to East St from KS to Potwin	
	630,000	<u>0</u>		

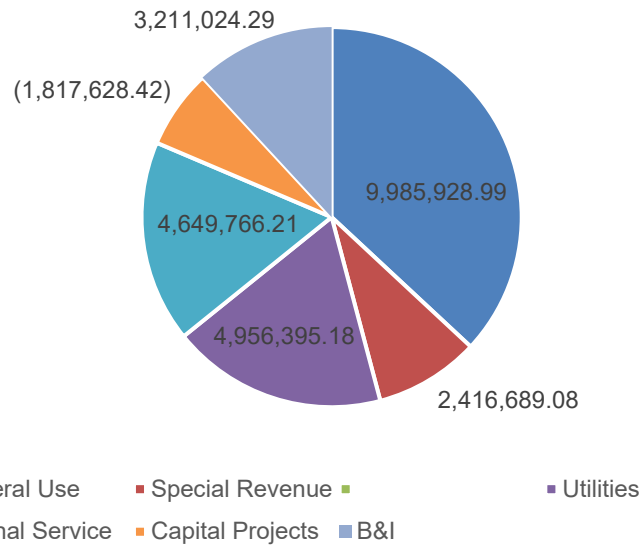
CITY OF EMPORIA
 ACTUAL COMPARED TO BUDGET
 as of May 31, 2023
 EXPENSES FOR WASTEWATER FUND DEPARTMENTS

	2023 AMENDED BUDGET	2023 W ENCUMBRANCES	DIFFERENCE B/W ACTUAL & BUDGET	PERCENTAGE RECEIVED/ USED
DEBT	2,861,779	294,518	2,567,261	10%
ADMINISTRATION	1,906,048	382,060	1,523,988	20%
SEWER MAINTENANCE	1,470,993	2,247,371	(776,378)	153%
SEWER PLANT	3,084,825	1,131,209	1,953,616	37%
	<u>9,323,645</u>	<u>4,055,159</u>	<u>5,268,486</u>	<u>2</u>
Capital Outlay				
Sewer Maintenance	\$83,000		New Sanitary Sewer camer	
Waste Water Plant	\$60,000		Replace roof on old shop building	
Waste Water Plant	\$350,000		Upgrade plant telemetry	
	<u>493,000</u>	<u>0</u>		

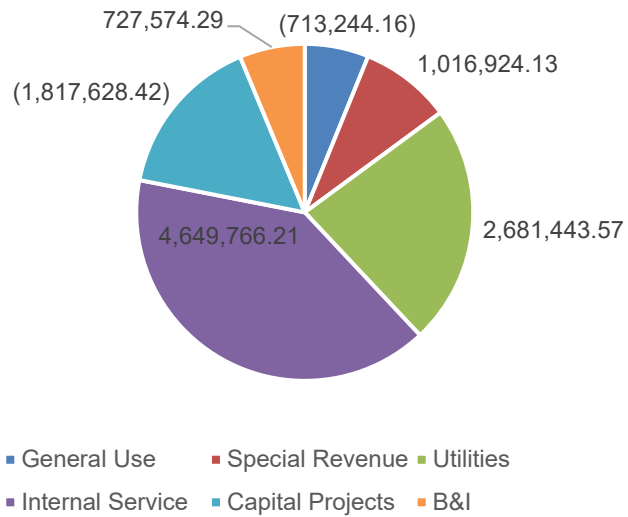
CITY OF EMPORIA
 ACTUAL COMPARED TO BUDGET
 as of May 31, 2023
 EXPENSES FOR SOLID WASTE FUND DEPARTMENTS

	2023 AMENDED BUDGET	2023 W ENCUMBRANCES	DIFFERENCE B/W ACTUAL & BUDGET	PERCENTAGE RECEIVED/ USED
ADMINISTRATION	3,082,732	482,218	2,600,514	16%
COLLECTIONS	2,736,086	1,092,017	1,644,069	40%
TRANSFER STATION	1,728,919	438,015	1,290,904	25%
RECYCLING CENTER	629,767	236,436	393,331	38%
	<u>8,177,504</u>	<u>2,248,687</u>	<u>5,928,817</u>	<u>1</u>
Capital Outlay				
Collections	\$360,000		Automated Refuse Truck (2010)	
Recycling Center	\$25,000		Side by side truckster	
Transfer Station	\$300,000		Construction to new tipping box area	
	<u>\$685,000</u>	<u>0</u>		

Unencumbered Cash



Available Funds



City of Emporia
Unencumbered Cash Report
as of May 31, 2023

	Amount	YTD Budget	Difference	Unencumbered Cash		
101 General Fund	7,314,106.84	4,823,522.00	2,490,584.84	General Use	9,985,928.99	42.67%
102 Multi Year Fund	2,671,822.15	5,875,651.15	(3,203,829.00)	Special Revenue	2,416,689.08	10.33%
103 Insurance Reserve	506,185.81	500,000.00	6,185.81			
104 Vacant Property Program	202,290.11	-	202,290.11	Utilities	4,956,395.18	21.18%
201 Library Fund	-	-	-	Internal Service	4,649,766.21	19.87%
203 Convention & Tourism Fund	564,632.10	625,353.95	(60,721.85)	Capital Projects	(1,817,628.42)	-7.77%
204 Industrial Fund	22,224.46	19,365.00	2,859.46	B&I	3,211,024.29	13.72%
205 Industrial Dev Sales Tax Fund	1,039,394.44	78,617.00	960,777.44		23,402,175.33	
206 Special Alcohol Fund	100,259.20	70,797.00	29,462.20			
207 Special Park & Recreation Fund	27,244.61	69,794.00	(42,549.39)	Budget		
208 Special Street Fund	240,174.26	463,907.00	(223,732.74)	General Use	(713,244.16)	
209 Drug Money Forfeitures Fund	58,445.44	71,931.00	(13,485.56)	Special Revenue	1,016,924.13	
210 Storm Water Fund	262,385.43	-	262,385.43	Utilities	2,681,443.57	
218 Emergency Shelter Grant Fund	6,394.00		6,394.00	Internal Service	4,649,766.21	
224 Fire Public Education	3,124.02		3,124.02	Capital Projects	(1,817,628.42)	
225 Police Grants Fund	3,343.98		3,343.98	B&I	727,574.29	
251 Emporia Homeowner Repair	(47,133.63)		(47,133.63)			
252 2014 Housing Rehab	43,762.15		43,762.15			
254 2020 CDBG Rehab Grant	13,794.00		13,794.00			
260 Land Bank	74,312.88		74,312.88			
301 Bond and Interest Fund	3,211,024.29	2,483,450.00	727,574.29			
305 Equipment Reserve Fund	684,826.19	433,471.00	251,355.19			
401 Coronavirus Recovery Grant	444,261.67		444,261.67			
406 Internal Improvement Fund	6,372,893.94		6,372,893.94			
409 Water Treatment Plant Improvement	(3,707,368.66)		(3,707,368.66)			
413 Water Main Improvements	(549,010.94)		(549,010.94)			
415 Civic Auditorium Project Fund	168,823.29		168,823.29			
423 Airport Improvements Fund	202,087.64		202,087.64			
428 Park Improvements Fund	(1,600,343.73)		(1,600,343.73)			
441 Paving Projects Fund	(1,665,845.51)		(1,665,845.51)			
442 Construction Projects Fund	(261,660.16)		(261,660.16)			
444 Waste water Improvement	(1,221,465.96)		(1,221,465.96)			
501 Water Utility Fund	915,460.49	(611,630.00)	(34,038.04)			
502 Sewer Fund	414,894.61	(138,286.00)	(444,398.42)			
503 Solid Waste Fund	3,626,040.08	1,704,272.60	3,159,880.03			
601 Worker's Comp Fund	2,185,377.16		2,185,377.16			
602 Health Care Fund	2,464,389.05		2,464,389.05			
708 Fire Insurance Proceeds	4,331.74		4,331.74			
	24,795,477.44					

COMMISSION MEETING

11:00 A.M.

JUNE 7, 2023

The Governing Body of the City of Emporia, Kansas, met in Regular Session, Wednesday, June 7, 2023, in the City Commission Meeting Room with Mayor Brinkman presiding and Commissioners Giefer, Harter, and Smith present. Commissioner Sauder was absent. Also present were City Manager Cocking, Assistant City Manager Detter, City Clerk Sull and City Attorney Montgomery.

**CITY COMMISSION
(Public Comment)**

This is the time for the public to make comments.

The public is invited to make comments at this time. Please limit comments to two (2) minutes each. Hate speech, profanity, and defamation are not allowed. Please state your name and address prior to making comments.

No comments were made at this time.

Carol Stickland, Executive Director Emeritus and Ken Weaver, Interim Deputy Director, were in attendance to accept a proclamation declaring June 16, 2023 as "National Teaches Hall of Fame Day" in Emporia. They stated five of the nation's most outstanding teachers with 153 years of combined teaching experience are - Dr. Rebecca A. Hamilton from Jupiter, FL; Erick M. Hueck from Carol Gables, FL; Dr. Caryn L. Long from Clermont, FL; Kristen A Record from Bridgeport, CT; and Monica M. Washington From Douglasville, TX will be inducted into the National Teachers Hall of Fame as Members 151 through 155 during a ceremony held in Emporia on June 16, 2023. The citizens of Emporia have given their hearts to making the Hall of Fame week be a memorable experience for the inductees and guests through their hospitality and generosity as host families, volunteers, and Friends of Education sponsors, earning Emporia the nickname "Teacher Town, USA" by Teacher Magazine.

Mayor Brinkman then presented the proclamation.

Lisa Keith, Zoo Director; Colleen Mitchell, EFOZ President; and staff were in attendance to accept a proclamation designating the month of June 2023 as "Zoo Month" in Emporia. They stated Zoological Parks and Aquariums of North America serve the needs of both humans and wildlife by bringing them together in a unique setting. They help build awareness, understanding, concern and a sense of stewardship for wildlife and the environment. They provide important cultural, recreational, and educational experiences for over 175 million people each year. They urged all citizens to visit the David Traylor Zoo of Emporia to experience firsthand the wonders of nature and our environment offered by the Zoo.

Mayor Brinkman then presented the proclamation.

**CITY COMMISSION
(Board Appointment)**

Emporia Human Relations Commission:

It was moved by Commissioner Smith seconded by Commissioner Harter that Cara Codney be appointed to Emporia Human Relations Commission for a term that expires May 31, 2026. The vote follows: Commissioner Smith, aye; Commissioner Harter, aye; Commissioner Giefer, aye; and Mayor Brinkman, aye.

**ECONOMIC DEVELOPMENT
(Tax Abatement for S & S Quality Meats, LLC
(Continued Public Hearing)
(Resolution Number 3698)**

City Attorney Montgomery, was recognized and addressed the Governing Body. She stated this was the continued public hearing for S & S Quality Meats, LLC. The public hearing is a statutory requirement. She stated City Bond Counsel has now finalized the final construction and equipment cost numbers associated with this project. She stated the Commission needs to open the public hearing continued from May 24, 2023 and adopt the resolution approving the real property tax exemption.

Mayor Brinkman opened the public hearing.

No one in attendance wished to address the Governing Body, Mayor

Brinkman closed the public hearing.

Commissioner Harter made a motion to approve Resolution Number 3698, a resolution approving an Ad Valorem Property tax exemption for property acquired with proceeds of Industrial Revenue Bonds in the amount of \$14,000,000.00. Commissioner Giefer seconded the motion. The vote follows: Commissioner Harter, aye; Commissioner Giefer, aye; Commissioner Smith, aye; and Mayor Brinkman, aye.

PLANNING AND DEVELOPMENT

**(MAPC Excerpts of Regular Meeting Held 5-16-23)
(Application No. 2023-02 - Request from Robin & Orlando Arguello)
(Rezone Property at 227 East St. From R-1 to I-1)**

The Planning Commission met in a regular session on Tuesday, May 16, 2023, with Vice-Chair Duncan presiding. Members Weaver, Barnes, Ogle, Rogers, and Bucklinger were present.

City staff: Justin Givens was present.

Vice-Chair Duncan called the meeting to order.

3. Consider Application PC 2023-02 A Request to Rezone Property Located at 227 East St. from R-1 Low-Density Residential to I-1 Light Industrial.

Vice-Chair Duncan asked if proper notice had been given. **Givens** confirmed that proper notice was provided to the newspaper and the property owners within 200ft of the property.

Vice-Chair Duncan asked if any Commissioners needed to recuse themselves or report any ex-parte communications. No commissioners needed to recuse themselves due to a conflict of interest and no ex parte communications were reported.

Givens provided the staff report:

Application #: PC 2023-02

Applicants: Robin & Orlando Arguello

Requested Action: Consider a Request to Rezone a Tract of Land from R-1 Low-Density Residential (HO-O) to I-1 Light Industrial.

Purpose: The applicants desire the change in zoning to allow for the continued use of the property for their landscaping business.

Address: 227 East St.

Legal description: Lot 41, East Street, Original Township

Lot Size: 8,610 sq. ft.

Existing Zoning: R-1 Low Density Residential

Future Zoning in ELC Comp. Plan: Single-Family Detached

Surrounding Zoning:

North - Non Tax Lot

East - Non Tax Lot - I-1 & I-2 Industrial

South - R-1 Low Density Residential

West - R-1 Low Density Residential

Surrounding Actual Uses:

North - Railroad Right of Way

East - Railroad Right of Way / Bunge

South - Vacant Lot / Single-Family Homes

West - Single-Family Homes

Analysis: The applicant is requesting the rezoning in order to continue the use of the property to store materials for their landscaping business, with the intent to build a shop in the future. The applicants have operated a landscaping business for several years without complaint. Through an increased emphasis on property maintenance and code enforcement staff was made aware that the owners were storing materials on the property for use in and from their landscaping business. Since the property was zoned R-1, it was determined that they were in violation of zoning and property maintenance codes. The owners were given a stay until a request for rezoning is considered.

Considerations: 26-108. Factors to be Considered in a Rezoning:

When a proposed amendment would result in a change of the zoning classification of any specific property, the recommendation of the Planning Commission, accompanied by a copy of the record of the hearing, shall contain statements as to the present classification, the classification under the proposed amendment, the reasons for seeking such reclassification, a summary of the facts presented, and a statement of the factors upon which the recommendation of the

Planning Commission is based using the following guidelines:

Staff Commentary in Bold

1. Whether the change in classification would be consistent with the intent and purpose of these regulations; **The change in classification with limitations on uses would be consistent with the regulations. This is a lot that has been vacant for at least the past six years, and would help the property reach a maximum usage.**
2. The character and condition of the surrounding neighborhood and its effect on the proposed change; **Little would change on the existing neighborhood. A vacant lot currently abuts the property to the south, and it is surrounded by non-tax lots (railroad property) and other Industrial uses. Based on the time the property has been vacant, little impact would be felt to the area properties.**
3. Whether the proposed amendment is made necessary because of changed or changing conditions in the area affected, and, if so, the nature of such changed or changing conditions; **City staff has made a concerted effort to promote the property maintenance code. The property owners have used this property as a storage area for some time, without issue, until they were cited for a zoning and property maintenance code violation. Additionally, properties that abut the railroad are less desirable for residential uses.**
4. The current zoning and uses of nearby properties, and the effect on existing nearby land uses upon such a change in classification; **Neighboring properties are zoned as non-tax lots (railroad) and industrial lots. There are some single-family residential surrounding the property, but many are on larger lots, decreasing the density typically found in the surrounding area. Allowing limited industrial uses on this property would not have a negative effect on the neighborhood.**
5. Whether every use that would be permitted on the property as reclassified would be compatible with the uses permitted on other property in the immediate vicinity; **Staff recommends limiting the uses allowed by the zoning regulations to just landscaping related uses. This would minimize any future industrial uses, which may not be compatible to the existing area.**
6. The suitability of the applicant's property for the uses to which it has been restricted; **Residential uses are not generally suited to being placed directly adjacent to railroads, and over time, these properties tend to become less and less desirable as residential lots. Being restricted to only a single-family home is very limiting on the property, and does not maximize the value of the property.**
7. The length of time the subject property has remained vacant or undeveloped as zoned; provided, the use of land for

agricultural purposes shall be considered as allowing the land to be vacant or undeveloped; **This property has been vacant for a considerable amount of time, with no residential development. New residences are not necessarily desirable when they are adjacent to the railroad, and staff would not anticipate any residential development occurring on this property.**

8. Whether adequate sewer and water facilities, and all other needed public services, including transportation, exist or can be provided to serve the uses that would be permitted on the property if it were reclassified; **All services are existing in the area, and there would not be any detrimental impact to services if the zoning change was approved.**

9. The general amount of vacant land that currently has the same zoning classification proposed for the subject property, particularly in the vicinity of the subject property, and any special circumstances that make a substantial part of such vacant land available or not available for development; **The property has not had a building on it for more than six years, and while residential property is a premium in the city, similar lots directly adjacent to the railroad have remained undeveloped.**

10. The recommendations of professional staff; **Staff would recommend the approval of the rezoning with limited use conditions being put in place. The uses allowed should be limited to Landscaping Contracting Services, including lawn care and Landscape nursery and gardening supplies, and that all materials stored on site be screened from public view.**

11. Whether the proposed amendment would be in conformance to and further enhance the implementation of the City's Comprehensive Plan; **A property such as this would be a perfect property for zoning change to an Industrial Flex Parcel Type, as it would provide a transition from heavy industrial uses, like the railroad, to the neighboring residential property. This type of rezoning would help to promote economic development, and allow the owner continued use of the property for their landscaping business.**

12. Whether the relative gain to the public health, safety, and general welfare outweighs the hardship imposed upon the applicant by not upgrading the value of the property by such reclassification; and, **Staff does not feel that there would be any detriment to the public health, safety, and general welfare, and the change in zoning would allow for the maximum use of the property.**

13. Such other factors as may be relevant from the facts and evidence presented in the application.

Neighborhood Communications: At the time of writing this report, staff has had contact with several neighbors, one of

whom objected to materials possibly overflowing onto his property.

Recommendation: Staff recommends the Planning Commission forward a recommendation to approve the vacation to the Governing Body based upon a finding that the request is consistent with the future land use map and guidelines for consideration on rezoning.

Attachments: Aerial Map / Current Zoning Map / Future Land Use Map

Commissioner Bucklinger asked about limiting the uses that could be allowed on the property versus all allowed uses on the property. **Givens** answered that yes, that could be part of the motion.

Commissioner Rogers asked about screening for the property. **Givens** stated that screening would be required for the property from residential properties.

Commissioner Barnes asked about the property immediately south of the subject property and whether it was vacant. **Givens** stated that it was.

Commissioner Weaver asked about lot size in the area. **Givens** stated that this was a typical lot size in the area.

The Public Hearing was opened.

Robin Arguello, owner and applicant, spoke about the intended use, and installing screening, which she stated would not an issue.

Commissioner Weaver asked about the storage of chemicals on the property. **Arguello** stated that they do not store chemicals on the property.

The Public Hearing was closed.

Commissioner Weaver made a motion to recommend approval to the City Commission of the rezoning with uses limited to landscaping type uses and required screening be installed. **Rogers** seconded that motion. Motion carried 6-0.

Justin Givens, Planning and Zoning Administrator, was recognized and addressed the Governing Body. He stated this was a request from Robin and Orlando Arguello to rezone property located 227 East Street. He stated this request would allow the property owners continued use of the property

as a lawn and landscaping facility while ensuring that proper screening is in place. The Planning Commission's recommendation for the use allowed by the rezoning would be limited to lawn and landscaping related activities. He stated any changes in the use would require additional consideration from the Planning Commission and City Commission prior to being approved. At their May 16, 2023 regular meeting, the Planning Commission unanimously approved a recommendation to rezone the property from R-1 Low-Density Residential to I-1 Light Industrial at 227 East Street.

PLANNING AND DEVELOPMENT
(Application No. 2023-02 - Request from Robin & Orlando Arguello)
(Rezone Property at 227 East St. From R-1 to I-1)
(Ordinance Number 23-17)

AN ORDINANCE REZONING LAND IN THE CITY OF EMPORIA, KANSAS FROM R-1, LOW DENSITY RESIDENTIAL DISTRICT TO I-1 LIGHT INDUSTRIAL ZONING DISTRICT, AND AMENDING THE OFFICIAL ZONING MAP TO CONFORM WITH SAID ZONING, to which the City Clerk assigned Ordinance Number 23-17, was presented to the Governing Body for their consideration.

Commissioner Smith made a motion to approve Ordinance Number 23-17, an ordinance rezoning 227 East Street from R-1, Low-Density Residential to I-1 Light Industrial with allowed uses restricted to Landscaping Contracting Services. Commissioner Giefer seconded the motion. The vote follows: Commissioner Smith, aye; Commissioner Giefer, aye; Commissioner Harter, aye; and Mayor Brinkman, aye.

PLANNING AND DEVELOPMENT
(Annexing Land Located at 1526 S. Hwy 99 into City Limits)
(Ordinance Number 23-18)

AN ORDINANCE ANNEXING LAND TO THE CITY OF EMPORIA, KANSAS, to which the City Clerk assigned Ordinance Number 23-18, was presented to the Governing Body for their consideration.

Justin Givens, Planning and Zoning Administrator, was recognized and addressed the Governing Body. He stated as part of the mitigation of the old Fanestil Meats plant located at 1526 S. Highway 99, the City has taken over ownership of the property and desires to annex the property into city limits. As per K.S.A. 12-520(a)(2), permits a City to unilaterally annex

land if the land adjoins the City and is owned by or held in trust for the City or any agency thereof. He stated as a City owned property, the process follows the procedure for consent annexation of adjoining land and no resolution, notice or public hearing is required.

Commissioner Harter made a motion to approve Ordinance Number 23-18, an ordinance annexing land located at 1526 S. Highway 99 Pursuant to K.S.A. 12-502(a)(1)-(6). Commissioner Giefer seconded the motion. The vote follows: Commissioner Harter, aye; Commissioner Giefer, aye; Commissioner Smith, aye; and Mayor Brinkman, aye.

PLANNING AND DEVELOPMENT
(MAPC Excerpts of Regular Meeting Held 5-16-23)
(Application No. 2023-03 - Request of JTS Investments, LLC)
(Approve Minor Plat at 914, 1002 and 1004 E.12th Avenue)

The Planning Commission met in a regular session on Tuesday, May 16, 2023, with Vice-Chair Duncan presiding. Members Weaver, Barnes, Ogle, Rogers, and Bucklinger were present.

City staff: Justin Givens was present.

Vice-Chair Duncan called the meeting to order.

1. Considered the minutes of the April 18, 2023, Planning Commission Meeting. Commissioner Barnes made a motion to approve the minutes. Commissioner Bucklinger seconded. Approved 4-0-2 (Ogle and Rogers abstained)

2. Consider Application PC 2023-03 JTS Retail Addition

Vice-Chair Duncan asked if proper notice had been given. **Givens** confirmed that proper notice was provided to the newspaper and the property owners within 200ft of the property.

Vice-Chair Duncan asked if any Commissioners needed to recuse themselves or report any ex-parte communications. No commissioners needed to recuse themselves due to a conflict of interest and no ex parte communications were reported.

Givens provided the staff report:

Application #: PC 2023-02

Applicants: JTS Investments, LLC
Owners: CMR Holdings, LLC - JTS Investments, LLC

Requested Action: Approval of a Minor Plat

Purpose: Applicants desire to re-plat approximately 2.60 acres from one large lot into two new lots with the balance of the parent track being kept intact to facilitate a retail development.

Address: 914, 1002, and 1004 E 12th Ave.

Legal description: BEGINNING AT A POINT 230 FEET NORTH OF AND 1138 FEET WEST OF THE SOUTHEAST CORNER OF THE NW1/4 OF SECTION 11, TOWNSHIP 19 SOUTH, RANGE 11 EAST OF THE 6TH P.M., LYON COUNTY, KANSAS, THENCE WEST ON A LINE PARALLEL TO THE SOUTH LINE OF SAID QUARTER SECTION A DISTANCE OF 150 FEET; THENCE SOUTH ON A LINE PARALLEL TO THE EAST LINE OF SAID QUARTER SECTION A DISTANCE OF 200 FEET; THENCE WEST ON A LINE PARALLEL TO SAID SOUTH LINE A DISTANCE OF 212.55 FEET; THENCE NORTH ON A LINE PARALLEL TO SAID EAST LINE A DISTANCE OF 429.20 FEET TO A POINT ON THE SOUTH LINE OF I-35 BY-PASS RIGHT OF WAY; THENCE SOUTHEASTERLY ALONG SAID RIGHT OF WAY A DISTANCE OF 368.09 FEET; THENCE SOUTH 175 FEET TO THE POINT OF BEGINNING, EXCEPT A TRACT BEGINNING AT A POINT 30 FEET NORTH OF AND 1450.55 FEET WEST OF THE SOUTHEAST CORNER OF SAID NW1/4; THENCE WEST 50 FEET; THENCE NORTH 25 FEET; THENCE EAST 50 FEET; THENCE SOUTH 25 FEET TO THE POINT OF BEGINNING.

Area Size: 2.60 Acres +/-

Existing Zoning: C-2 Restricted Commercial

Surrounding Zoning:

North- Public Use

East- C-3 General Commercial

South- R-2 Medium Density Residential

West - C-2 Restricted Commercial

Surrounding Actual Uses:

North - I-35

East - Commercial Property

South - Single-Family Residences

West - Commercial Property

Future Zoning in ELC Comp. Plan: Flex Use Low

Analysis:

The applicant has requested to re-plat approximately 2.60 acres

of commercial property that would include two new parcels with the balance of the parent tract remaining intact. The larger new lot would facilitate a new retail development, while the smaller lot would provide a clear area of ownership for the existing water/ice self service station.

The re-platting is being done under the minor plat process that allows a preliminary and final plat to be presented and considered at the same time to help streamline the development process.

1. **Plat Name:** The proposed name of the minor plat is the JTS Retail Addition, which meets requirements.

2. **Legal Description:** The legal description as shown on the final plat meets requirements.

3. **Lots:** The minor plat proposes two lots, which are labeled appropriately. The subject property is to be developed in accordance with C-2 Restricted Commercial Zoning District requirements.

4. **Blocks:** One block is proposed, which is labeled appropriately.

5. **Streets and Access:** The development is adjacent to East 12th Ave., and the street is of sufficient width to accommodate commercial development.

6. **Building Setbacks:** No building setbacks are required in the C-2 district and therefore are not required to be shown on the plat.

7. **Easements:** Easements for utilities are as shown on the plat. No additional easements are required.

8. **Reserves:** No reserves are shown or are necessary.

9. **Drainage:** The site is predominately impervious and drainage has already been accounted for. Therefore no additional drainage report or storage is required.

10. **Public & Private Improvements:** No new public or private utilities will be necessary for this development as all are in place and existing.

11. **Plat Binder:** A plat binder, identifying all property interests and encumbrances shall be submitted prior to submittal to the City Commission for final approval.

12. **Miscellaneous:**

1- The applicant will be required to submit filed copies of cross access agreements that allow for travel between lots prior to the issuance of a building permit.

2- Notary Certificates for CMR Holding Members shall be added to a revised final plat prior to submittal to the City Commission for final approval.

Neighborhood Communications: At the time of writing this report, staff has not received any objections to the proposed plat.

Recommendation: Staff recommends approval of the Minor Plat subject to Staff, Utility Advisory Board, and Planning Commission comments, and that a Revised Minor Plat be submitted with any corrections necessary, and approved by Staff prior to submittal to the City Commission.

Attachments: Preliminary Plat / Final Plat / Aerial Map / Zoning Map / Plan ELC Map

The Public Hearing was opened.

Commissioner Barnes asked if the cross access agreements were for perpetuity. **Givens** stated that was correct. Commissioners **Weaver** and **Duncan** asked questions about the balance of the property including the area behind the retail development.

Levi Bond, Iron Horse Development, (agents for the applicant) stated that balance of the property would not be platted, but the portion behind the retail development would be demoed.

Commissioner **Bucklinger** asked about allowed uses on the platted property. **Givens** stated that any allowed use in the C-2 District would be allowed.

The Public Hearing was closed.

Commissioner Rogers made a motion to recommend approval of the plat to the City Commission. **Commissioner Weaver** seconded the motion. Motion carried 6-0.

Justin Givens, Planning and Zoning Administrator, was recognized and addressed the Governing Body. He stated this was a request of JTS Investments, LLC to re-plat approximately 2.60 acres of commercial property from one large lot into two new lots with the balance of the parent track being kept intact to facilitate a retail development. One lot would be a new retail store, while the other lot would be the current ice and water building. A portion of the entertainment complex, go-kart track and batting cages, would be replaced with the new retail building. He stated the minor plat process allows the applicant to submit both preliminary and final plats simultaneously, provided they meet a criteria set forth in the Subdivision Regulations. At their May 16, 2023 regular meeting, the

Planning Commission unanimously recommended approval of a minor plat JTS Retail Addition.

Commissioner Smith made a motion to approve a minor plat JTS Retail Addition. Commissioner Harter seconded the motion. The vote follows: Commissioner Smith, aye; Commissioner Harter aye; Commissioner Giefer, aye; and Mayor Brinkman, aye.

Consent Agenda

It was moved by Commissioner Smith, seconded by Commissioner Giefer that the Consent Agenda listed below be ratified as a whole:

a. Approve minutes of the Regular Meeting held on May 24, 2023.

The vote follows: Commissioner Smith, aye; Commissioner Giefer, aye; Commissioner Harter, aye; and Mayor Brinkman, aye.

CITY COMMISSION (City Manager's Report)

This is an opportunity for the City Manager to present information to the public that may not be reported in other news accounts or City activities or to highlight accomplishments of the organization.

At the time this Agenda was prepared, the following items were in the works:

TENTATIVE AGENDA FOR JUNE 21, 2023 AT 11:00 A.M.

- 2022 Comprehensive Final Report.
- Change Order for South Arundel for Sanitary Sewer
- Change Order for Lift Station No. 2.
- Utility Easement Agreement for 500 Block of Wilson Street for Street Light Installation.

Study Session:

Discuss Budgeted Funds.

Review CIP items.

Discussion of Legislative Revisions to the RHID Program & Impact on the City Policy.

Discuss Board Applications

**CITY COMMISSION
(Public Comment)**

This is the time for the Mayor and City Commissioners to make comments and reports to the public.

No comments were made at this time.

EXECUTIVE SESSION

Commissioner Smith made a motion to recess into Executive Session to discuss confidential matters of a third party regarding proprietary information resuming the open meeting in the City Commission Meeting Room, this same date, at 11:50 a.m., and to invite Jim Witt, Special Projects Coordinator and Garrett Nordstrom, Governmental Assistant Services. Commissioner Giefer seconded the motion. The vote follows: Commissioner Smith, aye; Commissioner Giefer, aye; Commissioner Harter, aye; and Mayor Brinkman, aye.

Commissioner Sauder to join the Executive Session via phone.

Upon reconveying the meeting in Regular Session, at 11:50 a.m., this same date in the City Commission Meeting Room, Mayor Brinkman stated they had discussed confidential matters of a third party regarding a potential development project with action to be taken. City Manager Cocking stated as part of the FEMA grant the City of Emporia is responsible for mitigating the flood risk for the former Fanestil factory on S. Highway 99. The City accepted bids for the demolition of that property that the City now owns. That project is being paid 100% by FEMA and any other match is coming from S & S Quality Meats. Three bids were received; L. Underwood, LLC for \$222,850.00; Industrial Salvage & Wrecking Co., Inc. for \$358,450.00 and Bruce Davis Construction for \$551,000.00.

Commissioner Harter made a motion to award the bid for construction of Fanestil South Highway 99 Demolition Project No. 23FANDEMO to L. Underwood, LLC in the amount of \$222,850.00. Commissioner Giefer seconded the motion. The vote follows: Commissioner Harter, aye; Commissioner Giefer, aye; Commissioner Smith, aye; and Mayor Brinkman, aye.

Commissioner Smith made a motion to recess the meeting until 12:05 p.m. to Conference Room 1AB. Commissioner Giefer seconded the motion. The vote follows: Commissioner Sauder, aye; Commissioner Giefer, aye; Commissioner Harter, aye; and Mayor Brinkman, aye.

STUDY SESSION:

Mayor Brinkman stated the item from Executive Session would need to be re-introduced for clarification.

City Manager Cocking stated there was a technical error in the bid amount for the Fanestil Demolition Project No. 23FANDEMO. He stated the Add Alternate Bid was not added in correctly. The correct amount of the bid from L. Underwood, LLC should be \$257,850.00.

Commissioner Smith made a motion to amend the bid from L. Underwood, LLC from \$222,850.00 to \$257,850.00 to include the Alternate Bid amount. Commissioner Harter seconded the motion. The vote follows: Commissioner Smith, aye; Commissioner Harter, aye; Commissioner Giefer, aye; and Mayor Brinkman, aye.

Commissioner Sauder joined the Study Session meeting via phone.

The following items were discussed at Study Session:

1. Review Outside Appropriation Request.

Commissioner Harter then made a motion to adjourn. Commissioner Giefer seconded the motion. The vote follows: Commissioner Harter, aye; Commissioner Giefer, aye; Commissioner Sauder, aye; Commissioner Smith, aye; and Mayor Brinkman, aye.

Susan Brinkman, Mayor

ATTEST:

Kerry Sull, City Clerk



Commission Action Report

Lift Station #2 Rehabilitation

Change Order #1 in the Amount Of \$59,053.00

Title: Lift Station #2 Rehabilitation Change Order #1 in the Amount of \$59,053.00.

Agenda Date: June 7, 2023

Presented By: Dean Grant, Director of Public Works

Background:

The rehabilitation of Lift Station #2 has been completed. The project was an upgrade to all the equipment and electrical, as well as the addition of a SCADA monitoring system. The original contract amount was for \$1,536,777.00. However, during the project, we needed to add conduit for the fiber line that the SCADA communicates over, we had some additional costs in the lining (protection) of the concrete wetwell, some changes to the electrical (i.e. having to move electrical disconnects that could have been submerged in water), and the addition of valves and a bypass pump connection. The additional charges are an increase of \$59,053.00. In addition, the contractor was delayed 120 calendar days due to submittal approvals, equipment delivery, and generator testing (due to the equipment being delayed).

Discussion:

Underground Utilities is requesting the approval of Lift Station #2 Rehabilitation change order #1 in the amount of \$59,053.00 and 120 days additional on the contract.

Financial considerations:

The total funds available for the project is \$2,229,410.36. With all expenses billed to the project, as of 5/31/2023, there is \$144,741.69 available to pay for the additional cost of the change order.

Recommended action:

Approve Lift Station #2 Rehabilitation Change Order #1 in the amount of \$59,053.00.

Attachments:

Change Order #1

CHANGE ORDER NO.: 1

Owner: City of Emporia, KS Owner's Project No.:
 Engineer: BG Consultants, Inc. Engineer's Project No.: 20-1235E
 Contractor: Walters Morgan Construction, Inc. Contractor's Project No.:
 Project: Lift Station No. 2 Improvements
 Contract Name: Lift Station No. 2 Improvements
 Date Issued: May 22, 2023 Effective Date of Change Order: May 22, 2023

The Contract is modified as follows upon execution of this Change Order:

Description:

Additional cost/time incurred due to various unknown conditions discovered during construction.

Attachments:

Change Order Summary, Material/equipment delay summary

Change in Contract Price		Change in Contract Times	
Original Contract Price:		Original Contract Times:	
\$ 1,536,777.00		Substantial Completion: December 1, 2022	
		Ready for final payment: December 15, 2022	
~~[(Increase)] [(Decrease)]~~ from previously approved Change Orders No. 1 to No. ~~[(Number of previous Change Order)]:~~		~~[(Increase)] [(Decrease)]~~ from previously approved Change Orders No.1 to No. ~~[(Number of previous Change Order)]:~~	
\$		Substantial Completion:	
		Ready for final payment:	
Contract Price prior to this Change Order:		Contract Times prior to this Change Order:	
\$ 1,536,777.00		Substantial Completion: December 1, 2022	
		Ready for final payment: December 15, 2022	
Increase this Change Order:		Increase this Change Order:	
\$ 59,053.00		Substantial Completion: 120 Calendar Days	
		Ready for final payment: 120 Calendar Days	
Contract Price incorporating this Change Order:		Contract Times with all approved Change Orders:	
\$ 1,595,830.00		Substantial Completion: March 31, 2023	
		Ready for final payment: April 14, 2023	

Recommended by Engineer (if required)

Accepted by Contractor

By: Walter G. Walters

Title: PROJECT ENGINEER

Date: MAY 22, 2023

Authorized by Owner

Approved by Funding Agency (if applicable)

By:



Emporia, KS

Change Order - Unit Price Summary

Project No. 20-1235E

No.	Description	Contract Quantity	Units	Unit Price	Contract Price		Change Order 1 Add - (Less)	Current Quantity	Current Price	Change in Price
General										
				\$ -	\$ -			\$ -	\$ -	
				\$ -	\$ -			0 \$ -	\$ -	
				\$ -	\$ -			0 \$ -	\$ -	
Additions										
CO1.1	Fiber-optic Conduit installation	0	LS	\$ 5,979.00	\$ -	1		\$ 5,979.00	\$ 5,979.00	
CO1.2	Various Electrical	0	LS	\$ 15,104.00	\$ -	1		\$ 15,104.00	\$ 15,104.00	
CO1.3	Additional Wet Well Lining	0	LS	\$ 6,349.00	\$ -	1		\$ 6,349.00	\$ 6,349.00	
CO1.4	Forcemain bypass	0	LS	\$ 31,621.00	\$ -	1		\$ 31,621.00	\$ 31,621.00	
			LS		\$ -			\$ -	\$ -	
			LS		\$ -			\$ -	\$ -	
			LS		\$ -			\$ -	\$ -	
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			LS		\$ -			\$ -	\$ -	
			LS		\$ -			\$ -	\$ -	
			LS		\$ -			\$ -	\$ -	
			Subtotal =		\$ -			Subtotal =	\$ 59,053.00	

Original Contract Price **\$1,536,777.00**

Change Order No. 1 \$ 59,053.00

Current Contract Price **\$1,595,830.00**

Emporia LS 2 Equipment procurement

	<u>expected submittal</u> <u>approval</u>	<u>actual</u> <u>approval</u>	<u>Difference</u> <u>Days</u>	<u>original expected</u> <u>delivery</u>	<u>actual</u> <u>delivery</u>	<u>Difference</u> <u>Days</u>
Dry-pit Submersible pumps	3/7/2022	4/7/2022	31	6/20/2022	11/28/2022	161
Center Flow Band Screen	3/21/2022	3/31/2022	10	9/26/2022	12/1/2022	66
Install screen & startup						20
					Total days	86
Generator testing	Contract substantial	12/1/2022				
	Actual Substantial	2/8/2023				
	Difference	69				
	Final contract revised	2/23/2023				
	Anticipate	3/17/2023				
	Difference	22				



Commission Action Report

Informational Items

Title: Informational Items

Agenda Date: June 21, 2023

Presented By: Trey Cocking, City Manager

Background:

This is an opportunity for the City Manager to present information to the public that may not be reported in other news accounts or City activities or to highlight the accomplishments of the organization.

Discussion:

At the time this Agenda was prepared, the following items were in the works for the tentative Agendas of the Up Coming meetings on July 5, 2023.

Commission Meeting :

- Hauling and Beneficial Land Application of Biosolids.
- Utility Easement Agreement for 500 Block of Wilson Street for Street Light Installation.
- Change Order for South Arundel for Sanitary Sewer.

Study Session :

- Review the Final Report from Homeless Taskforce.
- Review Outside Appropriation Requests.
- Discussion of Legislative Revisions to the RHID Program & Impact on the City Policy.
- Determine RNR Intent.



Commission Action Report

Executive Session

Title: Executive Session

Agenda Date: June 21, 2023

Background:

Executive Session for The Preliminary Discussion of The Acquisition of Real Property. K.S.A. 75-4319(B)(6) IS the Authority for This Recess into The Executive Session.

Discussion:

N/A

Financial considerations:

No city funds are required.

Recommended action:

Recess into Executive Session for the preliminary discussion of the acquisition of real property for 15 minutes and, inviting Jim Ubert, City Engineer, and stating at which time the open meeting will resume.

Attachments:

None



Commission Action Report

Executive Session

Title: Executive Session

Agenda Date: June 21, 2023

Background:

An executive session for discussions regarding data related to financial affairs or trade secrets of corporations, partnerships, trusts, and individuals for economic development projects. K.S.A. 75-4319(b)(4) is the authority for this recess into executive session.

Discussion:

N/A

Financial considerations:

No city funds are required.

Recommended action:

Recess into Executive Session to discuss confidential matters of a third party regarding proprietary information for 35 minutes, inviting Jim Witt, Special Projects Coordinator, and Jim Ubert, City Engineer, and stating at which time the open meeting will resume.

Attachments:

None